

# OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, May 17, 2022 - 10:00 A.M., Held Via Zoom

## Signatories Present:

Brady Winsten, Representing Mayor Sullivan, City of Brockton  
Lee Hartmann, Representing Chairman Richard Quintal, Plymouth Board of Selectmen  
Meredith Anderson, Vice-Chair, Board of Selectmen, West Bridgewater  
Dan Salvucci, Vice-Chair, Board of Selectmen, Whitman  
Stephen Woelfel, Representing Jamey Tesler, Secretary and CEO, MassDOT  
Pam Haznar, Representing Jonathan Gulliver, Administrator, MassDOT Highway Division  
Michael Lambert, Administrator, Brockton Area Transit Authority (BAT)  
Mary Waldron, Representing Christine Joy, President, Old Colony Planning Council (OCPC)

## Others Present:

Michael Brady, State Senator  
Al DeGirolamo, Office of State Senator Michael Brady  
Chike Odunukwe, Brockton  
Glenn Geiler, Brockton Area Transit (BAT)  
Andrew Reovan, FHWA  
Maggie Burke, MA Safe Routes to School (SRTS)  
Rachel McCaffery, MA Safe Routes to School (SRTS)  
Michelle Ho, MassDOT  
Raissah Kouame, MassDOT  
Barbara Lachance, MassDOT  
Derek Krevat, MassDOT  
Derek Shooster, MassDOT  
Andrew Wang, MassDOT  
Rob Cahoon, VHB  
Shawn Bailey, OCPC  
Ray Guarino, OCPC  
Charles Kilmer, OCPC  
Guoqiang Li, OCPC  
Bill McNulty, OCPC  
Kyle Mowatt, OCPC

## 1. Call to Order and Introductions

Chairperson Stephen Woelfel called the meeting to order at 10:01 A.M. and then read the meeting accessibility statement, and the Title VI Notice of Protection Statement. Charles Kilmer conducted the roll and announced there was a quorum present.

## 2. Public Comments

There were no public comments offered at this time.

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## 3. Minutes of the April 19, 2022 Meeting

Chairperson Woelfel asked the MPO Members for comments or changes regarding the minutes of the April 19, 2022 meeting.

Daniel Salvucci made a motion and Meri Anderson seconded to endorse the minutes of the April 19, 2022 meeting.

There being no changes, the Old Colony MPO then voted unanimously via roll call to endorse the minutes of the April 19, 2022 Old Colony MPO Meeting.

## 4. Brockton Area Transit (BAT) Report

Michael Lambert reported on the following:

- Ridership continues to be stable.
- BAT continues to watch Covid numbers and encourages everyone to wear a mask.
- BAT received a safety grant from the Department of Industrial Accidents to cover general work place safety, ergonomics, and active shooter training.
- BAT is in the process of making progress on the Rockland Micro-Transit Service. There is currently a survey available online.

## 5. FFY 2022-2026 Transportation Improvement Program (TIP) Amendments and/ or Adjustments

- **Amendment 1 - Public Comments and Potential Endorsement**
- **Amendment 2 - Review and Potential Release to public Review and Comment Period**

### Amendment 1

Charles Kilmer discussed Amendment 1. Amendment 1 was released for a public review and comment period. However, during the comment period there was meeting between MassDOT, FTA and OCPC. During the meeting there was guidance provided that the Amendment was not feasible as projects listed had already been applied for. Therefore, staff has developed Amendment 2 and recommends that Amendment 1 be withdrawn.

Chairperson Woelfel asked for a motion to withdraw Amendment 1. Dan Salvucci made and motion and Michael Lambert seconded.

The Old Colony MPO then voted unanimously via roll call to withdraw Amendment 1.

### Amendment 2

Charles Kilmer then presented and discussed Amendment 2, which is as follows:

### FFY 2022

#### 1. BROCKTON AREA TRANSIT (BAT) – BAT FLEX TO FTA BUY REPLACEMENT 35-FT BUS ELECTRIC (5)

- AMENDMENT: ADD PROJECT: BAT FLEX TO FTA TO BUY REPLACEMENT 35-FT BUS ELECTRIC (5). (Adding project to FFY 2022; Converting FTA 5307 (\$2,600,000) to Regional

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Target Dollars in FFY 22; BAT 5307 Carryover in the amount of \$108,333 to provide remaining federal share; Match provided by RTACAP; FTA Line Item is 11.12.02)

Staff is recommending an abbreviated comment period for Amendment 2 with the closing the comment period at 4:00 PM on May 27, 2022. If the MPO would consider Amendment 2 endorsed if we do not receive any negative comments. Chairperson Woelfel asked if Andrew Reovan is okay with this abbreviated comment period. Andrew Reovan stated that there shouldn't be any issue from FHWA's end.

