



**OLD COLONY PLANNING COUNCIL**  
70 SCHOOL STREET, BROCKTON, MA 02301  
508 - 583 - 1833  
WWW.OCPCRPA.ORG

# **SAFETY MANAGEMENT PROCESS**

## **2009 ANNUAL REPORT**

**SERVING**  
~~~~~  
**ABINGTON**  
**AVON**  
**BRIDGEWATER**  
**BROCKTON**  
**EAST BRIDGEWATER**  
**EASTON**  
**HALIFAX**  
**HANSON**  
**KINGSTON**  
**PEMBROKE**  
**PLYMOUTH**  
**PLYMPTON**  
**STOUGHTON**  
**WEST BRIDGEWATER**  
**WHITMAN**

**PREPARED UNDER**  
**MASSDOT CONTRACT**  
**# 0052455**

**DECEMBER, 2009**



# Safety Management System 2009 Year End Report

December 2009



## Old Colony Planning Council

70 School Street  
Brockton, MA. 02301  
(508) 583-1833  
[www.ocpcrpa.org](http://www.ocpcrpa.org)



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# Old Colony Planning Council

## OCPC OFFICERS

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| Secretary | Lee Hartmann         |
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## COMMUNITY

ABINGTON  
AVON  
BRIDGEWATER  
BROCKTON  
EAST BRIDGEWATER  
EASTON  
HALIFAX  
HANSON  
KINGSTON  
PEMBROKE  
PLYMOUTH  
PLYMPTON  
STOUGHTON  
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This Safety Management System – Year End Summary Report was prepared by the following members of the Old Colony Planning Council staff under the direction of Pat Ciaramella, Executive Director, and the supervision of Charles Kilmer, Transportation Program Manager.

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## **1. Executive Summary**

The Old Colony Safety Management System consists of a systematic process that has the goal of reducing the number of and severity of traffic crashes on public roads. Recommended actions include providing information for selecting and implementing effective safety strategies and projects. All opportunities to improve roadway safety are identified, considered, and implemented in all phases of highway planning, design, construction, maintenance, and operation. The safety management system incorporates roadway, human and vehicle safety elements. Considered an ongoing effort, Old Colony Planning Council provides collects and maintains all data needed in the estimation of refined performance measures. Staff identify both existing and future needs of the region's transportation system with regard to safety. Subsequently, this report includes development of annual regional listings of high hazard intersections and corridors, and participation in the Highway Safety Improvement Program.

The procedures specific to staff implementation of and maintenance of this safety management system are outlined in the Old Colony Metropolitan Planning Organization's Unified Planning Work Program.

This 2009 Year End Safety Management System Report provides a summary of the tasks completed in 2009 by Old Colony Planning Council in regard to the Safety Management System. It also provides the most recent list of the top 100 most hazardous intersections in the region.

## 2. Corridor Studies and Regional Studies

Through the Old Colony MPO Unified Planning Work Program, Old Colony Planning Council conducts corridor studies that examine transportation conditions and deficiencies on significant transportation corridors, and regional studies on conditions non-specific to a particular corridor but affecting a large portion of the Region. Corridor studies provide communities and planning agencies a detailed assessment of current conditions, which in turn help guide decisions regarding maintenance and capacity. These studies examine alignment, modes of transportation, facilities, and movement between activity centers or other logical termini. The findings from corridor and regional studies support the development of the Regional Transportation Plan and the Transportation Improvement Program.

In 2009, Old Colony Planning Council conducted the following Corridor and Regional transportation studies:

- Route 18 Corridor Study – Phase 2
  - *Stoughton, Brockton, Whitman, East Bridgewater*
- Route 58 Corridor Study – Phase 1
  - *Abington, Whitman, Hanson, Halifax, and Plympton*
- Route 139 Corridor Study – Phase 1
  - *Abington, Stoughton, Pembroke*
- Route 44 Before and After – Continuing Analysis

Through these and other past corridor studies, Old Colony Planning Council has identified intersections that have a crash rate above the MassDOT District 5 regional average. The regional average crash rate for unsignalized intersections is 0.58, and 0.75 for signalized locations. Table 1 contains the list of unsignalized intersections identified in corridor studies that have an above average crash rate, while Table 2 lists the signalized locations with a crash rate above the MassDOT District 5 regional average.



**Table 1: Unsignalized Intersections with Crash Rates Greater than 0.58**

| Community        | Intersection                                                              | Crash Rate | MassDOT Top 200? | OCPC Top 100? |
|------------------|---------------------------------------------------------------------------|------------|------------------|---------------|
| Avon             | East Main Street (Route 28) at East and West Spring Street                | 1.300      |                  | Yes - 61      |
| Bridgewater      | Broad Street (Route 18) at High Street                                    | 1.300      |                  |               |
| Bridgewater      | Bedford Street (Route 18/28) at Grove Street                              | 1.169      |                  |               |
| Bridgewater      | Bedford Street (Route 18/28) at Winter Street                             | 1.133      |                  |               |
| Brockton         | Crescent Street (Route 27) at Plymouth Street                             | 0.759      |                  | Yes - 91      |
| Brockton         | Montello Street (Route 28) at East Nilsson Street                         | 1.149      |                  | Yes - 80      |
| Brockton         | Montello Street (Route 28) at Plain Street                                | 0.858      |                  |               |
| Brockton         | North Montello Street (Route 28) at East Battles Street                   | 1.780      |                  |               |
| Brockton         | North Montello Street (Route 28) at Field Street                          | 1.666      |                  |               |
| Brockton         | North Montello Street (Route 28) at Wilmington Street                     | 0.705      |                  |               |
| Brockton         | Pleasant Street (Route 27) at Ash Street                                  | 1.392      | Yes - 124        | Yes - 22      |
| Brockton         | Pleasant Street (Route 27) at Belmont Avenue/Augusta Avenue               | 1.373      |                  |               |
| East Bridgewater | Bedford Street (Route 18) at Union Street                                 | 1.030      |                  |               |
| Easton           | Depot Street (Route 123) at Center Street                                 | 1.615      |                  |               |
| Easton           | Depot Street (Route 123) at Central Street                                | 1.362      |                  |               |
| Easton           | Foundry Street (Route 106) at Prospect Street                             | 1.498      |                  |               |
| Easton           | Foundry Street (Route 123) at Old Foundry Street                          | 0.740      |                  |               |
| Easton           | Turnpike Street (Route 138) at West Street / Purchase Street              | 1.965      |                  |               |
| Easton           | Washington Street (Route 138) at Easton Industrial Park                   | 1.110      |                  |               |
| Easton           | Washington Street (Route 138) at Elm Street                               | 0.928      |                  |               |
| Easton           | Washington Street (Route 138) at Purchase Street / West Street            | 1.710      |                  |               |
| Easton           | Washington Street (Route 138) at Union Street                             | 0.867      |                  |               |
| Kingston         | Main Street (Route 3A) at Crescent Street (Northern End)                  | 0.912      |                  |               |
| Kingston         | Main Street (Route 3A) at Howlands Lane                                   | 1.045      |                  |               |
| Kingston         | Summer Street (Route 3A) at Green Street                                  | 0.609      |                  |               |
| Kingston         | Summer Street (Route 3A) at Main Street (Route 106) and Linden Street     | 2.019      |                  |               |
| Kingston         | Summer Street (Route 53) at Tarklin Road                                  | 0.971      |                  |               |
| Plymouth         | Sandwich Street (Route 3A) at South Street                                | 0.931      |                  |               |
| Plymouth         | State Road (Route 3A) at Hedges Pond Road                                 | 0.658      |                  |               |
