

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, May 18, 2021 - 10:00 A.M. Held Via Zoom

Signatories Present:

Lee Hartmann, Representing Vice-Chairman Richard Quintal, Plymouth Board of Selectmen
Dan Salvucci, Vice-Chairman, Whitman Board of Selectmen
Stephen Woelfel, Representing Jamey Tesler, Acting Secretary and CEO, MassDOT
Pam Haznar, Representing Jonathan Gulliver, Administrator, MassDOT Highway Division
Glenn Geiler, Representing Michael Lambert, Administrator, Brockton Area Transit Authority (BAT)
Mary Waldron, Representing Christine Joy, President, OCPC

Others Present:

Keisha Adarkwah, State Senator Timilty's Office
Bill Fitzgerald, Avon
Kelly Forrester, Brockton Area Transit
Paula Fisher, Plymouth County Development Council
Cassie Ostrander, Federal Highway Administration
Jay Pateakos, MassDevelopment
Ben Muller, MassDOT
Bryan Pounds, MassDOT
Barbara Lachance, MassDOT District 5
Dan McCormack, BETA Group
Rob Cahoon, VHB
Shawn Bailey, OCPC
Ray Guarino, OCPC
Charles Kilmer, OCPC
Guoqiang Li, OCPC
Bill McNulty, OCPC
Kyle Mowatt, OCPC
Unidentified Caller#1

1. Call to Order and Introductions

Chairperson Stephen Woelfel called the meeting to order at 10:08 A.M. and then read the meeting accessibility statement, and the Title VI Notice of Protection Statement. Charles Kilmer then conducted the roll call. Charles Kilmer then reported that there is a quorum as six of the eight Signatory Members are present.

2. Public Comments

There were no public comments offered at this time.

3. Minutes of the April 20, 2021 Meeting

Chairperson Woelfel asked the MPO Members for comments or changes regarding the minutes of the April 20, 2021 meeting.

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Dan Salvucci then made a motion and Lee Hartmann seconded to endorse the minutes of the April 20, 2021 meeting as presented.

The Old Colony MPO then voted unanimously via roll call vote to endorse the minutes of the April 20, 2021 Old Colony MPO Meeting.

4. Brockton Area Transit (BAT) Report

Glenn Geiler stated that the BAT Centre reopened the first week of May, and BAT is hoping to go back to full capacity on all the buses.

Glenn Geiler then reported that BAT is close on reaching an agreement with the MBTA, RI, NH, and all the other RTAs in the Boston Urbanized Area on the American Recovery Plan Act Funds.

5. FFY 2021-2025 Transportation Improvement Program (TIP) Amendments and/ or Adjustments

▪ Amendment 2 - Public Comments and Potential Endorsement

Charles Kilmer presented and discussed Amendment 2. The Amendment is as follows:

FFY 2021

- Stoughton - Improvements at Richard Wilkins Elementary School (SRTS) (608829)
 - AMENDMENT: INCREASE COST: Increase cost from \$3,171,443 to \$4,650,151
 - ADJUSTMENT: CHANGE DESCRIPTION – Change Description from Stoughton - Improvements at West Elementary School (SRTS) (608829) to Stoughton - Improvements at Richard Wilkins Elementary School (SRTS) (608829)

Charles Kilmer stated that on April 20, 2021, the Old Colony MPO released the Draft TIP Amendment 2 to a 21-day public review and comment period. Charles Kilmer reviewed the public comments received. They are as follows:

- Old Colony Planning Council Board of Directors - The OCPC Board of Directors, at their public meeting on April 28, 2021, reviewed and approved the FFY 2021-2025 Old Colony TIP Amendment 2
- Old Colony Joint Transportation Committee (JTC) - The Old Colony JTC, at their public meeting on May 6, 2021, reviewed and approved the FFY 2021-2025 Old Colony TIP Amendment 2

Chairperson Woelfel asked if there is a motion and second to approve Amendment 2. Dan Salvucci made a motion and Lee Hartmann seconded.