Chairperson Woelfel asked if there a motion to release Amendment 2 to an abbreviated public comment period, where if no negative comments are received by 4:00 PM on May 27, Amendment 2 will be considered endorsed. Dan Salvucci made and motion and Lee Hartmann seconded.

The Old Colony MPO then voted unanimously via roll call to release Amendment 2 to an abbreviated public comment period, where if no negative comments are received by 4:00 PM on May 27, 2022, Amendment 2 will be considered MPO endorsed.

## 6. Development of FFY 2023-2027 Old Colony Transportation Improvement Program (TIP)

### ▪ Public Comments and Potential Endorsement

Charles Kilmer discussed the development of Draft FFY 2023-2027 TIP and then provided a summary of the revised programming of projects.

#### 2023

- **Stoughton** - Intersection Improvements and Related Work at Central Street, Canton Street and Tosca Drive (\$4,419,676)
- **Stoughton** - Corridor Improvements on Route 138 AC Phase 1 of 2 (Total Cost is \$11,213,856 with FFY 2023 Cost of \$9,264,000 and FFY 2024 Cost of \$1,949,856)
- **Duxbury** - Bridge Replacement, D-14-010 (48H & 48J), Route 3 (Pilgrim Highway) NB/SB Over Franklin Street (\$30,575,483)

#### 2024

- **Stoughton** - Corridor Improvements on Route 138 AC Phase 2 of 2 (Total Cost is \$11,213,856 with FFY 2023 Cost of \$9,264,000 and FFY 2024 Cost of \$1,949,856)
- **Brockton** - Route 123 (Centre Street) at Plymouth Street Signalization and Geometric Improvements (\$2,251,087)
- **Brockton** - Intersection Improvements and Related Work at Centre Street (Route 123), Cary Street And Lyman Street (\$3,074,203)
- **Brockton** - Systemic Countermeasures/ Safe Systems Implementation City-Wide (\$4,000,000)
- **Plympton** - Bridge Replacement, Winnetuxet Road over Winnetuxet River (\$2,062,345)

#### 2025

- **Brockton** - Intersection Improvements at Lyman Street/ Grove Street/ Summer Street & Replacement of Grove Street Bridge, B-25-005, over Salisbury Plain River (\$4,536,000)

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- **Easton** - Corridor Improvements on Route 138 Including Intersection Improvements at Route 138 (Washington Street) and Elm Street (\$6,983,302)

### 2026

- **Abington** - Intersection Improvements at Hancock Street and Chestnut Street (\$5,374,667)
- **Avon** - Intersection Improvements at Route 28, Spring Street and Harrison Boulevard (\$4,200,000)
- **Duxbury** - Signal Installation @ Route 3 (NB & SB) Ramps & Route 3A (Tremont Street) (\$2,688,000)
- **Hanson** - Corridor Improvements on Route 14 (Maquan Street), From the Pembroke T.L. to Indian Head Street and Related Work AC Phase 1 of 2 (Total Cost is \$11,548,342 with FFY 2026 Cost of \$5,232,158 and 2027 Cost of \$6,316,184)

### 2027

- **Brockton** - Intersection Improvements @ Crescent Street (Route 27)/ Quincy Street/ Massasoit Boulevard (\$6,148,928)
- **Hanson** - Corridor Improvements on Route 14 (Maquan Street), From the Pembroke T.L. to Indian Head Street and Related Work AC Phase 2 of 2 (Total Cost is \$11,548,342 with FFY 2026 Cost of \$5,232,158 and 2027 Cost of \$6,316,184)
- **Duxbury** - Bridge Replacement, D-14-003 (438), Powder Point Avenue over Duxbury Bay. Advance Construction Phase 1 of 4. Project is Advance Constructed over 2027, 2028, 2029, and 2030. FFY 2027 amount is \$47,428,063, with balance of \$109,829,647 over FFYS 2028-2030 (Total Cost is \$157,257,710).