| Plymouth         | State Road (Route 3A) at Herring Pond Road                                | 1.433      |                  | Yes - 88      |
| Stoughton        | Canton Street (Route 27) at School Street and School Avenue               | 2.049      |                  | Yes - 54      |
| Stoughton        | Central Street (Route 27) at Island Street                                | 0.728      |                  |               |
| Whitman          | South Avenue (Route 27) at Raynor Avenue                                  | 0.606      |                  |               |
| Whitman          | South Avenue (Route 27) at Pleasant Street and Franklin Street (Route 27) | 1.211      |                  | Yes - 62      |
| Whitman          | Temple Street (Route 27) at Beulah Street                                 | 0.935      |                  |               |
| Whitman          | Temple Street (Route 27) at Washington Street                             | 1.037      |                  |               |

**Table 2: Signalized Intersections with Crash Rates Greater than 0.75**

| Community        | Intersection                                                              | Crash Rate | MassDOT Top 200? | OCPC Top 100? |
|------------------|---------------------------------------------------------------------------|------------|------------------|---------------|
| Abington         | Bedford Street (Route 18) at Brockton Avenue (Route 123)                  | 1.610      | Yes - 124        | Yes - 21      |
| Abington         | Bedford Street (Route 18) at Randolph Street and North Street (Route 139) | 1.790      | Yes - 25         | Yes - 6       |
| Avon             | East Main Street (Route 28) at Harrison Boulevard                         | 0.926      |                  | Yes - 95      |
| Bridgewater      | Main Street (Route 28) at Broad Street (Route 18) and Central Square      | 0.829      | Yes - 124        | Yes - 44      |
| Bridgewater      | Main Street (Route 28) at Center Street and High Street                   | 0.949      |                  |               |
| Brockton         | Commercial Street (Route 27) at Centre Street (Route 123)                 | 0.837      |                  | Yes - 86      |
| Brockton         | Commercial Street (Route 27) at Crescent Street (Route 27)                | 1.341      |                  | Yes - 76      |
| Brockton         | Court Street (Route 27) at Montello Street (Route 28)                     | 1.353      | Yes - 47         | Yes - 11      |
| Brockton         | Crescent Street (Route 27) at Lyman Street                                | 1.488      | Yes - 155        | Yes - 23      |
| Brockton         | Crescent Street (Route 27) at Quincy Street/Massasoit                     | 0.825      |                  | Yes - 47      |
| Brockton         | Crescent Street (Route 27) at Wendell Avenue and Crescent Avenue          | 0.792      |                  |               |
| Brockton         | Main Street (Route 28) at Brookside Avenue                                | 1.470      |                  |               |
| Brockton         | Main Street (Route 28) at Plain Street and Keith Avenue                   | 0.864      |                  | Yes - 56      |
| Brockton         | Montello Street (Route 28) at Centre Street (Route 123)                   | 1.053      |                  | Yes - 79      |
| Brockton         | Montello Street (Route 28) at Court Street (Route 27)                     | 1.182      |                  |               |
| Brockton         | Montello Street (Route 28) at Crescent Street                             | 1.182      |                  | Yes - 52      |
| Brockton         | Montello Street (Route 28) at Grove Street                                | 0.770      | Yes - 167        | Yes - 27      |
| Brockton         | Montello Street (Route 28) at Lawrence Street                             | 1.348      |                  | Yes - 51      |
| Brockton         | Montello Street (Route 28) at Perkins Avenue                              | 1.067      |                  |               |
| Brockton         | North Montello Street (Route 28) at Ames Street                           | 1.206      |                  | Yes - 38      |
| Brockton         | North Montello Street (Route 28) at East Ashland Street                   | 1.342      |                  | Yes - 48      |
| Brockton         | North Montello Street (Route 28) at Elliot Street                         | 1.167      |                  |               |
| Brockton         | North Montello Street (Route 28) at Howard Street (Route 37)              | 1.821      |                  | Yes - 28      |
| Brockton         | North Pearl Street (Route 27) at Oak Street                               | 0.996      |                  | Yes - 10      |
| Brockton         | Pleasant Street (Route 27) at Main Street and Court Street                | 1.235      |                  | Yes - 32      |
| Brockton         | Pleasant Street (Route 27) at Warren Street                               | 2.437      | Yes - 113        | Yes - 16      |
| Brockton         | Reynolds Memorial Highway (Route 27) at Pleasant Street                   | 0.985      |                  | Yes - 30      |
| Brockton         | Reynolds Memorial Highway (Route 27) at Westgate Drive and Christys Drive | 1.458      |                  | Yes - 12      |
| East Bridgewater | Bedford Street (Route 18) at Central Street and Spring Street             | 1.080      |                  | Yes - 70      |
| East Bridgewater | Bedford Street (Route 18) at West Street (Route 106)                      | 1.510      |                  | Yes - 24      |
| Easton           | Eastman Street (Route 106) at Foundry Street (Route 123)                  | 2.029      |                  |               |
| Easton           | Foundry Street (Route 106) at Depot Street (Route 123) and Bay Road       | 1.452      | Yes - 143        | Yes - 46      |
| Easton           | Foundry Street (Route 106) at Turnpike Street (Route 138)                 | 1.675      | Yes - 136        | Yes - 25      |
| Easton           | Washington St (Route 138) at Belmont St (Route 123)                       | 1.847      |                  | Yes - 99      |
| Easton           | Washington Street (Route 138) at Central Street                           | 1.125      |                  |               |
| Easton           | Washington Street (Route 138) at Depot Street (Route 123)                 | 1.655      |                  | Yes - 59      |
| Easton           | Washington Street (Route 138) at Main Street                              | 1.323      |                  | Yes - 100     |
| Easton           | Washington Street (Route 138) at Stonehill College                        | 0.926      |                  |               |
| Plymouth         | Court Street (Route 3A) at Cherry Street and Prince Street                | 0.768      |                  |               |
| Plymouth         | Court Street (Route 3A) at Samoset Street (Route 44)                      | 1.070      |                  | Yes - 87      |
| Plymouth         | State Road (Route 3A) at White Horse Beach Road and Beaver Dam Road       | 1.485      |                  |               |
| West Bridgewater | North/South Main Street (Route 28) at East/West Center Street (Route 106) | 0.771      | Yes - 52         | Yes - 8       |
| Whitman          | Bedford Street (Route 18) at Temple Street (Route 27)                     | 1.800      |                  | Yes - 42      |
| Whitman          | Bedford Street (Route 18) at Auburn Street (Route 14)                     | 1.760      | Yes - 105        | Yes - 18      |
| Whitman          | Temple Street (Route 27) at Bedford Street (Route 18)                     | 1.496      |                  | Yes - 42      |

### **3. Crash Data Management**

Old Colony Planning Council continually maintains a database of the most hazardous locations throughout the Region based on crash records and traffic volumes. Crash records from the Registry of Motor Vehicles are provided to OCPC by the Massachusetts Department of Transportation. These records include basic crash information such as date, time, and location; as well as details regarding number of injuries and fatalities, environmental conditions, and direction of travel.

Crash rates are calculated by OCPC using the most recent crash data and traffic volume data. The crash rate is given as crashes per million entering vehicles at a location, typically an intersection.

OCPC also uses a “weighted value” technique to assess the hazard threat at a particular location. The weighted value is based on a numerical rating system which assigns a single point for crashes resulting in property damage only, five points for crashes resulting in injury, and ten points for crashes resulting in a fatality. This weighted value along with the crash rate aids in the determination of how hazardous a particular location may be.

OCPC maintains a list of fatal crash locations, as well as a list of top crash locations in the Region. Table 3 contains the 100 most hazardous intersections in the Old Colony region, based on crashes that occurred over a three-year period from 2005 through 2007. Figure 1 displays the locations of these intersections on a map of the region.