The Old Colony MPO then voted unanimously via roll call vote to approve the FFY 2021-2025 Old Colony TIP Amendment 2.

6. Draft FFY 2022-2026 Old Colony Transportation Improvement Program (TIP)

▪ Public Comments and Potential Endorsement

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Charles Kilmer stated that at the meeting on April 20, 2021, the MPO released the Draft 2022-2026 Old Colony TIP to a 21-day public review and comment period. The preferred set of road and bridge projects is as follows:

FFY 2022

- Avon & Stoughton - Pavement Preservation and Related work on Route 24 (\$7,339,593)
- Pembroke - Rehabilitation of Route 36 (Center Street) from Route 27 to Route 14 (\$10,160,995)

FFY 2023

- Brockton - Intersection Improvements and Related work at Centre Street (Route 123), Cary Street, and Lyman Street (\$2,135,071)
- Stoughton - Corridor Improvements on Route 138 AC Phase 1 of 2 (Total Cost is \$11,485,518 with FFY 2023 Cost of \$6,971,447 and FFY 2024 Cost of \$4,514,071)
- Stoughton - Intersection Improvements and Related Work at Central Street, Canton Street and Tosca Drive (\$4,596,463)

FFY 2024

- Brockton - Route 123 (Centre Street) at Plymouth Street Signalization and Geometric Improvements (\$2,523,420)
- Stoughton - Corridor Improvements on Route 138 AC Phase 2 of 2 (Total Cost is \$11,485,518 with \$5,971,447 in FFY 2023 and \$4,514,071 in FFY 2024)
- Plympton - Bridge Replacement, Winnetuxet Road over Winnetuxet River (\$2,141,666)

FFY 2025

- Brockton - Intersection Improvements at Lyman Street/ Grove Street/ Summer Street & Replacement of Grove Street Bridge, B-25-005, over Salisbury Plain River (\$4,704,000)
- Easton - Corridor Improvements on Route 138 including Intersection Improvements at Route 138 (Washington Street) and Elm Street (608195)

FFY 2026

- Abington - Intersection Improvements at Hancock Street and Chestnut Street (\$2,900,232)
- Duxbury - Signal Installation @ Route 3 (NB & SB) Ramps & Route 3A (Tremont Street) (\$2,784,000)
- Hanson - Corridor Improvements on Route 14 (Maquan Street), from the Pembroke T.L. to Indian Head Street and Related Work AC Phase 1 of 2 (Total cost is \$11,960,783 with \$5,464,471 in FFY 2026 and \$6,496,312 in FFY 2027)

FFY 2027

- Hanson - Corridor Improvements on Route 14 (Maquan Street), from the Pembroke T.L. to Indian Head Street and Related Work AC Phase 2 of 2 (Total cost is \$11,960,783 with \$5,464,471 in FFY 2026 and \$6,496,312 in FFY 2027)

Charles Kilmer stated that Glenn Geiler noticed that there was an error with the export of the project list for transit. The bus acquisition in FFY 2022 was only listed in one place, even though it is funded by three different sources, and in FFY the type of buses being purchased were electric and not hybrid. The

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

corrections were made to match the approved set of projects for BAT.

The summary of public comments are as follows:

- Old Colony Planning Council Board of Directors - The OCPC Board of Directors, at their public meeting on April 28, 2021, reviewed and approved the FFY 2022-2026 Old Colony TIP
- Glenn Geiler - Noticed that there are some project funding and description differences from the GrantsPlus Listings (FFYs 2022 and 2026)
- Old Colony Joint Transportation Committee (JTC) - The Old Colony JTC, at their public meeting on May 6, 2021, reviewed and approved the FFY 2022-2026 Old Colony TIP
- Ben Muller (MassDOT) - Reviewed and provided MPO Liaison TIP Checklist Review and Comments
- Andrew Reovan (FHWA) - Reviewed and provided comments

Chairperson Woelfel asked if there is a motion to endorse the Draft FFY 2022-2026 Old Colony TIP including the changes from the comments. Dan Salvucci made a motion and Lee Hartmann seconded.

