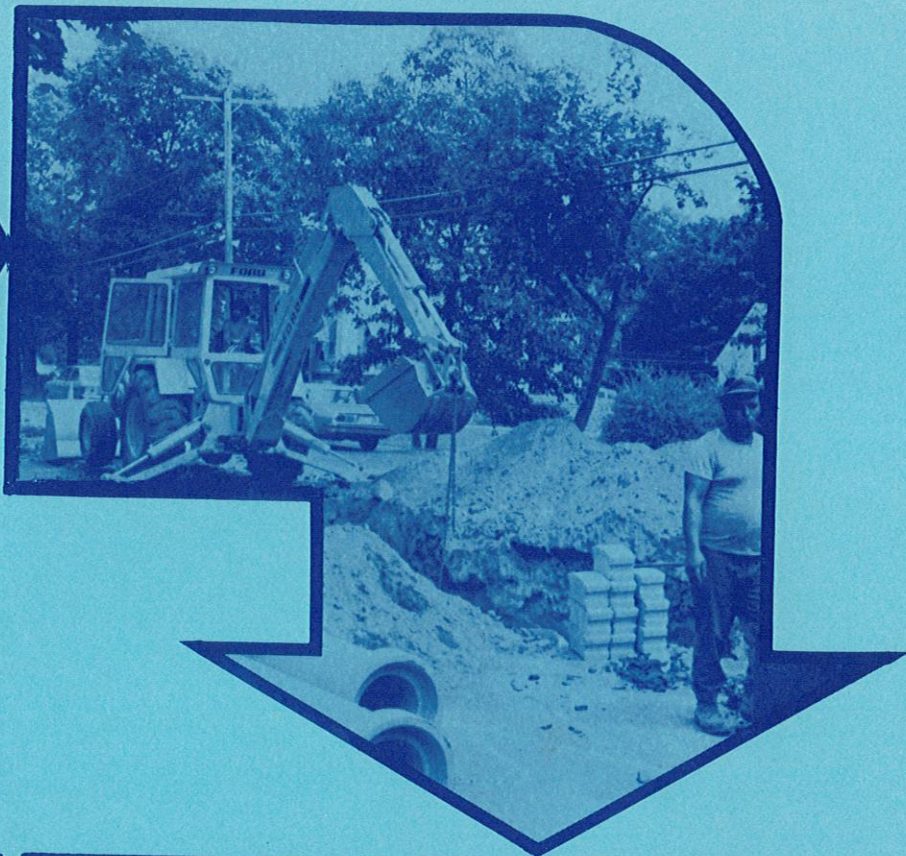


OLD COLONY PLANNING COUNCIL

9 Belmont Street
Brockton, Massachusetts 02401
Telephone: 583-1833



OLD COLONY PLANNING COUNCIL
Regional Planning Agency



1979-1980 ANNUAL REPORT

OFFICERS

President
Secretary
Treasurer

Gerard W. Dempsey
Richard Chase
Robert W. Smith

Pembroke
Easton
East Bridgewater

COMMUNITY

Abington
Avon
Bridgewater
Brockton
East Bridgewater
Easton
Hanson
Kingston
Pembroke
Plymouth
Stoughton
West Bridgewater
Whitman

