

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, April 19, 2022 - 10:00 A.M. Held Via Zoom

Signatories Present:

Brady Winsten, Representing Mayor Sullivan, City of Brockton
Lee Hartmann, Representing Chairman Richard Quintal, Plymouth Board of Selectmen
Meredith Anderson, Vice-Chair, Board of Selectmen, West Bridgewater
Dan Salvucci, Vice-Chair, Board of Selectmen, Whitman
Derek Krevat, Representing Jamey Tesler, Secretary and CEO, MassDOT
Pam Haznar, Representing Jonathan Gulliver, Administrator, MassDOT Highway Division
Glenn Geiler, Representing Michael Lambert, Administrator, Brockton Area Transit Authority (BAT)
Charles Kilmer, Representing Christine Joy, President, Old Colony Planning Council (OCPC)

Others Present:

Valerie Massard - Kingston
Noreen O'Toole - Whitman
Andrew Reovan, FHWA
Derek Shooster, MassDOT
Michelle Ho, MassDOT
Andrew Wang - MassDOT
Maggie Burke - Safe Routes to School
Rob Cahoon, VHB
Shawn Bailey, OCPC
Ray Guarino, OCPC
Guoqiang Li, OCPC
Bill McNulty, OCPC
Kyle Mowatt, OCPC

1. Call to Order and Introductions

Chairperson Derek Krevat called the meeting to order at 10:01 A.M. and then read the meeting accessibility statement, and the Title VI Notice of Protection Statement. Charles Kilmer conducted the roll and announced that a quorum is present.

2. Public Comments

There were no public comments offered at this time.

3. Minutes of the March 15, 2022 Meeting

Chairperson Krevat asked the MPO Members for comments or changes regarding the minutes of the March 15, 2022 meeting.

Daniel Salvucci made a motion and Meri Anderson seconded to endorse the minutes of the March 15, 2022 meeting.

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

There being no changes, the Old Colony MPO then voted unanimously via roll call to endorse the minutes of the March 15, 2022 Old Colony MPO Meeting.

4. Brockton Area Transit (BAT) Report

Glenn Geiler reported on the following:

- Ridership continues to increase steadily
- There is an increase in positive Covid Tests
- BAT is keeping their mask mandate in place
- BAT is working with the City of Brockton to evaluate Federal funding options for Low or No Emission Buses.
- BAT is excited that the MPO is going to consider flexing some MassDOT Federal Highway Funds to BAT's Transit Program today. BAT thanked OCPC and MassDOT for all their help in that coordination process

5. FFY 2022-2026 Transportation Improvement Program (TIP) Amendments and/ or Adjustments

- **Amendment 1 - Review and Potential Release to Public Review and Comment Period**

Charles Kilmer present and discussed Amendment 1. Recently, Congress passed of the Federal 2022 Appropriation Act. This released the increase in funds for Federal 2022 that were included in the Bipartisan Infrastructure Law (BIL). For the Old Colony MPO TIP this equated to \$3.2 Million in additional funds. Staff has worked with MassDOT Highway, MassDOT Boston, and BAT, to identify potential projects to program into the TIP to utilize these funds. The result was the flexing of additional highway dollars to FTA for seven (7) projects for BAT. The projects are as follows:

FFY 2022

1. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA TO BUY REPLACEMENT 40-FT BUS - (3)**
AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO BUY REPLACEMENT 40-FT BUS - (3). (Converting FTA 5307 (\$443,750) and FTA 5339 (\$395,000) to Regional Target Dollars in FFY 22; additional 'Other Federal' funds (\$450,000) reflected on Transit TIP) ; FTA Line Item is 111201
2. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA FOR OPERATING ASSISTANCE**
AMENDMENT: ADD PROJECT: BAT FLEX TO FTA FOR OPERATING ASSISTANCE. (Converting FTA 5307 (\$1,544,359) to Regional Target Dollars in FFY 22; Federal 5307 funds reflected on Transit TIP (\$1,055,641); Federal Total is \$2,600,000); FTA Line Item is 300901
3. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA TO BUY BAT - TERMINAL, INTERMODAL CENTRE - PAVEMENT MANAGEMENT**
AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO BUY BAT - TERMINAL, INTERMODAL CENTRE - PAVEMENT MANAGEMENT. (Converting FTA 5307 (\$250,000) to Regional Target Dollars in FFY 22; FTA Line Item is 113403)
4. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA TO BUY ASSOC CAP MAINT ITEMS**
AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO BUY ASSOC CAP MAINT ITEMS. (Converting FTA 5307 (\$100,000) to Regional Target Dollars in FFY 22; FTA Line Item is 111240)