Table 4 and Figure 2 list and map, respectively, the most hazardous freeway interchanges in the Old Colony Region. Crashes recorded as occurring at a specific interchange occurred anywhere on the ramp system or within the weaving areas (overpasses and underpasses, acceleration and deceleration lanes, etc).

**Table 3: Top 100 Most Hazardous Intersections in the Old Colony Region (2005 – 2007)**

| Rank | Community        | Intersection                                                                              | Improvement Status | Total Crashes | Average # of Crashes | Traffic Control | Property | Injury | Fatal | EPDO Weighted Average |
|------|------------------|-------------------------------------------------------------------------------------------|--------------------|---------------|----------------------|-----------------|----------|--------|-------|-----------------------|
| 1    | Brockton         | West Elm Street at Newbury Street                                                         | Design             | 65            | 21.67                | Stop Sign       | 23       | 42     | 0     | 233                   |
| 2    | Brockton         | Belmont Street (Route 123) at Manley Street                                               | Design             | 75            | 25.00                | Signal          | 40       | 35     | 0     | 215                   |
| 3    | Stoughton        | Washington Street (Route 138) at Central Street                                           |                    | 119           | 39.67                | Signal          | 98       | 21     | 0     | 203                   |
| 4    | Brockton         | West Elm Street at Ash Street                                                             | Design             | 70            | 23.33                | Stop Sign       | 37       | 33     | 0     | 202                   |
| 5    | Pembroke         | Washington Street (Route 53) at Schoosett Street (Route 139) and Columbia Road (Route 53) |                    | 71            | 23.67                | Signal          | 41       | 30     | 0     | 191                   |
| 6    | Abington         | Bedford Street (Route 18) at Randolph Street (Route 139) and North Avenue (Route 139)     |                    | 92            | 30.67                | Signal          | 68       | 24     | 0     | 188                   |
| 7    | Brockton         | North Main Street at Howard Street, Oak Street, and Wilmington Street                     |                    | 74            | 24.67                | Signal          | 46       | 28     | 0     | 186                   |
| 8    | West Bridgewater | North & South Main Street (Route 28) at East & West Center Street                         | Design             | 85            | 28.33                | Signal          | 61       | 24     | 0     | 181                   |
| 9    | Brockton         | West Elm Street at Belmont Avenue                                                         | Design             | 46            | 15.33                | Stop Sign       | 16       | 29     | 1     | 171                   |
| 10   | Brockton         | North Pearl Street (Route 27) at Oak Street                                               |                    | 52            | 17.33                | Signal          | 23       | 29     | 0     | 168                   |
| 11   | Brockton         | Court Street (Route 27) at Montello Street (Route 28)                                     |                    | 68            | 22.67                | Signal          | 44       | 24     | 0     | 164                   |
| 12   | Brockton         | Reynolds Memorial Highway (Route 27) at Westgate Drive and Christys Drive                 |                    | 62            | 20.67                | Signal          | 38       | 24     | 0     | 158                   |
| 13   | Brockton         | Belmont Street (Route 123) at Linwood Street and Lorraine Avenue                          | Design             | 56            | 18.67                | Stop Sign       | 31       | 25     | 0     | 156                   |
| 14   | Brockton         | Pleasant Street (Route 27) at West Street                                                 | Construction       | 63            | 21.00                | Signal          | 41       | 22     | 0     | 151                   |
| 15   | Brockton         | North Main Street at East & West Ashland Street                                           |                    | 56            | 18.67                | Signal          | 33       | 23     | 0     | 148                   |
| 16   | Brockton         | Pleasant Street (Route 27) at Warren Avenue and North Warren Avenue                       | Design             | 61            | 20.33                | Signal          | 40       | 21     | 0     | 145                   |
| 17   | Brockton         | Belmont Street (Route 123) at Pearl Street                                                |                    | 59            | 19.67                | Signal          | 38       | 21     | 0     | 143                   |
| 18   | Whitman          | Auburn Street (Route 14) at Bedford Street (Route 18)                                     |                    | 61            | 20.33                | Signal          | 44       | 16     | 1     | 134                   |
| 19   | Brockton         | North Montello Street (Route 28) at Livingston Road and Field Street                      |                    | 42            | 14.00                | Stop Sign       | 19       | 23     | 0     | 134                   |
| 20   | Brockton         | Centre Street (Route 123) at Legion Parkway (Route 123) and Main Street                   |                    | 52            | 17.33                | Signal          | 32       | 20     | 0     | 132                   |
| 21   | Abington         | Bedford Street (Route 18) at Brockton Avenue (Route 123)                                  |                    | 58            | 19.33                | Signal          | 40       | 18     | 0     | 130                   |
| 22   | Brockton         | Pleasant Street (Route 27) at Ash Street                                                  |                    | 37            | 12.33                | Stop Sign       | 14       | 23     | 0     | 129                   |
| 23   | Brockton         | Crescent Street (Route 27) at Lyman Street                                                |                    | 48            | 16.00                | Signal          | 28       | 20     | 0     | 128                   |
| 24   | East Bridgewater | Bedford Street (Route 18) at West Street (Route 106) and East Street                      |                    | 59            | 19.67                | Signal          | 42       | 17     | 0     | 127                   |

**Table 3: Top 100 Most Hazardous Intersections in the Old Colony Region (2005 – 2007), continued**

| Rank | Community   | Intersection                                                                              | Improvement Status | Total Crashes | Average # of Crashes | Traffic Control | Property | Injury | Fatal | EPDO Weighted Average |
|------|-------------|-------------------------------------------------------------------------------------------|--------------------|---------------|----------------------|-----------------|----------|--------|-------|-----------------------|
| 25   | Easton      | Foundry Street (Route 106) at Turnpike Street (Route 138)                                 | HSIP               | 50            | 16.67                | Signal          | 31       | 19     | 0     | 126                   |
| 26   | Brockton    | Centre Street (Route 123) at Cary Street and Lyman Street                                 |                    | 45            | 15.00                | Signal          | 25       | 20     | 0     | 125                   |
| 27   | Brockton    | Montello Street (Route 28) at Grove Street                                                |                    | 32            | 10.67                | Signal          | 10       | 22     | 0     | 120                   |
| 28   | Brockton    | North Montello Street (Route 28) at Howard Street (Route 37) and Albion Street            |                    | 47            | 15.67                | Signal          | 29       | 18     | 0     | 119                   |
| 29   | Brockton    | North Pearl Street (Route 27) at Reynolds Memorial Highway (Route 27)                     | Construction       | 40            | 13.33                | Signal          | 21       | 19     | 0     | 116                   |
| 30   | Brockton    | Pleasant Street (Route 27) at Reynolds Memorial Highway (Route 27)                        |                    | 42            | 14.00                | Signal          | 25       | 16     | 1     | 115                   |
| 31   | Brockton    | Oak Street at Campanelli Industrial Drive                                                 |                    | 36            | 12.00                | Signal          | 17       | 19     | 0     | 112                   |