DELEGATES

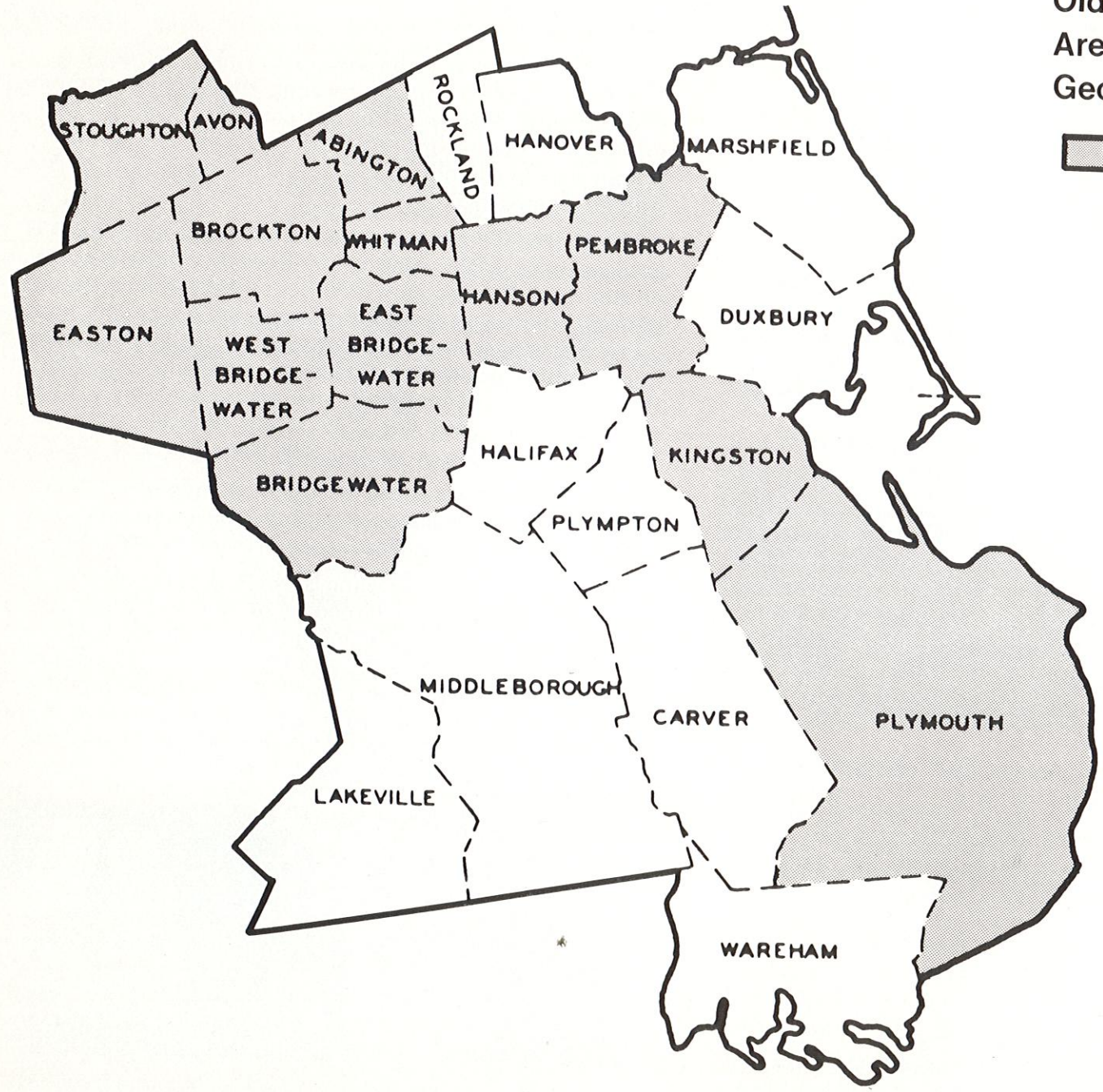
A. Stanley Littlefield
John J. DeMarco
Anthony P. Anacki
Honorable David E. Crosby
Robert W. Smith
Richard Chase
Jane P. Ninde
Lawrence B. Westgate
Gerard W. Dempsey
Greg Collins
Valdis Kirsis
Merton Ouderkirk
John T. English

ALTERNATES

Roger Moore
Carl N. Lundgren
Douglas Dorr
Paul Adams
Robert Lundberg
Edmund McAdam, Jr.
George Hempel
Roscoe Cole
William W. Jordan
Ray A. Frieden
Joseph Landolfi
Doris Haight

Old Colony
Area Agency on Aging
Geographic Service Area

OCPC DISTRICT



TRANSPORTATION

The Change Has Begun

At the start of this program year long lines at the gas pumps and rapidly rising gas prices made the Old Colony Planning Council's goal of achieving a balanced, efficient transportation system more important than ever. The international situation brought a sudden, unexpected culmination to events that the Council has been anticipating for some time. The way society uses transportation has been unalterably changed.