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

5. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA FOR BAT ACQUIRE - MISC SUPPORT EQUIPMENT**

AMENDMENT: ADD PROJECT: BAT FLEX TO FTA FOR BAT ACQUIRE - MISC SUPPORT EQUIPMENT. (Converting FTA 5307 (\$100,000) to Regional Target Dollars in FFY 22; FTA Line Item is 114220)

6. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA TO ACQUIRE REPLACEMENT SUPPORT VEHICLE - (1)**

AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO ACQUIRE REPLACEMENT SUPPORT VEHICLE - (1). (Converting FTA 5307 (\$45,000) to Regional Target Dollars in FFY 22; FTA Line Item is 114211)

7. **BROCKTON AREA TRANSIT (BAT) - BAT FLEX TO FTA TO ACQUIRE SHOP EQUIPMENT LIFTS AND EQUIPMENT**

AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO ACQUIRE SHOP EQUIPMENT LIFTS AND EQUIPMENT. (Converting FTA 5307 (\$400,000) to Regional Target Dollars in FFY 22; FTA Line Item is 114206)

Derek Shooster inquired as to BAT's intent for the carry over 5307 funds that are not used in FY 2022. Glenn Geiler stated that the carry over funds are addressed in next year's capital and operating program. Those funds are already in a sense identified for FY 2023 projects. This allows us in the long term to rollover 5307 projects to be used in the future.

Chairperson Krevat asked if the slate of projects utilizes all of the additional funds and regional target in 2022. Charles Kilmer confirmed that it does.

Chairperson Krevat asked if there is a motion to release Amendment 1 to a 21-day public review and comment period. Dan Salvucci (Whitman) made a motion and Lee Hartmann (Plymouth) seconded.

Pam Haznar commented that this highlights the need to advance highway projects and to have them in the queue. It takes a lot longer to develop highway projects.

Derek Shooster asked if there is no proposed increase in funds for any of the project items, and the match that will be used is the existing RTA cap. Glenn Geiler confirmed this.

Charles Kilmer noted that timing is critical. And furthered that we do not want to have a situation where we have to revert back to only the existing FFY 2022 TIP and not expend the additional funds. Andrew Reovan stated that we cannot guarantee that the Transfer is done before the end of the Fiscal Year, but we will make every effort to make sure it goes through.

The Old Colony MPO voted unanimously via roll call to release Amendment 1 to a 21-day public review and comment period.

6. **Development of FFY 2023-2027 Old Colony Transportation Improvement Program (TIP)**

- **Review and Potential Release to Public Review and Comment Period**

Charles Kilmer presented and discussed the development of FFY 2023-2027 TIP. Staff developed the full

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

TIP and incorporated the preferred set of projects determined by the MPO at their March 2022 meeting. The list of road and bridge projects include:

2023

- **Stoughton** - Intersection Improvements and Related Work at Central Street, Canton Street and Tosca Drive (\$4,419,676)
- **Stoughton** - Corridor Improvements on Route 138 AC Phase 1 of 2 (Total Cost is \$11,213,856 with FFY 2023 Cost of \$9,264,000 and FFY 2024 Cost of \$1,949,856)

2024

- **Stoughton** - Corridor Improvements on Route 138 AC Phase 2 of 2 (Total Cost is \$11,213,856 with FFY 2023 Cost of \$9,264,000 and FFY 2024 Cost of \$1,949,856)
- **Brockton** - Route 123 (Centre Street) at Plymouth Street Signalization and Geometric Improvements (\$2,251,087)
- **Brockton** - Intersection Improvements and Related Work at Centre Street (Route 123), Cary Street And Lyman Street (\$3,074,203)
- **Brockton** - Systemic Countermeasures/ Safe Systems Implementation City-Wide (\$4,000,000)
- **Plympton** - Bridge Replacement, Winnetuxet Road over Winnetuxet River (\$2,062,345)

2025

- **Brockton** - Intersection Improvements at Lyman Street/ Grove Street/ Summer Street & Replacement of Grove Street Bridge, B-25-005, over Salisbury Plain River (\$4,536,000)
- **Easton** - Corridor Improvements on Route 138 Including Intersection Improvements at Route 138 (Washington Street) and Elm Street (\$6,983,302)