| 32   | Brockton    | Pleasant Street (Route 27) at Court Street (Route 27), Main Street, and North Main Street |                    | 43            | 14.33                | Signal          | 26       | 17     | 0     | 111                   |
| 33   | Brockton    | Centre Street (Route 123) at Quincy Street                                                |                    | 49            | 16.33                | Signal          | 34       | 15     | 0     | 109                   |
| 34   | Brockton    | Belmont Street (Route 123) at West Street                                                 |                    | 41            | 13.67                | Signal          | 24       | 17     | 0     | 109                   |
| 35   | Stoughton   | Lindelof Avenue (Route 139) at Technology Center Drive and Kay Way                        |                    | 41            | 13.67                | Signal          | 24       | 17     | 0     | 109                   |
| 36   | Brockton    | Main Street at Nilsson Street and East Nilsson Street                                     |                    | 42            | 14.00                | Stop Sign       | 26       | 16     | 0     | 106                   |
| 37   | Brockton    | Belmont Street (Route 123) at Brockton Veteran Administration Hospital and Belmont Court  | Design             | 38            | 12.67                | Signal          | 21       | 17     | 0     | 106                   |
| 38   | Brockton    | North Montello Street (Route 28) at Ames Street                                           |                    | 30            | 10.00                | Signal          | 11       | 19     | 0     | 106                   |
| 39   | Stoughton   | Turnpike Street (Route 139) at Page Street                                                |                    | 53            | 17.67                | Signal          | 40       | 13     | 0     | 105                   |
| 40   | Brockton    | Pearl Street at Pleasant Street                                                           |                    | 47            | 15.67                | Signal          | 33       | 14     | 0     | 103                   |
| 41   | Brockton    | Forest Avenue at Manomet Street and Bouve Avenue                                          |                    | 35            | 11.67                | Signal          | 18       | 17     | 0     | 103                   |
| 42   | Whitman     | Bedford Street (Route 18) at Temple Street (Route 27)                                     |                    | 62            | 20.67                | Signal          | 52       | 10     | 0     | 102                   |
| 43   | Brockton    | Centre Street (Route 123) at Plymouth Street                                              |                    | 34            | 11.33                | Flashing Beacon | 17       | 17     | 0     | 102                   |
| 44   | Bridgewater | Broad Street (Route 18) at Main Street (Route 28) and Central Square (Route 18/28/104)    |                    | 57            | 19.00                | Signal          | 46       | 11     | 0     | 101                   |
| 45   | Brockton    | Warren Avenue at Bartlett Street and Father Kenney Way                                    |                    | 32            | 10.67                | Stop Sign       | 15       | 17     | 0     | 100                   |
| 46   | Easton      | Foundry Street (Route 106) at Depot Street (Route 123) and Bay Road                       | Design             | 51            | 17.00                | Signal          | 39       | 12     | 0     | 99                    |
| 47   | Brockton    | Crescent Street (Route 27) at Quincy Street and Massasoit Boulevard                       | PNF Filed          | 43            | 14.33                | Signal          | 29       | 14     | 0     | 99                    |
| 48   | Brockton    | North Montello Street (Route 28) at East Ashland Street                                   |                    | 42            | 14.00                | Signal          | 28       | 14     | 0     | 98                    |
| 49   | Brockton    | Belmont Street (Route 123) at Warren Avenue                                               |                    | 40            | 13.33                | Signal          | 26       | 14     | 0     | 96                    |
| 50   | Brockton    | West Elm Street at Warren Avenue                                                          | Design             | 39            | 13.00                | Signal          | 25       | 14     | 0     | 95                    |

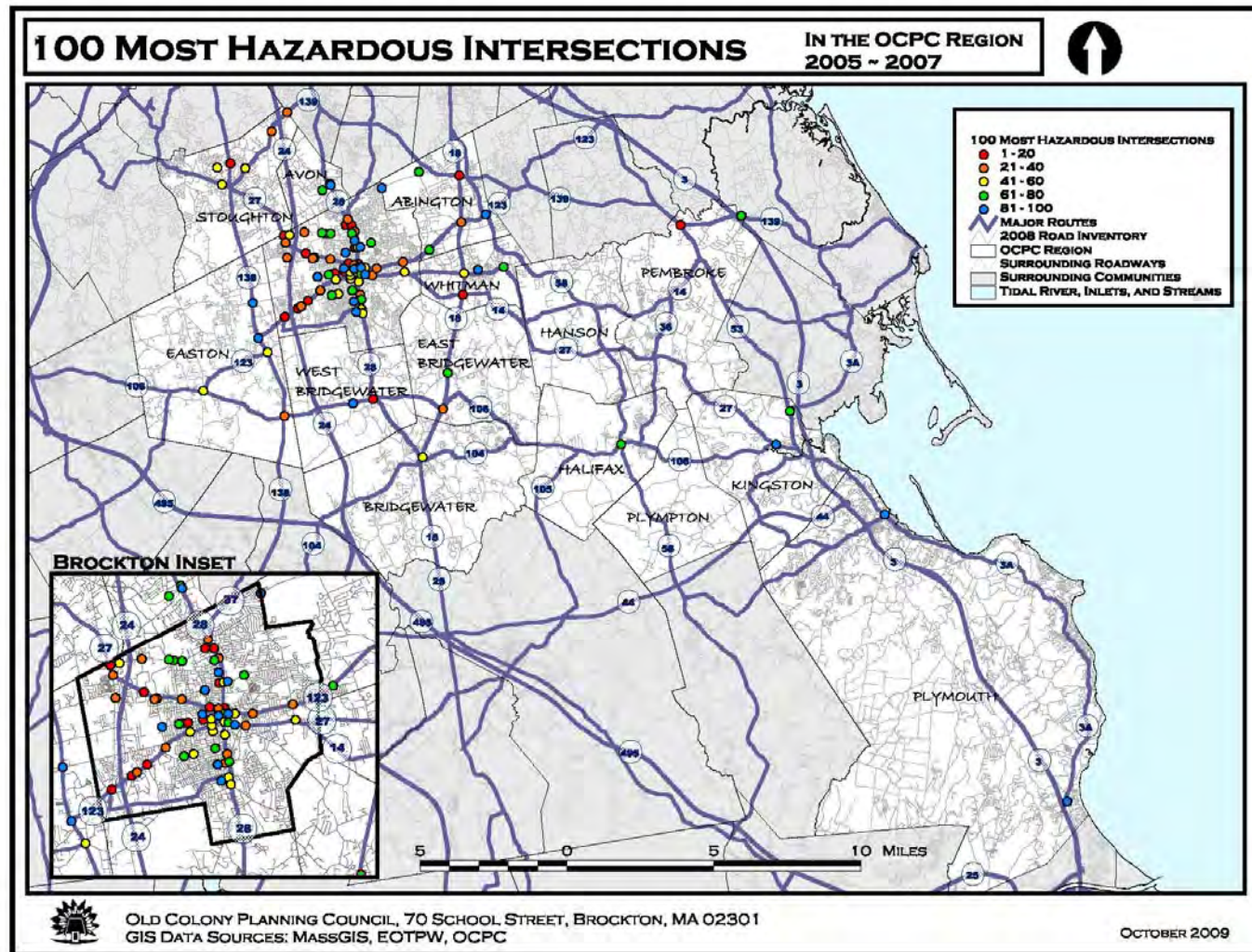
**Table 3: Top 100 Most Hazardous Intersections in the Old Colony Region (2005 – 2007), continued**

| Rank | Community        | Intersection                                                                | Improvement Status | Total Crashes | Average # of Crashes | Traffic Control | Property | Injury | Fatal | EPDO Weighted Average |
|------|------------------|-----------------------------------------------------------------------------|--------------------|---------------|----------------------|-----------------|----------|--------|-------|-----------------------|
| 51   | Brockton         | Montello Street (Route 28) at Lawrence Street                               |                    | 30            | 10.00                | Signal          | 14       | 16     | 0     | 94                    |
| 52   | Brockton         | Montello Street (Route 28) at Crescent Street (Route 123)                   |                    | 26            | 8.67                 | Signal          | 9        | 17     | 0     | 94                    |
| 53   | Brockton         | Belmont Street (Route 123) at Manomet Street and Belmont Avenue             |                    | 35            | 11.67                | Stop Sign       | 22       | 12     | 1     | 92                    |
| 54   | Stoughton        | Canton Street (Route 27) at School Street                                   |                    | 37            | 12.33                | Stop Sign       | 24       | 13     | 0     | 89                    |
| 55   | Brockton         | Main Street at Perkins Avenue and South Street                              |                    | 33            | 11.00                | Signal          | 19       | 14     | 0     | 89                    |
| 56   | Brockton         | Main Street (Route 28) at Plain Street (Route 28) and Keith Avenue          | Design             | 25            | 8.33                 | Signal          | 9        | 16     | 0     | 89                    |
| 57   | Stoughton        | Central Street at Pearl Street                                              |                    | 52            | 17.33                | Signal          | 43       | 9      | 0     | 88                    |
| 58   | Stoughton        | Pleasant Street (Route 139) at Central Street                               |                    | 51            | 17.00                | Signal          | 42       | 9      | 0     | 87                    |
| 59   | Easton           | Depot Street (Route 123) at Washington Street (Route 138)                   |                    | 39            | 13.00                | Signal          | 27       | 12     | 0     | 87                    |
| 60   | Brockton         | Oak Street at Reservoir Street                                              |                    | 27            | 9.00                 | Signal          | 12       | 15     | 0     | 87                    |
| 61   | Avon             | East Main Street (Route 28) at East & West Spring Street                    |                    | 33            | 11.00                | Flashing Beacon | 20       | 13     | 0     | 85                    |
| 62   | Whitman          | Franklin Street (Route 27) at South Avenue (Route 27) and Pleasant Street   |                    | 33            | 11.00                | Stop Sign       | 20       | 13     | 0     | 85                    |
| 63   | Avon             | Harrison Boulevard at West Main Street                                      |                    | 28            | 9.33                 | Signal          | 14       | 14     | 0     | 84                    |
| 64   | Brockton         | West Elm Street at Moraine Street                                           | Design             | 24            | 8.00                 | Stop Sign       | 9        | 15     | 0     | 84                    |
| 65   | Kingston         | Tremont Street (Route 3A) at Summer Street (Route 53)                       |                    | 38            | 12.67                | Signal          | 27       | 11     | 0     | 82                    |
| 66   | Brockton         | Ash Street at Forest Avenue                                                 |                    | 34            | 11.33                | Signal          | 22       | 12     | 0     | 82                    |
| 67   | Brockton         | Oak Street at Belair Street                                                 |                    | 26            | 8.67                 | Signal          | 12       | 14     | 0     | 82                    |