Charles Kilmer then provided the results of the public comment period. The public comments are as follows:

- Derek Krevat (MassDOT) - Please be advised the following two bridge projects should be added to the FFY 2023-2027 TIP: Bridge Replacement, D-14-010 (48H & 48J), Route 3 (Pilgrim Highway) NB/SB Over Franklin Street; Bridge Replacement, D-14-003 (438), Powder Point Avenue over Duxbury Bay.
- Marc Tisdelle (Stoughton) - Intersection of Canton, Summer, and School Street Intersection – The Town of Stoughton has encumbered for the 100% design of this critical intersection. Our consultant has started the 25% Design Phase. This intersection has been one of our top priority intersections for many years now due to the significant safety concerns and operational issues. We strongly urge the MPO to incorporate this intersection into the 2023-2027 TIP.
- Old Colony Planning Council (OCPC) Board of Directors - The OCPC Board of Directors, at their public meeting on April 27, 2022, reviewed and approved the FFY 2023-2027 Old Colony TIP. An inquiry was made as to the programming of Avon - 611979 (Project is programmed in FFY 2026). An inquiry was made as to the funding of the bridge projects.
- Andrew Reovan (FHWA) - Reviewed and provided comments and clarifications.
- Old Colony JTC - The Old Colony JTC, at their public meeting on May 5, 2022, reviewed and approved the FFY 2023-2027 Old Colony TIP.
- Derek Shooster (MassDOT) - Reviewed and provided MPO Liaison TIP Checklist.

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- Glenn Geiler (BAT) - BAT is coordinating with MassDOT Rail and Transit and has submitted the requests for the addition of operating assistance to FFYs 2026 and 2027 as follows: FFY 2026 - \$3,000,000; FFY 2027 - \$3,000,000

Chairperson Woelfel asked if there is a motion to endorse the FFY 2023-2027 TIP. A motion was made by Dan Salvucci and seconded by Lee Hartmann.

Pam Haznar stated that the Stoughton project (Canton, Summer, School Streets) is moving along. The 25% design submission is expected this September.

Senator Brady stated that a constituent inquired about the Summer, Grove, Lyman and Grove Street Bridge Project in Brockton. Charles Kilmer reported that the City of Brockton has this project under design and the funding for the implementation of the project is included in FFY 2025 of the TIP. Senator Brady then explained that he had been told that the BAT buses cannot travel over the Grove Street Bridge due to the poor condition of the bridge. At 1380 Main Street (Brockton Housing Authority), residents have been concerned because elderly people have been struck by vehicles there.

Senator Brady inquired about the intersection of Route 18 and 106 (Bedford, East, and West Streets Intersection) in East Bridgewater. Because of cars speeding, a constituent had suggested installing a rotary. Charles Kilmer reported that with regard to the Route 18 and 106 location in East Bridgewater, in 2020, MassDOT hired a consultant to conduct a Road Safety Audit. MassDOT has identified a project for the location in question, but it is early in the design process and a preferred alternative has not been determined. Discussion followed.

Chairperson Woelfel asked Mary Waldron to follow up on the status of Summer, Grove, Lyman and Grove Street Bridge Project in Brockton and then have a coordination meeting with Senator Brady, the City of Brockton, and BAT.

The Old Colony MPO then voted unanimously via roll call vote to endorse the FFY 2023-2027 Old Colony TIP.

### **7. Draft FFY 2023 Old Colony Unified Planning Work Program (UPWP)**

- **Review and Potential Release to Public Review and Comment Period**

Charles Kilmer provided an overview and summary of the Draft FFY 2023 Old Colony UPWP and explained that it is funded by FHWA, FTA, MassDOT, and BAT. The following are main tasks that comprise the Draft UPWP:

#### **TASK 1000: MANAGEMENT AND SUPPORT OF PLANNING PROCESS AND CERTIFICATION ACTIVITIES**

1100 - 3C Program Support

1200 - Unified Planning Work Program (UPWP)

1300 - Public Participation Program (PPP)

1400 - Transportation Improvement Program (TIP)

1500 - Title VI and Environmental Justice (EJ)

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## TASK 2000: DATA RECONNAISSANCE, ACQUISITION, AND ANALYSIS ACTIVITIES

- 2100 - Demographic and Land Use Surveillance
- 2200 - Multi-Modal Transportation System Data Surveillance and System Monitoring
- 2300 - System Planning Resource Activities
- 2400 - Geographic Information System (GIS)
- 2500 - Management Systems (Congestion, Pavement & Safety), and Travel Demand Modeling

## TASK 3000: SHORT RANGE AND LONG-RANGE TRANSPORTATION PLANNING ACTIVITIES

- 3100 - Regional Multimodal Transportation Planning and Studies
- 3200 - Local Highway Transportation Technical Assistance
- 3300 - Route 18 Corridor Study (Bridgewater & East Bridgewater)
- 3400 - 2024 Long Range Transportation Plan (LRTP)
- 3500 - Coordinated Human Services Transportation (CHSTP) Plan
- 3600 - Performance Based Planning

## TASK 4000: OTHER TRANSPORTATION TECHNICAL ACTIVITIES, STAFF, ESTIMATED BUDGET

- 4100 - Transit Technical Assistance, and Seniors and Individuals with Disabilities Support
- 4200 - BAT Planning and Technical Studies

Chairperson Woelfel asked if there is a motion to release the FFY 2023 UPWP to a 21-day public review and comment period. A motion was made from Dan Salvucci and seconded by Lee Hartmann.