2026

- **Abington** - Intersection Improvements at Hancock Street and Chestnut Street (\$5,374,667)
- **Avon** - Intersection Improvements at Route 28, Spring Street and Harrison Boulevard (\$4,200,000)
- **Duxbury** - Signal Installation @ Route 3 (NB & SB) Ramps & Route 3A (Tremont Street) (\$2,688,000)
- **Hanson** - Corridor Improvements on Route 14 (Maquan Street), From the Pembroke T.L. to Indian Head Street and Related Work AC Phase 1 of 2 (Total Cost is \$11,548,342 with FFY 2026 Cost of \$5,232,158 and 2027 Cost of \$6,316,184)

2027

- **Brockton** - Intersection Improvements @ Crescent Street (Route 27)/ Quincy Street/ Massasoit Boulevard (\$6,148,928)
- **Hanson** - Corridor Improvements on Route 14 (Maquan Street), From the Pembroke T.L. to Indian Head Street and Related Work AC Phase 2 of 2 (Total Cost is \$11,548,342 with FFY 2026 Cost of \$5,232,158 and 2027 Cost of \$6,316,184)

Dan Salvucci inquired about the Brockton-Grove Street Bridge Project in 2025. Dan Salvucci stated that the importance of getting this bridge done as soon as possible as there is a safety issue as it is adjacent to the fire station and the lane restriction at the bridge slows emergency response.

Chairperson Krevat asked if there is a motion to release the 2023-2027 TIP to a 21-day public review and comment period. A motion was made by Dan Salvucci (Whitman) and seconded by Lee Hartmann

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

(Plymouth).

The Old Colony MPO voted unanimously via roll call to release the 2023-2027 TIP to a 21-day public review and comment period.

7. Old Colony MPO Self-Certification Compliance Statements

- **Metropolitan Transportation Planning Process – Review and Potential Endorsement**
- **State Regulation 310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation - Review and Potential Endorsement**

Charles Kilmer presented and reviewed the Old Colony MPO Self-Certification Compliance Statement for Metropolitan Transportation Planning. The information and requirements are:

The Old Colony Metropolitan Planning Organization certifies that its conduct of the metropolitan transportation planning process complies with all applicable requirements, which are listed below, and that this process includes activities to support the development and implementation of the Regional Long-Range Transportation Plan and Air Quality Conformity Determination, the Transportation Improvement Program and Air Quality Conformity Determination, and the Unified Planning Work Program.

1. 23 USC 134, 49 USC 5303, and this subpart.
2. Sections 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 USC 7504, 7506 (c) and (d) and 40 CFR part 93 and for applicable State Implementation Plan projects.
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR Part 21.
4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity.
5. Section 1101 (b) of the Fast Act (Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in U.S. DOT-funded projects.
6. 23 CFR part 230, regarding implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts.
7. The provisions of the US DOT and of the Americans with Disabilities Act of 1990 (42 USC 12101 et seq.) and 49 CFR Parts 27, 37, and 38.
8. The Older Americans Act, as amended (42 USC 6101), prohibiting discrimination on the basis of age in programs or activities receiving federal financial assistance.
9. Section 324 of Title 23 USC regarding the prohibition of discrimination based on gender.
10. Section 504 of the Rehabilitation Act of 1973 (29 USC 794) and 49 CFR Part 27 regarding discrimination against individuals with disabilities.
11. Anti-lobbying restrictions found in 49 USC Part 20. No appropriated funds may be expended by a recipient to influence or attempt to influence an officer or employee of any agency, or a member of Congress, in connection with the awarding of any federal contract.

There being no questions, Chairperson Krevat asked if there is a motion to endorse the Old Colony MPO Self-Certification Compliance Statements. Dan Salvucci (Whitman) made a motion and Lee Hartmann (Plymouth) seconded.

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

The Old Colony MPO voted unanimously via roll call to endorse the Old Colony MPO Self-Certification Compliance Statements of Metropolitan Transportation Planning.