| 68   | Brockton         | Oak Street at D. W. Field Park Road                                         |                    | 26            | 8.67                 | Signal          | 12       | 14     | 0     | 82                    |
| 69   | Brockton         | North Cary Street at East Ashland Street                                    |                    | 41            | 13.67                | Signal          | 31       | 10     | 0     | 81                    |
| 70   | East Bridgewater | Bedford Street (Route 18) at Central Street, Spring Street and Maple Avenue |                    | 41            | 13.67                | Signal          | 31       | 10     | 0     | 81                    |
| 71   | Pembroke         | Church Street (Route 139) at Union Street                                   |                    | 41            | 13.67                | Signal          | 31       | 10     | 0     | 81                    |
| 72   | Brockton         | North Main Street at Ames Street                                            |                    | 25            | 8.33                 | Stop Sign       | 11       | 14     | 0     | 81                    |
| 73   | Brockton         | Oak Street at Battles Street                                                |                    | 27            | 9.00                 | Signal          | 14       | 13     | 0     | 79                    |
| 74   | Abington         | Brockton Avenue (Route 123) at Mill Street and Green Street                 |                    | 30            | 10.00                | Stop Sign       | 18       | 12     | 0     | 78                    |
| 75   | Brockton         | Warren Avenue at Forest Avenue                                              |                    | 28            | 9.33                 | Signal          | 16       | 12     | 0     | 76                    |

**Table 3: Top 100 Most Hazardous Intersections in the Old Colony Region (2005 – 2007), continued**

| Rank | Community        | Intersection                                                                       | Improvement Status | Total Crashes | Average # of Crashes | Traffic Control | Property | Injury | Fatal | EPDO Weighted Average |
|------|------------------|------------------------------------------------------------------------------------|--------------------|---------------|----------------------|-----------------|----------|--------|-------|-----------------------|
| 76   | Brockton         | Crescent Street (Route 27) at Commercial Street and Perkins Street                 |                    | 39            | 13.00                | Signal          | 30       | 9      | 0     | 75                    |
| 77   | Abington         | Hancock Street at Chestnut Street                                                  |                    | 35            | 11.67                | Flashing Beacon | 25       | 10     | 0     | 75                    |
| 78   | Halifax          | Monponsett Street (Route 58) at Plymouth Street (Route 106)                        |                    | 31            | 10.33                | Signal          | 20       | 11     | 0     | 75                    |
| 79   | Brockton         | Montello Street (Route 28) at Centre Street (Route 123)                            |                    | 27            | 9.00                 | Signal          | 15       | 12     | 0     | 75                    |
| 80   | Brockton         | Montello Street (Route 28) at East Nilsson Street                                  |                    | 27            | 9.00                 | Stop Sign       | 15       | 12     | 0     | 75                    |
| 81   | Brockton         | Main Street / School Street at Fredrick Douglass Avenue                            |                    | 23            | 7.67                 | Signal          | 10       | 13     | 0     | 75                    |
| 82   | Brockton         | North Quincy Street at Boundary Avenue and Chestnut Street                         |                    | 22            | 7.33                 | Stop Sign       | 10       | 11     | 1     | 75                    |
| 83   | Brockton         | North Main Street at Battles Street                                                |                    | 30            | 10.00                | Signal          | 19       | 11     | 0     | 74                    |
| 84   | West Bridgewater | West Center Street (Route 106) at North & South Elm Street                         |                    | 30            | 10.00                | Signal          | 19       | 11     | 0     | 74                    |
| 85   | Brockton         | Warren Avenue at Nilsson Street                                                    |                    | 26            | 8.67                 | Stop Sign       | 14       | 12     | 0     | 74                    |
| 86   | Brockton         | Centre Street (Route 123) at Commercial Street (Route 27)                          |                    | 31            | 10.33                | Signal          | 21       | 10     | 0     | 71                    |
| 87   | Plymouth         | Court Street (Route 3A) at Samoset Street (Route 44)                               |                    | 37            | 12.33                | Signal          | 29       | 8      | 0     | 69                    |
| 88   | Plymouth         | State Road (Route 3A) at Herring Pond Road                                         |                    | 33            | 11.00                | Stop Sign       | 24       | 9      | 0     | 69                    |
| 89   | Brockton         | North Warren Avenue at Prospect Street                                             |                    | 21            | 7.00                 | Flashing Beacon | 9        | 12     | 0     | 69                    |
| 90   | Brockton         | West Elm Street at West Street                                                     |                    | 31            | 10.33                | Signal          | 22       | 9      | 0     | 67                    |
| 91   | Brockton         | Crescent Street (Route 27) at Plymouth Street                                      |                    | 23            | 7.67                 | Stop Sign       | 12       | 11     | 0     | 67                    |
| 92   | Abington         | Plymouth Street (Route 58) at Centre Avenue (Route 123)                            |                    | 34            | 11.33                | Signal          | 26       | 8      | 0     | 66                    |
| 93   | Kingston         | Pembroke Street (Route 27) at Main Street (Route 106) and Wapping Road (Route 106) |                    | 34            | 11.33                | Signal          | 26       | 8      | 0     | 66                    |
| 94   | Brockton         | Warren Avenue at Market Street                                                     |                    | 26            | 8.67                 | Stop Sign       | 16       | 10     | 0     | 66                    |
| 95   | Avon             | East Main Street (Route 28) at Harrison Boulevard                                  |                    | 33            | 11.00                | Signal          | 25       | 8      | 0     | 65                    |
| 96   | Whitman          | Washington Street, Park Avenue and West Street                                     |                    | 29            | 9.67                 | Flashing Beacon | 20       | 9      | 0     | 65                    |
| 97   | Brockton         | Newbury Street at Highland Street                                                  |                    | 25            | 8.33                 | Stop Sign       | 15       | 10     | 0     | 65                    |
| 98   | Brockton         | East Ashland Street at Mulberry Street                                             |                    | 17            | 5.67                 | Stop Sign       | 5        | 12     | 0     | 65                    |
| 99   | Easton           | Belmont Street (Route 123) at Washington Street (Route 138)                        |                    | 36            | 12.00                | Signal          | 29       | 7      | 0     | 64                    |
| 100  | Easton           | Washington Street (Route 138) at Main Street                                       |                    | 32            | 10.67                | Signal          | 24       | 8      | 0     | 64                    |

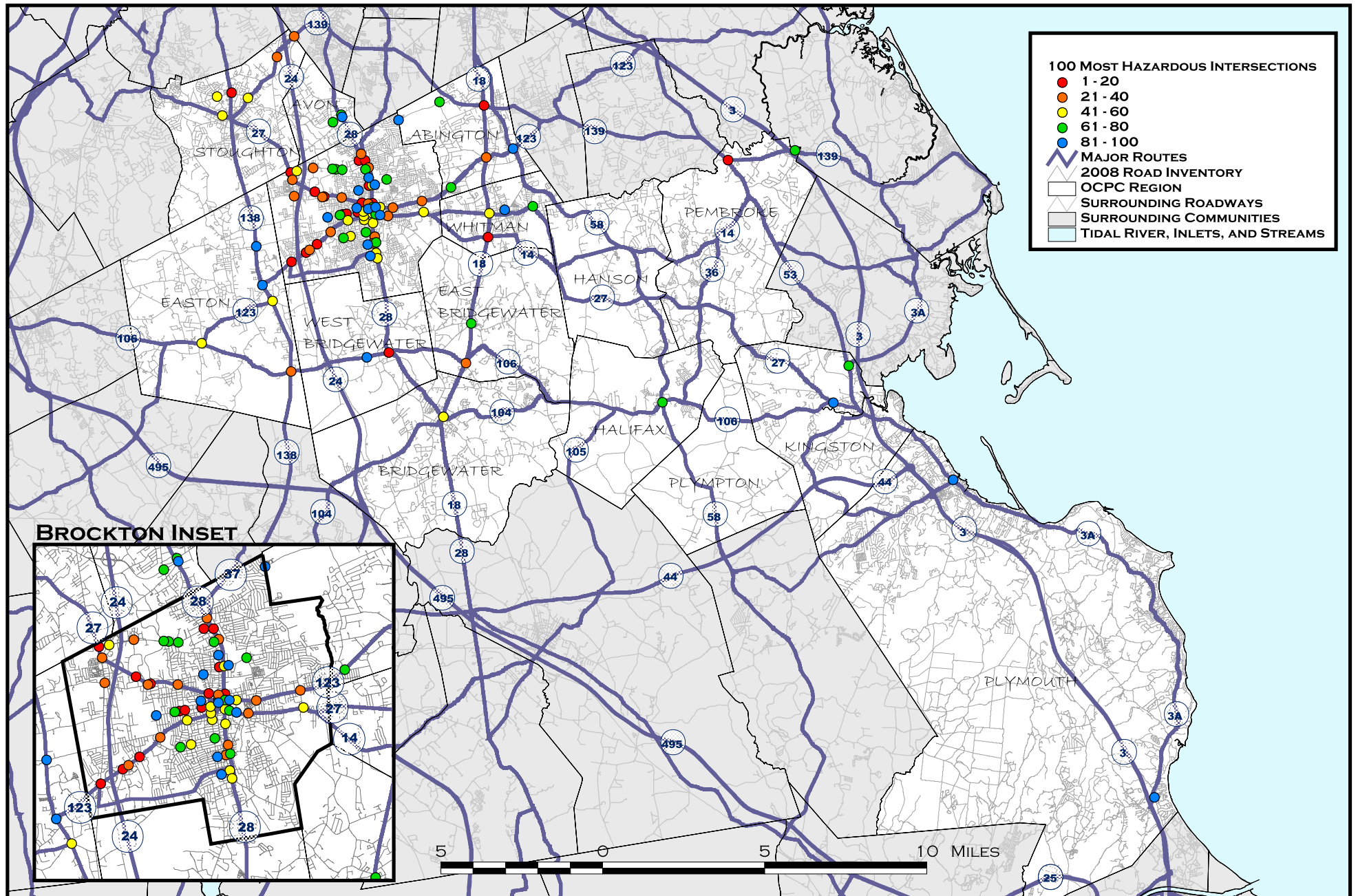
Figure 1: OCPC Top 100 Most Hazardous Intersections, 2005-2007





# 100 MOST HAZARDOUS INTERSECTIONS

IN THE OCPC REGION  
2005 ~ 2007



OLD COLONY PLANNING COUNCIL, 70 SCHOOL STREET, BROCKTON, MA 02301  
GIS DATA SOURCES: MASSGIS, EOTPW, OCPC

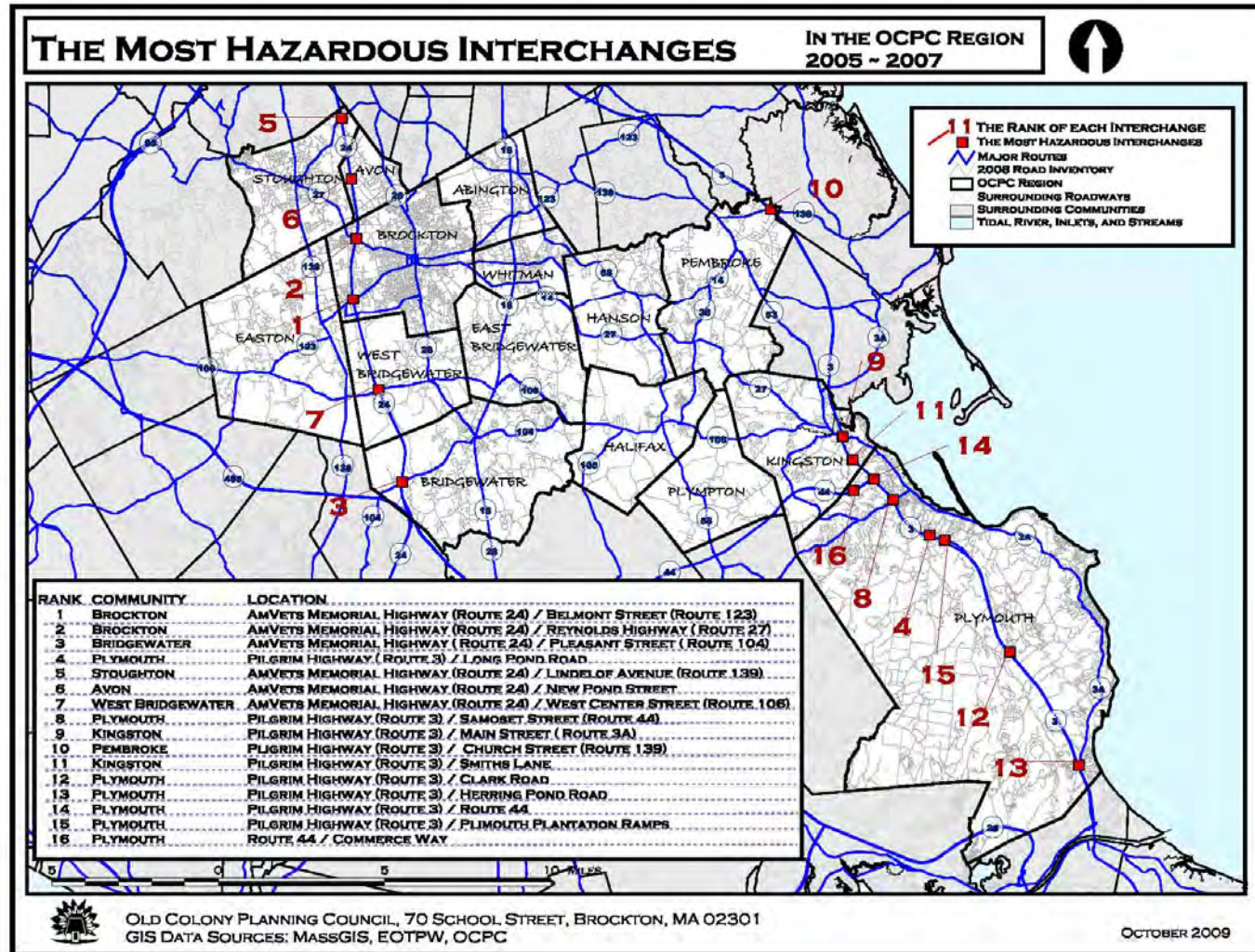
OCTOBER 2009

**Table 4: Most Hazardous Interchanges in the OCPC Region**

| Rank | Community        | Interchanges                                                              | Total Crashes | Average # of Crashes | Traffic Control | Property | Injury | Fatal | EPDO Weighted Average |