Dan Salvucci asked if the Route 18 Corridor Study is going to the Middleborough Rotary or stopping before the rotary. Charles Kilmer stated that the geographic scope would be Route 18 in its entirety in East Bridgewater and Bridgewater (9 Miles).

The Old Colony MPO voted unanimously via roll call to release the FFY 2023 UPWP to a 21-day public review and comment period.

## **8. Beyond Mobility - Statewide Long Range Transportation Plan**

Raissah Kouame provided a presentation on Beyond Mobility - Statewide Long Range Transportation Plan.

Beyond Mobility, the Massachusetts 2050 Transportation Plan, is a planning process that will result in a blueprint for guiding transportation decision-making and investments in Massachusetts in a way that advances MassDOT's goals and maximizes the equity and resiliency of the transportation system. Additional information on the project is available at: <https://www.mass.gov/beyond-mobility>

Mary Waldron thanked Raissah Kouame for the information and presentation and then stated that OCPC has been promoting Beyond Mobility on our social media and newsletter.

## **9. Freight Planning and Action Plan Update**

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Ray Guarino provided an update on the Freight Planning and Action Plan.

The ongoing freight planning study efforts are focusing on several tasks based on FHWA guidelines for freight planning. These guidelines include integrating freight planning into the overall planning process, identify and plan for long-term freight needs, develop specific long-range transportation projects, identify potential funding sources for those projects.

The elements and process of the Freight Study include:

1. Freight Self-Assessment
  - Identify the key freight facilities and modes (truck, rail, port, air), industries, freight generators
  - Understand freight transportation needs (issues such as truck routes, bottlenecks/congestion, truck exclusions, physical constraints, crash locations and safety)
  - Identify the major freight operator and distribution center locations in the region
2. Identify action freight related strategies, policies, and projects specific to the region that could be implemented into the MPO's plans and programs.
3. Integrate Freight Plan with the region's Long Range Transportation Plan

Items included in the study include:

- Considering existing MassDOT performance measures and targets
- Reviewing rest area locations for long-distance truck drivers in the region, and the requirements of Jason's Law
- Identifying possible traffic bottlenecks and safety concerns
- Freight project identification

Pam Haznar commented that this was a very well done and comprehensive presentation. Truck turning radii and movements are items that MassDOT is aware of, especially with Complete Streets.

Andrew Reovan echoed Pam Haznar by saying that this was a very well done and comprehensive presentation. There is no provision for charging for service on interstates. There is a prohibition against it.

## 10. Administrative Matters, Other Business, and Date and Time of Next Meetings(s)

Charles Kilmer recognized Guoqiang Li who is celebrating his one (1) year anniversary with OCPC today.

Charles Kilmer reported on the following items:

- Brockton Bike to Work Day - May 20, 2022 from 7:00 AM – 8:30 AM
- Bay State Bike Month - May 2022
- MBTA Better Bus Project - This is the MBTA's Vision for the Bus Network Redesign. The process includes examining the system as a whole to create a network that responds to the changing needs of the region. Additional information is available at: <https://www.mbta.com/betterbus>
- MassDOT Opens New Round of New Industrial Rail Access Program Grant Applications - All applications are due by close of business on Thursday, June 9, 2022.

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Charles Kilmer provided the Date and Time of Next Old Colony MPO Meetings(s):

## 2022

- June 21, 2022 at 10 AM
- July 19, 2022 at 10 AM
- August 16, 2022 at 10 AM

Chairperson Woelfel announced that MassDOT's Innovation Conference is sold out and at capacity for in person attendance. However, space is available to attend virtually.

## 11. Adjournment

Chairperson Woelfel adjourned the meeting at 11:18 AM.

Respectfully submitted,

*Kyle Mowatt*

Kyle Mowatt, Senior Transportation Planner

## List of Documents for the May 17, 2022 Old Colony MPO Meeting

- Minutes of April 19, 2022, Old Colony MPO Meeting
- Staff Report for May 17, 2022 Old Colony MPO Meeting Agenda Items
- Beyond Mobility - Statewide Long Range Transportation Plan Presentation
- Freight Planning and Action Plan Presentation