The Old Colony MPO then voted unanimously via roll call vote to endorse the Draft FFY 2022-2026 Old Colony TIP including the changes from the comments.

7. Old Colony MPO Self-Certification Compliance Statements

- **Air Quality Planning for State Regulation 310 CMR 60.05: Global Warming Solutions Act – Review and Potential Endorsement**

Charles Kilmer presented and reviewed the Old Colony MPO Self-Certification Air Quality Planning for State Regulation 310 CMR 60.05 Compliance Statements. They are as follows:

1. 23 USC 134 and 49 USC 5303
2. Sections 174 and 176 c and d of the Clean Air Act, as amended (42 USC 7504, 7506 c and d and 40 CFR Part 93 regarding conformity in maintenance areas and for applicable State Implementation Plan Projects
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR Part 21
4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity
5. Section 1101 (b) of the Fast Act (Pub. L. 114-94) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in U.S. DOT-funded projects
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 USC 12101 et seq.) and 49 CFR Parts 27, 37, and 38

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

8. The Older Americans Act, as amended (42 USC 6101), prohibiting discrimination on the basis of age in programs or activities receiving federal financial assistance
9. Section 324 of Title 23 USC regarding the prohibition of discrimination based on gender
10. Section 504 of the Rehabilitation Act of 1973 (29 USC 794) and 49 CFR Part 27 regarding discrimination against individuals with disabilities
11. Anti-Lobbying restrictions found in 49 USC Part 20. No appropriated funds may be expended by a recipient to influence or attempt to influence an officer or employee of any agency, or a member of Congress, in connection with the awarding of any federal contract.

Chairperson Woelfel asked if there is a motion to endorse the Old Colony MPO Self-Certification Compliance Statements. Dan Salvucci made a motion and Lee Hartmann Seconded.

The Old Colony MPO voted unanimously via roll call vote to endorse the Old Colony MPO Self-Certification Compliance Statements.

8. Draft FFY 2022 Old Colony Unified Planning Work Program (UPWP)

- **Review and Potential Release to Public Review and Comment Period**

Charles Kilmer presented and discussed the Draft FFY 2022 Old Colony UPWP that provides an overview and budgetary information for the transportation planning tasks and activities, which are to be conducted in the region during the upcoming federal fiscal year. The Draft UPWP Table of Contents is as follows:

INTRODUCTION

- 1.1 - FAST Act, National Planning Factors, and Performance Based Planning
- 1.2 - Title VI and Americans with Disabilities Act (ADA)
- 1.3 - Funding Sources
- 1.4 - Administrative Modification and Amendment Procedures
- 1.5 - Geographic Distribution of Major UPWP Funded Studies

TASK 1000: MANAGEMENT AND SUPPORT OF PLANNING PROCESS AND CERTIFICATION ACTIVITIES

- 1100 - 3C Program Support
- 1200 - Unified Planning Work Program (UPWP)
- 1300 - Public Participation Program (PPP)
- 1400 - Transportation Improvement Program (TIP)
- 1500 – Title VI and Environmental Justice (EJ)

TASK 2000: DATA RECONNAISSANCE, ACQUISITION, AND ANALYSIS ACTIVITIES

- 2100 - Demographic and Land Use Surveillance
- 2200 - Multi-Modal Transportation System Data Surveillance and System Monitoring
- 2300 - System Planning Resource Activities
- 2400 - Geographic Information System (GIS)

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

2500 - Management Systems (Congestion, Pavement & Safety), and Travel Demand Modeling

TASK 3000: SHORT RANGE AND LONG-RANGE TRANSPORTATION PLANNING ACTIVITIES

- 3100 - Regional Transportation Studies and Intermodal Planning
- 3200 - Local Highway Transportation Technical Assistance
- 3300 - Road Safety Audits (RSAs) at Multiple Locations
- 3400 - High Priority Corridor Study Screening Assessment
- 3500 - Freight Planning and Action Plan
- 3600 - Performance Based Planning