|------|------------------|---------------------------------------------------------------------------|---------------|----------------------|-----------------|----------|--------|-------|-----------------------|
| 1    | Brockton         | AmVets Memorial Highway (Route 24) / Belmont Street (Route 123)           | 225           | 75.00                | Yield           | 134      | 91     | 0     | 589                   |
| 2    | Brockton         | AmVets Memorial Highway (Route 24) / Reynolds Memorial Highway (Route 27) | 149           | 49.67                | Yield           | 82       | 66     | 1     | 422                   |
| 3    | Bridgewater      | AmVets Memorial Highway (Route 24) / Pleasant Street (Route 104)          | 136           | 45.33                | Signal          | 79       | 56     | 1     | 369                   |
| 4    | Plymouth         | Pilgrim Highway (Route 3) / Long Pond Road                                | 140           | 46.67                | Signal          | 88       | 52     | 0     | 348                   |
| 5    | Stoughton        | AmVets Memorial Highway (Route 24) / Lindelof Avenue (Route 139)          | 126           | 42.00                | Yield           | 73       | 51     | 2     | 348                   |
| 6    | Avon             | AmVets Memorial Highway (Route 24) / New Pond Street                      | 108           | 36.00                | Yield           | 54       | 51     | 3     | 339                   |
| 7    | West Bridgewater | AmVets Memorial Highway (Route 24) / West Center Street (Route 106)       | 135           | 45.00                | Yield           | 86       | 49     | 0     | 331                   |
| 8    | Plymouth         | Pilgrim Highway (Route 3) / Samoset Street (Route 44)                     | 97            | 32.33                | Signal / Yield  | 65       | 32     | 0     | 225                   |
| 9    | Kingston         | Pilgrim Highway (Route 3) / Main Street (Route 3A)                        | 91            | 30.33                | Signal / Yield  | 60       | 31     | 0     | 215                   |
| 10   | Pembroke         | Pilgrim Highway (Route 3) / Church Street (Route 139)                     | 94            | 31.33                | Signal          | 66       | 28     | 0     | 206                   |
| 11   | Kingston         | Pilgrim Highway (Route 3) / Smiths Lane                                   | 65            | 21.67                | Signal          | 37       | 28     | 0     | 177                   |
| 12   | Plymouth         | Pilgrim Highway (Route 3) / Clark Road                                    | 52            | 17.33                | Yield           | 33       | 19     | 0     | 128                   |
| 13   | Plymouth         | Pilgrim Highway (Route 3) / Herring Pond Road                             | 39            | 13.00                | Yield           | 31       | 8      | 0     | 71                    |
| 14   | Plymouth         | Pilgrim Highway (Route 3) / Route 44                                      | 19            | 6.33                 | Yield           | 11       | 8      | 0     | 51                    |
| 15   | Plymouth         | Pilgrim Highway (Route 3) / Plymouth Plantation Highway Ramp              | 16            | 5.33                 | Yield           | 12       | 4      | 0     | 32                    |
| 16   | Plymouth         | Route 44 / Commerce Way                                                   | 13            | 4.33                 | Signal / Yield  | 10       | 3      | 0     | 25                    |

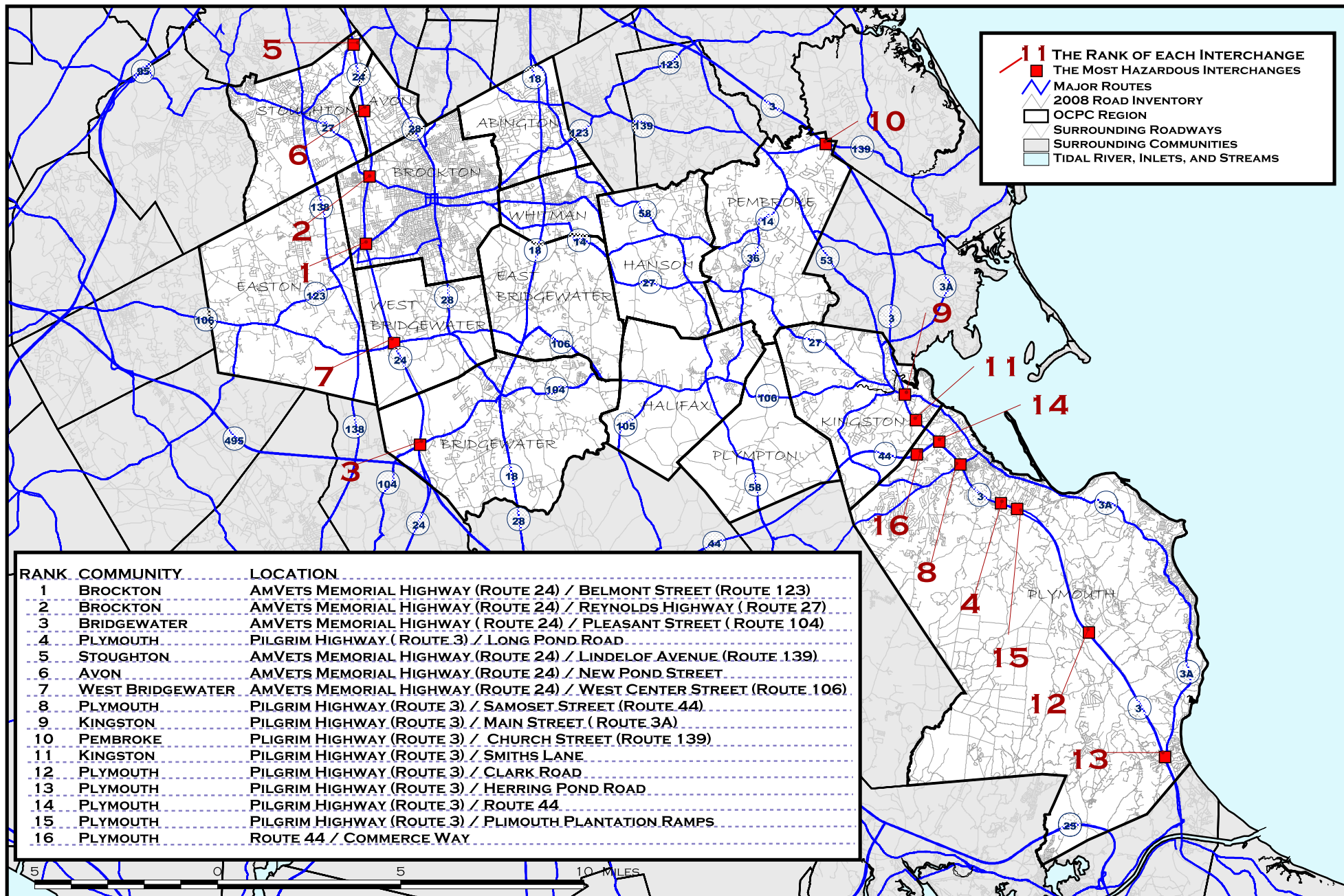


Figure 2: OCPC Most Hazardous Interchanges, 2005-2007



# THE MOST HAZARDOUS INTERCHANGES

IN THE OCPC REGION  
2005 ~ 2007





## 4. Local Technical Assistance Studies

Through the Local Highway Transportation Planning Technical Assistance (LTA) Task of the Unified Planning Work Program, Old Colony Planning Council provides local traffic planning and technical analysis services to its member communities. The objective of the LTA program is to provide a quick and effective response mechanism to handle special, short-term transportation issues and/or projects as they arise. Recommendations from such studies may include short, medium, and long term improvements to address safety deficiencies. Some recommendations are low cost, such as signage and striping, while others may be higher cost such as installation of traffic signals.

In 2009, Old Colony Planning Council conducted the following LTA projects in response to requests from the host communities:

### East Bridgewater

- West Union Street at North Central Street – Intersection Safety and Stop Sign Warrant Analysis

### Easton

- Turning Movement Counts and Traffic Counts for Flow and Safety Analysis around Easton Public Schools Traffic Circulation

### Halifax

- Plymouth Street (Route 106) at Thompson Street (Route 105) – Traffic Signal Warrant Analysis
- Plymouth Street (Route 106) at Carver Street – Traffic Signal Warrant Analysis
- Plymouth Street (Route 106) – Pedestrian Safety

### Pembroke

- Elm Street at Spring Street – Intersection Safety with Multiway Stop Sign Warrant Analysis
- North Pembroke Roadways – Heavy Vehicle Traffic and Speed Analysis

### Plymouth

- John Alden Road / Priscilla Beach Road – Speed Analysis and Traffic Calming Study
- Plympton Road (Route 80) at Carver Road – Traffic Signal Phasing and Safety Analysis
- Traffic Calming Follow-Up Study – Roads in Chiltonville Area

### Stoughton

- Bay Road Detour Circulation

### West Bridgewater

- West Center Street (Route 106) at Howard Street – Intersection Safety and Traffic Signal Warrant Analysis (Potential TIP Project)
- South Main Street (Route 106) at Bryant Street and Ash Street – Intersection Safety and Traffic Signal Warrant Analysis

### Whitman

- Washington Street at West Street and Park Avenue – Intersection Safety with Multiway Stop and Traffic Signal Warrant Analysis
- South Avenue (Route 27) and Franklin Street – Intersection Safety Analysis (Potential TIP Project)

## 5. Road Safety Audits

The Federal Highway Administration defines a Road Safety Audit (RSA) as *the formal safety examination of an existing or future road or intersection by an independent, multidisciplinary team*. The purpose of an RSA is to *identify potential safety issues and possible opportunities for safety improvements* considering all roadway users.

The Highway Division of MassDOT has embraced the RSA program as a low cost opportunity to make significant safety improvements at any number of stages ranging from project development and planning through existing operation. Similarly, Old Colony Planning Council has adopted many of the Road Safety Audit principles as a tool in evaluating problem locations identified through the Local Highway Technical Assistance program.

Statewide, in 2009, the Highway Division of MassDOT targeted hazardous intersections for Road Safety Audits and potential Highway Safety Improvement Program (HSIP) funding for improvements. More information from the Commonwealth on the HSIP Program can be found in Section 8 of this report.

Coordinated with MassDOT, Old Colony Planning Council participated on Road Safety Audits of the following intersections: Belmont Street (Route 123) at Linwood Street and Lorraine Avenue in Brockton; Foundry Street (Route 106) at Prospect Street in Easton; Washington Street (Route 138) at Elm Street in Easton; Washington Street (Route 138) at Union Street in Easton; Foundry Street (Route 106) at Bay Road and Depot Street (Route 123) in Easton; Foundry Street (Route 106) at Turnpike Street (Route 138) in Easton; and Canton Street (Route 27) at School Street in Stoughton. Additionally, OCPC conducted a Road Safety Audit at Main Street in Brockton as part of the Local Highway Technical Assistance Program.

### Belmont Street (Route 123) at Linwood Street and Lorraine Avenue, Brockton

The Massachusetts Department of Transportation (MassDOT, formerly EOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Belmont Street (Route 123) at Linwood Street and Lorraine Avenue in Brockton on September 1, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection. The intersection ranks 13<sup>th</sup> on OCPC's list of 100 Most Hazardous Intersections. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Beta Group for MassDOT. Please note that this project was selected for FFY 2009 HSIP Design funds.

### Main Street Road Safety Audit, Brockton

A Road Safety Audit was conducted by Old Colony Planning Council for Main Street in Brockton. The need for an RSA was identified from a Local Technical Assistance request

from the City of Brockton to examine overall pedestrian safety and the feasibility of installation of a pedestrian crossing traffic signal in front of the Brockton Housing Authority residential complex there. The RSA Team consisted of OCPC Staff, representatives from Brockton City Departments (Fire, Housing, Police), Brockton Area Transit, and MassDOT (formerly MassHighway). The RSA team identified several deficiencies with the corridor between Brookside Avenue and Plain Street, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Old Colony Planning Council.