In addition to changing the way transportation is used, the means of improving the transportation system faced drastic changes. Federal and State aid to highways is financed by a per gallon tax on gasoline and as the sale of gasoline decreases, so does the amount of aid for highways. Federal budget cutting initiatives have resulted in a non growing amount of funds available for subsidies of transit operations. With inflation, caused in part by the energy problem, the amount of work that could be done with the funds provided is also decreasing. Thus, there will be more competition among transportation improvement projects for increasingly limited funding.

Also, because of the changing energy situation and the economy, the environment is under increased pressure. In order to conserve petroleum and stimulate the economy measures are being proposed to switch to fuels that have greater air pollution problems.



The Planning Process

With the ever increasing competition for funding for transportation projects the Old Colony Planning Council has worked to change the ground rules for the planning process.

The Prospectus was updated to allow endorsement of plans, projects or actions by a simple majority vote of the MPO members; to include an annual briefing of the state legislature on transportation projects; and to establish financial limits for the annual programming of transportation projects.

The planning schedule, or Unified Work Program was updated during the past year to include among other items a task to allow for participation in the development of the State Energy Contingency Plan. Also included were tasks to allow for the consideration of transportation related air quality problems and solutions and tasks to integrate air quality issues into ongoing transportation planning.



The Transportation Plan

Work on the development of the Transportation Plan continued during the past year, building on past successes in data acquisition and transportation modeling. From the information obtained in previous efforts the Council was able to identify areas of congestion on the region's highways. These congested roads contribute both to the energy and air pollution problems. The Council was instrumental during the past year in advancing towards implementation projects for a Stoughton Square by-pass and a new North-South Road in Brockton. Those projects were recommendations from Phase I of the Transportation Plan. Phase II of the Plan has identified Route 27 between Brockton and Pembroke, Route 3A between Kingston and Plymouth, Route 18 in Abington and Whitman, Route 138 in Easton, and Plymouth and Bridgewater Centers as being among the major highway problems for which projects should be developed. The Phase II plan also identified commuter rail, bus and parking projects that showed promise towards reducing automobile use to the major metropolitan areas.

In addition to these major problems, trouble areas such as intersection congestion (which are more easily addressed by short term solutions), were dealt with in the Transportation Systems Management (TSM) Plan. The FY 80 TSM identified commuter parking lots, intersection signalization, BAT bus route revisions and carpool promotion programs that could be instituted quickly at a low cost.