TASK 4000: OTHER TRANSPORTATION TECHNICAL ACTIVITIES, STAFF, ESTIMATED BUDGET

- 4100 - Transit Technical Assistance, and Seniors and Individuals with Disabilities Support
- 4200 - BAT Planning and Technical Studies
- Transportation Planning Staff
- Estimated Budget

APPENDICES

- A. FFY 2022 Old Colony Unified Planning Work Program Endorsement
- B. §450.336 - Self Certification Compliance Statement - 3C Process
- C. Estimates of Other Funding Sources, and Other Transportation Planning Activities
- D. Glossary of Terms and Acronyms
- E. Public Review Period and Public Comments

Chairperson Woelfel asked if there is a motion and second to release the Draft FFY 2022 Old Colony UPWP to a 21-day Public Review and Comment Period. A motion was made by Dan Salvucci and seconded by Mary Waldron.

Cassie Ostrander provided a reminder to update the Amendment and Adjustment section of the UPWP. Federal Highway and FTA provided some guidance earlier in the year which changed the threshold from 10% to 25% for switching between tasks. Also, for the tasks, please make sure there is a clear schedule defined. Charles Kilmer clarified that the threshold for an amendment is it is 25%.

The Old Colony MPO voted unanimously via roll call vote to release the Draft FFY 2022 Old Colony UPWP to a 21-day public review and comment period.

9. Impact of COVID-19 Pandemic on Highway Safety in Old Colony Region

Bill McNulty provided a presentation regarding the impact of COVID-19 Pandemic on Highway Safety in the Old Colony Region. While the overall number of crashes on the highway network declined with the coinciding reduction in travel, they did not drop at the same magnitude. Furthermore, while there was a reduction in total number of crashes, there was a marked increase in the level of severity of these crashes.

Many police departments reported an increase in speeding in 2020, and Massachusetts State Police reported a record number of drivers traveling at speeds more than 100 miles per hour on limited

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

access highways. Social and physical factors, such as drowsiness and distraction, from the ongoing pandemic are another potential cause.

10. Administrative Matters, Other Business, and Date and Time of Next Meetings(s)

Charles Kilmer provided the Date and Time of Next Old Colony MPO Meetings(s):

- June 15, 2021 at 10 AM
- July 20, 2021 at 10 AM
- August 17, 2021 at 10 AM

Lee Hartmann inquired if the June 15 Meeting will be in person. Chairperson Woelfel stated that that is still unknown.

Chairperson Woelfel announced that today is the last day to register for the Virtual 2021 MassDOT Transportation Innovation Conference. The conference will be held May 25-27 from 7:00 AM - 1:30 PM.

Charles Kilmer presented the 2022 CIP Public Process Announcement. MassDOT has announced this year's round of Capital Investment Plan (CIP) Virtual Public Meetings. The meeting on June 2, 6:00 PM will be discussing SE Mass/Old Colony Region.

Charles Kilmer announced the new MassDOT Grant Opportunity: Shared Streets & Spaces. This grant will support municipalities and transit authorities to improve plazas, sidewalks, curbs, streets, bus stops, parking areas, and other public spaces in support of public health, safe mobility, and renewed commerce. Applications will be accepted until Friday, May 21, 2021.

Charles Kilmer announced the RAISE Discretionary Grants. The deadline to apply is July 12, 2021 at 5 PM.

Dan Salvucci announced that he was re-elected for a 3-year term as a Selectman in Whitman.

11. Adjournment

Chairperson Woelfel adjourned the meeting at 10:54 AM.

Respectfully submitted,

Kyle Mowatt

Kyle Mowatt, Senior Transportation Planner

List of Documents for the May 18, 2021 Old Colony MPO Meeting

- Minutes of April 20, 2021, Old Colony MPO Meeting
- Staff Reports for May 18, 2021 Old Colony MPO Meeting Agenda Items