#### Foundry Street (Route 106) at Prospect Street, Easton

The Massachusetts Department of Transportation (MassDOT, formerly EOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Foundry Street (Route 106) and Prospect Street in Easton on July 14, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection and history of severe crashes. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Beta Group for MassDOT. The Town of Easton has submitted a Project Need Form for this location.

#### Foundry Street (Route 106) at Bay Road and Depot Street (Route 123) – Five Corners, Easton

The Massachusetts Department of Transportation (MassDOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of Five Corners in Easton, the intersection of Foundry Street (Route 106), Bay Road, and Depot Street (Route 123) on December 21, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection and its selection for design and construction of improvements using HSIP funds. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report. The intersection is currently under design and programmed in the Old Colony Transportation Improvement Program for FFY 2010. This project was selected for FFY 2010 HSIP construction funds.

#### Foundry Street (Route 106) at Turnpike Street (Route 138), Easton

The Massachusetts Department of Transportation (MassDOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Foundry Street (Route 106), and Turnpike Street (Route 138) on December 21, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report. A Project Need Form for this location is under development by OCPC.



#### Washington Street (Route 138) at Elm Street, Easton

The Massachusetts Department of Transportation (MassDOT, formerly EOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Washington Street (Route 138) and Elm Street in Easton on July 13, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection and history of severe crashes. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Beta Group for MassDOT. The Town of Easton has submitted a Project Need Form for this location.

#### Washington Street (Route 138) at Union Street, Easton

The Massachusetts Department of Transportation (MassDOT, formerly EOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Washington Street (Route 138) and Union Street in Easton on July 13, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection and history of severe crashes. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Beta Group for MassDOT. The Town of Easton has submitted a Project Need Form for this location.

#### Canton Street (Route 27) at School Street, Stoughton

The Massachusetts Department of Transportation (MassDOT, formerly EOT) in cooperation with Old Colony Planning Council conducted a Road Safety Audit of the intersection of Canton Street (Route 27) at School Street in Brockton on September 1, 2009. The intersection was selected for an RSA through the State's Strategic Highway Safety Plan (SHSP) based on its status as a high hazard intersection. The intersection ranks 13<sup>th</sup> on OCPC's list of 100 Most Hazardous Intersections. The RSA team identified several deficiencies with the intersection, as well as potential improvements. These deficiencies and recommended improvements are contained within the Final Report completed by Beta Group for MassDOT.

## 6. Safe Routes To School

The Massachusetts Safe Routes to School (SRTS) program promotes healthy alternatives for children and parents in their travel to and from school. It educates students, parents and community members on the value of walking and bicycling for travel to and from school.

The Massachusetts Safe Routes to School program is managed by the Massachusetts Department of Transportation. Following a successful pilot program developed by WalkBoston and funded by MassDOT (formerly EOTPW), an expanded program was established in 2005 through MassRIDES, the Commonwealth's travel options program. MassRIDES offers schools technical support to customize programs and training.

The Safe Routes to School program (SRTS) aims to reduce congestion, air pollution, and traffic congestion near participating schools, while increasing the health, safety, and physical activity of elementary and middle school students.

Safe Routes programs:

- Establish healthy lifetime habits for students
- Increase children's independence
- Help students arrive at school ready to learn
- Teach safe pedestrian, bicyclist, and driver skills

Safe Routes to School includes, education, encouragement, enforcement, engineering, and evaluation to ensure a comprehensive and successful program to increase walking and bicycling to and from school.

As the title of the program suggests, safety is a central theme concerning the initiatives and goals of the program. Some of these specific initiatives include the design and maintenance of effective school zones, maximizing safety at street crossings, and reducing travel speeds. The following material is from the National Center for Safe Routes To School:

### The School Zone

Ideally, the school zone starts at the front door and encompasses the campus and as many blocks as possible that surround the school and have a high concentration of school-generated traffic. Often the school zone includes the streets along the school and usually the area one to two blocks around it. The school zone should be marked with special signing to alert drivers of the high concentration of children. School crossing signs, speed signs, school zone pavement markings and other traffic calming devices remind drivers to treat the area with special care and attention.

The 2003 Manual on Uniform Traffic Control Devices (MUTCD), Part 7 sets forth principles and standards for controlling traffic in school areas. These principles and standards provide information on appropriate design, application and maintenance of all traffic control devices (including signs, signals and markings) and other controls (including adult school crossing guards, student patrols and grade-separated crossings) required for the special pedestrian conditions in school areas.[1]

Properly designed and applied traffic calming devices encourage good driver and pedestrian behavior in the school zone. Traffic calming measures such as high visibility crosswalks, street narrowing and signage can be in place all the time. Since school zones are locations frequented by children, making the area safe for children anytime of day is a sound investment for the community.

### Crossing the Street

A child's journey to school on a bicycle or by foot will likely require crossing one or more streets. Many situations arise at street crossings that can impact the safety of the crossing for all pedestrians. Underlying good, safe design at pedestrian crossings is the need to keep the street crossing simple. The development of safe crossings for children is guided by several principles including the need to:

- Establish or identify good crossing locations.
- Reduce crossing distances.
- Use appropriate traffic controls such as marked crosswalks, traffic signals and warning signs or flashers.
- Slow motor vehicle speeds.

### Slowing Down Traffic

High-speed motor vehicles pose a serious threat to the safety of children who are crossing streets. One of the biggest challenges in providing children with safe walking and bicycling routes to school involves slowing down traffic.

Slower motor vehicle speeds allow drivers to stop in a shorter distance and reduce the chance of injuring a pedestrian or bicyclist. A motor vehicle traveling on a level surface at a rate of 40 mph will need nearly 300 feet between the vehicle and the child to stop in time to avoid a collision. This distance is reduced to approximately 197 feet for a vehicle traveling at 30 mph, 112 feet for a vehicle traveling at 20 mph and 77 feet for a vehicle traveling at 15 mph.

Pedestrian crash severity is also much lower at low motor vehicle speeds. If a pedestrian is struck by a motor vehicle traveling at 40 mph there is an 85 percent likelihood that the pedestrian will be killed. This percentage drops to 45 percent at 30 mph and 5 percent at 20 mph. Thus, slowing motor vehicle speeds not only

reduces the chance of a crash due to the shorter stopping distance that is required, but it also reduces the chance of a pedestrian fatality or serious injury

When slowing or "calming" traffic, the right design invites the right driver response. The guiding principle of traffic calming is to influence driver speeds and behavior through good design whenever possible, rather than by traffic control measures such as traffic signals and STOP signs.

There are many design and engineering tools that can be used to slow down traffic and make it safer for children to walk and bicycle to school including:

- Narrow Lanes
- Chokers and Chicanes
- Speed Humps
- Raised Pedestrian Crosswalks
- Neighborhood Traffic Circles
- Reduced Corner Radii
- Speed Sensitive Signals

The Massachusetts Safe Routes to School program offers schools technical assistance designing, implementing, marketing, and evaluating initiatives tailored to each school's needs and priorities. Participating schools receive free promotional materials to implement Safe Routes to School, plus no-cost educational materials targeted to students, parents, and community leaders. Training prepares school stakeholders to identify school access challenges and design solutions. School partners qualify for infrastructure improvements to enhance safety along school routes.

Old Colony Planning Council provides technical assistance to communities and the school systems in their Safe Routes To School programs.

The following schools are partnered with MassRIDES on participation in the Safe Routes To School Program:

**Table 3: Safe Routes To School Participating Schools**

| <b>Community</b>        | <b>Schools</b>                                      |
|-------------------------|-----------------------------------------------------|
| <b>Abington</b>         | Center School                                       |
| <b>Brockton</b>         | Brookfield Elementary School<br>Downey Elementary   |
| <b>East Bridgewater</b> | Central Elementary School<br>Mitchell Middle School |
| <b>Easton</b>           | F.L. Olmstead School<br>Richardson School           |
| <b>Pembroke</b>         | North Pembroke Elementary                           |
| <b>Stoughton</b>        | West Elementary School                              |

## 7. Bicycle and Pedestrian Safety

Bicyclists and pedestrians are particularly vulnerable users of the transportation system due to their exposure to motor vehicle traffic. Ensuring the safety of cyclists and pedestrians is a key goal in promoting an efficient and well-balanced transportation network.

Old Colony Planning Council Staff routinely partake in workshops and other educational opportunities to broaden our knowledge and skill set regarding bicycling and pedestrian safety.

The following are tasks and activities completed in 2009 aimed at increasing safety for bicyclists and pedestrians throughout the Region. Note that in addition to these projects and tasks, pedestrian and bicycle access and safety are considered in all transportation planning activities and land use development review activities completed by Old Colony Planning Council.

Moving Together Conference 2009: OCPC Staff participated in the 2009 Moving Together Conference, annually organized and hosted by BayState Roads – the Massachusetts Local Technical Assistance Program (LTAP). The Conference offered a variety of workshops aimed at education the audience in various aspects of bicycle and pedestrian access and safety.

South Main Street (Elderly Housing Complex) Pedestrian Safety: In response to a request from the City of Brockton to investigate the feasibility of installing a pedestrian traffic signal in front of the Brockton Housing Authority housing complex on South Main Street, OCPC conducted a Road Safety Audit for that stretch of roadway. Since conditions at the location did not satisfy minimum warrants for the installation of traffic signals, the RSA was conducted to identify all deficiencies and hazards in that area, and identify measures to increase safety for pedestrians and motorists in that area.