Charles Kilmer then presented and reviewed the Old Colony MPO Self-Certification Compliance Statement for 310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation. The information and requirements are:

310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation

This will certify that the Transportation Improvement Program and Air Quality Conformity Determination for the Old Colony Long Range Transportation Plan is in compliance with all applicable requirements in the State Regulation 310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation. The regulation requires the MPO to:

1. 310 CMR 60.05(5)(a)1.: Evaluate and report the aggregate transportation GHG emissions impacts of RTPs and TIPs;
2. 310 CMR 60.05(5)(a)2.: In consultation with MassDOT, develop and utilize procedures to prioritize and select projects in RTPs and TIPs based on factors that include aggregate transportation GHG emissions impacts;
3. 310 CMR 60.05(5)(a)3.: Quantify net transportation GHG emissions impacts resulting from the projects in RTPs and TIPs and certify in a statement included with RTPs and TIPs pursuant to 23 CFR Part 450 that the MPO has made efforts to minimize aggregate transportation GHG emissions impacts;
4. 310 CMR 60.05(5)(a)4.: Determine in consultation with the RPA that the appropriate planning assumptions used for transportation GHG emissions modeling are consistent with local land use policies, or that local authorities have made documented and credible commitments to establishing such consistency;
5. 310 CMR 60.05(8)(a)2.a.: Develop RTPs and TIPs;
6. 310 CMR 60.05(8)(a)2.b.: Ensure that RPAs are using appropriate planning assumptions;
7. 310 CMR 60.05(8)(a)2.c.: Perform regional aggregate transportation GHG emissions impact analysis of RTPs and TIPs;
8. 310 CMR 60.05(8)(a)2.d.: Calculate aggregate transportation GHG emissions impacts for RTPs and TIPs;
9. 310 CMR 60.05(8)(a)2.e.: Develop public consultation procedures for aggregate transportation GHG emissions impact reporting and related GWSA requirements consistent with current and approved regional public participation plans;
10. 310 CMR 60.05(8)(c): Prior to making final endorsements on the RTPs, TIPs, STIPs, and projects included in these plans, MassDOT and the MPOs shall include the aggregate transportation GHG emission impact assessment in RTPs, TIPs, and STIPs and provide an opportunity for public review and comment on the RTPs, TIPs, and STIPs; and
11. 310 CMR 60.05(8)(a)1.c.: After a final GHG assessment has been made by MassDOT and the MPOs, MassDOT and the MPOs shall submit MPO-endorsed RTPs, TIPs, STIPs or projects within 30 days of endorsement to the Department for review of the GHG assessment.

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

There being no questions, Chairperson Krevat asked if there is a motion to endorse the Self-Certification Statement for State Regulation 310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation.

A motion was made by Dan Salvucci (Whitman) and seconded by Lee Hartmann (Plymouth).

The Old Colony MPO voted unanimously via roll call vote to endorse the Self-Certification Statement for State Regulation 310 CMR 60.05: Global Warming Solutions Act Requirements for Transportation.

8. Administrative Matters, Other Business, and Date and Time of Next Meetings(s)

Charles Kilmer reported on the following items:

- Virtual Design Public Hearing - Intersection Improvements at Centre Street (Route 123), Cary Street and Lyman Street Project in Brockton, MA - **April 26, 2022 at 7:00 PM**
- Virtual Design Public Hearing - Easton - Corridor Improvements on Washington Street (Route 138) including intersection improvements at Washington Street and Elm Street in Easton, MA - **May 12, 2022 at 7:00 PM**
- MassDOT Transportation Innovation Conference - **May 24-25, 2022**

Pam Haznar noted the upcoming MassDOT Project Review Committee (PRC) Meeting and stated that the sooner proposals get to MassDOT the better as this will provide for ample time to review the candidate projects. Derek Shooster stated that for the Pre-PRC, you look to your LRTP for your visions and goals for inspiration for some of those projects. Pam Haznar stated that MassDOT works closely with the regions and communities to develop projects through the LRTP, Corridor Studies, etc. This has been successful.

Charles Kilmer then provided the Date and Time of Next Old Colony MPO Meetings(s):

2022

- May 17, 2022 at 10 AM
- June 21, 2022 at 10 AM

9. Adjournment

Chairperson Krevat adjourned the meeting at 10:43 AM.

Respectfully submitted,

Kyle Mowatt

Kyle Mowatt, Senior Transportation Planner

List of Documents for the April 19, 2022 Old Colony MPO Meeting

- Minutes of March 15, 2022, Old Colony MPO Meeting
- Staff Report for April 19, 2022 Old Colony MPO Meeting Agenda Items