Halifax Route 106 Pedestrian Safety Study: The Town of Halifax requested OCPC conduct a count of pedestrians crossing Route 106, particularly in the area of the school, Post Office, Town Hall, and Police Station. A count of pedestrians and bicyclists crossing the street was conducted to determine the feasibility of installing traffic signals for pedestrian crossings. Comprehensive traffic data (volumes, speeds, and vehicle classifications) was also collected along the roadway. While pedestrian crossing volumes did not satisfy warrants for traffic signal installation, a report was completed for the Town providing them with suggestions for improving safety for pedestrians and motorists.

Easton Public Schools Traffic Circulation (Technical Assistance): The Town of Easton undertook a Study of traffic circulation around their public schools complex, in preparation of improving safety and traffic flow. Old Colony Planning Council provided technical assistance with data collection, including a count of pedestrians and cyclists in the area.

West Bridgewater Sidewalks: Old Colony Planning Council is working with the Highway Division of MassDOT, the Town of West Bridgewater, and the State Legislature to identify needs and plan sidewalks for Howard Street and South Street.

## 8. Other Activities

### Traffic Records Coordination Committee

Old Colony Planning Council participates, as a partner with other Massachusetts regional planning agencies, on the Commonwealth of Massachusetts' Traffic Records Coordination Committee (TRCC). The TRCC was formed for the purpose of improving the quality of crash record data, and for improving access for end users to the data compiled based on crash records. The Committee serves as the State's official records coordinating committee for Section 408 grant funds, and it serves as the Traffic Records Sub-Committee for the state's Strategic Highway Safety Plan (required under SAFETEA-LU). The TRCC meets on a regular basis to prioritize grants under Section 408 State Traffic Information System Improvement Grant Program (also part of SAFETEA-LU). The purpose of the TRCC is described in its mission statement: Through the coordinated efforts of its member organizations, (The TRCC) provides a forum for the creation, implementation, management, and dissemination of accessible, accurate, complete, consistent, integrated, timely, and useful traffic records data to aid decision-makers working to reduce transportation-related fatalities, injuries, and economic loss in Massachusetts.

### Highway Safety Improvement Program

The purpose of the Highway Safety Improvement Program (HSIP) is to reduce the number of fatal and injury crashes by targeting high crash locations. Projects, using (HSIP) funding, are required by SAFETEA-LU, the Federal Legislation, to be selected based a data driven process. As such, the following criteria for determining project eligibility in the HSIP program (as determined by MassDOT in coordination with the regional planning agencies):

- Locations must originate from a comprehensive list of the highest crash locations. The primary source of data will be the MassDOT database (which is based on the Registry of Motor Vehicle (RMV) Crash Data System) and the High Crash Locations report (which includes Intersections, Pedestrian and Bicycle Crash Clusters based on weighted severity of crashes that have been geolocated). However, RPA's may use their own data that have been edited to more accurately rank locations within their Region. It is also recognized that there is often a time delay with the release of the crash data from the RMV. If more up-to-date crash data are obtained from an alternative source and the data show that a particular location would rank high on a Region's ranked list, the locations may be considered for eligibility in the HSIP program.
- With the intent of the HSIP program to reduce the number of fatalities and serious injuries on Massachusetts' roads, candidate projects must be locations where the data indicates a high incidence of crash severity. The Equivalent Property Damage Only (EPDO) index (Property Damage = 1 Point; Injury = 5 Points; Fatality = 10 points), or another measure that focuses more on the fatalities and injuries, will continue to be

preferred for ranking locations because it provides a comparative measure of severity. When feasible crash rate formulas (EPDO per Million Entering Vehicles or per million vehicle miles traveled) can be used to rank locations as this measure not only accounts for severity, but also exposure.

- All HSIP candidate locations will require an accompanying Road Safety Audit (RSA) report, or an engineering or planning report to determine eligibility. The report must include a detailed analysis of crash data/crash reports to identify the nature of the crash problem as well as identify appropriate corrective measures to address the problem. MassHighway is currently developing templates for the RSA reports which will be required to be completed as part of each application.
- All HSIP projects will require a before and after evaluation (to be developed). MassHighway is currently developing the criteria and templates for these before and after studies.
- Candidate projects must be selected from one of the following categories:

**Intersections** – Intersections must be within the top 5% of all intersection crash clusters within the geographic boundaries of each region based on MassHighway’s statewide crash database, from a ranked list prepared by the RPA, or a combination of the two. Note that the MassHighway list is based on located crashes only.

The emphasis for project selection should be on those locations ranking highest on the list, reflecting the highest crash intersection clusters in terms of crash severity (injury and/or fatality). Selection of intersection that rank lower on the list are acceptable, however, there must be reasons provided as to why those locations which ranked higher, were not selected. Examples may include: lack of public support or political will to pursue the project; or, improvements are pending developer mitigation; etc.

The table below is based on MassHighway’s 2004-2006 crash data. It provides the total number of intersection clusters and the number of intersection clusters within the top 5% in each region. It is recognized that a ranked list, developed by an RPA, may more accurately reflect the specific locations in that Region, therefore the RPA ranked list may be used to reflect the top crash intersection locations within that region. If more up-to-date crash data are obtained from an alternative source and those data show that a location would rank higher on a Region’s ranked list, the location may be considered for eligibility in the HSIP program.



## Intersections

| <b>RPA</b> | <b>Number of Intersections</b> | <b>Intersections in the Top 5%</b> |
|------------|--------------------------------|------------------------------------|
| BRPC       | 1023                           | 51                                 |
| CCC        | 1162                           | 58                                 |
| CMRPC      | 4360                           | 218                                |
| FRCOG      | 416                            | 21                                 |
| MAPC       | 20404                          | 1020                               |
| MRPC       | 1794                           | 90                                 |
| MVC        | 41                             | 2                                  |
| MVPC       | 2610                           | 131                                |
| NMCOG      | 2342                           | 117                                |
| NPEDC      | 46                             | 2                                  |
| OCPC       | 2707                           | 135                                |
| PVPC       | 3781                           | 189                                |
| SRPEDD     | 5801                           | 290                                |

**Pedestrians** - The pedestrian crash location cluster must be within the top 5% of all pedestrian crash locations (based either on the list provided by MassDOT or from the list prepared by the RPA). Note that the MassDOT list is based on located crashes only. In addition, a simple reason must be provided why locations higher on the list are not selected. Based on the 2002-2006 crash data, the following table provides the number of pedestrian locations by RPA and the number of pedestrian locations within the top 5%. It is recognized that a ranked list, developed by an RPA, may more accurately reflect the specific locations in that Region, therefore the RPA ranked list may be used to reflect the top pedestrian crash locations within that region. If more up-to-date crash data are obtained from an alternative source and those data show that a location would rank higher on a Region's ranked list, the location may be considered for eligibility in the HSIP program.

## Pedestrian Crash Locations

| <b>RPA</b> | <b>Number of Pedestrian Crash Locations</b> | <b>Locations in the Top 5%</b> |
|------------|---------------------------------------------|--------------------------------|
| BRPC       | 21                                          | 1                              |
| CCC        | 4                                           | 1                              |
| CMRPC      | 107                                         | 6                              |
| FRCOG      | 6                                           | 1                              |
| MAPC       | 583                                         | 29                             |
| MRPC       | 21                                          | 1                              |
| MVPC       | 69                                          | 3                              |
| NMCOG      | 72                                          | 4                              |
| OCPC       | 70                                          | 4                              |
| PVPC       | 53                                          | 3                              |
| SRPEDD     | 122                                         | 6                              |

**Bicycles** - The bicycle crash location cluster must be within the top 5% of all bicycle crash locations (based either on the list provided by MassDOT or from the list prepared by the RPA). Note that the MassDOT list is based on located crashes only. In addition, a simple reason must be provided why locations higher on the list are not selected. Based on the 2002-2006 crash data, the following table provides the number of bicycle locations by RPA and the number of bicycle locations within the top 5%. It is recognized that a ranked list, developed by an RPA, may more accurately reflect the specific locations in that Region, therefore the RPA ranked list may be used to reflect the top bicycle crash locations within that region. If more up-to-date crash data are obtained from an alternative source and those data show that a location would rank higher on a Region's ranked list, the location may be considered for eligibility in the HSIP program.

### **Bicycle Crash Locations**

| <b>RPA</b> | <b>Number of Bicycle Crash Locations</b> | <b>Locations in the Top 5%</b> |
|------------|------------------------------------------|--------------------------------|
| BRPC       | 13                                       | 1                              |
| CCC        | 17                                       | 1                              |
| CMRPC      | 36                                       | 2                              |
| FRCOG      | 10                                       | 1                              |
| MAPC       | 301                                      | 15                             |
| MRPC       | 7                                        | 1                              |
| MVC        | 1                                        | 1                              |
| MVPC       | 35                                       | 2                              |
| NMCOG      | 42                                       | 2                              |
| OCPC       | 45                                       | 2                              |
| PVPC       | 57                                       | 3                              |
| SRPEDD     | 71                                       | 4                              |

**Lane Departure** - Massachusetts has been identified as a Lead State for Lane Departure crashes. Nearly ½ of all fatal crashes and 25% of all incapacitating injury crashes are Lane Departure crashes. Approximately two years ago, MassDOT mapped the top lane departure locations within each RPA and began a program to perform RSAs at some of these locations. The countermeasures identified and recommended, at these lane departure locations, can be eligible for HSIP funding. Furthermore, if the RPAs perform RSAs at other top lane departure locations and countermeasures are identified, these, too, may be eligible for HSIP funding. Once the 2007 crash file is closed, MassDOT will prepare an updated top lane departure location map for each RPA. This can then be used for identification of lane departure locations and possible RSA sites for HSIP eligibility.

**Other** - There may be other crash types within a region that have not been identified as a state-wide issue and therefore, a ranking has not been prepared. Examples are locations where collisions with deer, motorcycle crashes, truck crashes, etc. may be a problem. This criterion may be used as long as the RPA can justify a project based on providing the data that shows that this crash type and location is a priority within that Region.

## HSIP Project Selection Process