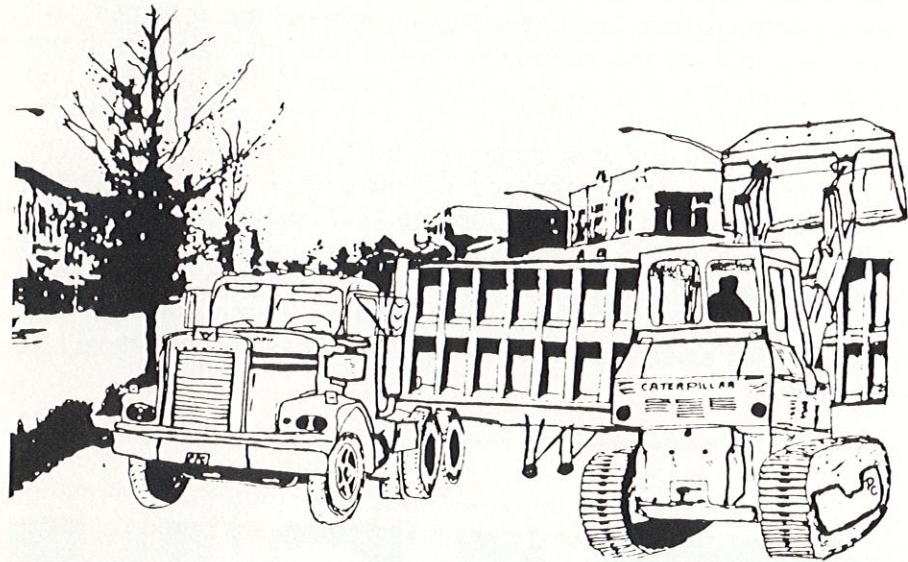
Air Quality Plan

The Council also began work on a Transportation/Air Quality Control Plan. This Plan will ensure that the Old Colony Region's transportation sector will continue to reduce the amount of pollution it emits into the atmosphere. The goal of the Air Quality effort is to meet the Federal Air Quality Standards by the 1987 deadline. The Council's preliminary estimates of the transportation/air quality problem show that the standards should be met on a regional level for emissions of Carbon Monoxide, but some additional measures, such as increased carpooling, or transit, will be needed to meet the Federal standards for hydro-carbons. If the standards are not met, curbs on new industrial development and the cutoff of Federal highway and environmental grants can be imposed, making it of vital concern to the region that an air quality plan that meets the standards be developed. The Air Quality Planning Study also identified localized congestion areas that are likely to have high concentrations of carbon monoxide. These areas, of which Downtown Brockton and Stoughton Square were identified as potentially the worst, will be monitored and if a problem does exist, measures to deal with these problems will be undertaken.



The Transportation Improvement Program (TIP)

For the projects identified in the plan which will benefit the energy and air quality situations, a source of funding must be found. In most cases that funding will be sought from the federal government. The Old Colony Planning Council assists in the selection of projects to be programmed for construction of federal funds. No transportation project will be funded unless it is compatible with the regional transportation plan. The FY80 TIP lists over \$92 million in projects that are eligible for federal



funding this year. This includes the completion of Routes 25 and I-495, the subsidy of the BAT system and the Plymouth Tourist Information Center. Of the \$92 million in projects identified, however, only a minority will be funded this year. The Old Colony Planning Council will be working with the local communities and state agencies to insure that as funding becomes scarce, the important transportation projects, especially those with energy and air quality benefits, will be completed.

Special Studies

In addition to the projects previously mentioned, the Council has worked on many special projects in the past year that show its concern with air quality, energy conservation and public funding. The Council has prepared, as an aid to local communities, a guide to state and federal funding programs. As an aid to transit users, the Council has compiled and distributed the first completed directory of transit service within the region and has assisted several local communities in assessing the costs and benefits of joining the BAT system. The unique problems of the downtown areas of Plymouth and Brockton were studied in special surveys. The BAT system was studied and evaluated and scheduled route and service changes were recommended to improve the efficiency of the transit system. These and other special projects were directed towards making the transportation system in the Old Colony Region more efficient, in order to conserve energy and public funding and to improve the quality of the air.



ECONOMIC DEVELOPMENT

Planning Moves Into New Phase

During the past year, economic development planning at the Old Colony Planning Council has moved into a new phase. The completion of the Title IX Project was followed by the designation of the region as the Old Colony Economic Development District and funding for a full-time economic development effort has begun.

Title IX Project Completed

In September, the last of the projects of the Council's Title IX Project were submitted to the Economic Development Administration. This culminated a year-long effort by the Council and its staff, the OEDP Committee and a special Adjustment Coordinating Committee.

The Title IX Project was funded by the Economic Development Administration under the Community Trade Adjustment Assistance Program and has as a major thrust the development of strategies which would help to stabilize the region's footwear industry. The balance of the Title IX Project concentrated on developing strategies which would lead to a more diversified regional economy.

The Title IX Project resulted in a number of reports which will serve as the basis of economic development planning in coming years. These included: The Footwear Industry in the Old Colony Economic Development District; Characteristics of Footwear Industry Workers; Proposal for a Massachusetts Footwear Exporting Association; Establishment of the Brockton Community Development Corporation; Energy/Weatherization Corporation Feasibility Study; Framework for Development (Economic Infrastructure Improvements for the Old Colony Economic Development District); Economic Growth in the Old Colony Economic Development District; and Summary Report on Title IX Adjustment Strategies for the Old Colony Economic Development District.

The Title IX Project went beyond the publication of reports, to implement strategies that emphasized institutional changes which could build local capacity to enhance region-wide development. Examples of such strategies include: the creation of the Center for

Small Business Development at Stonehill College; the transition of the Business Information Center to a self-supporting enterprise as the Old Colony Financial Information Center; the establishment of the Brockton Community Development Corporation; and the adoption by the Brockton Regional



Chamber of Commerce of the Title IX economic growth strategies. These various strategies could only have been successfully implemented with the broad base of community support which has been forthcoming from a variety of agencies, organizations and individuals.

The Title IX Project allowed for a clearer definition of the problems of the region and for the development of strategies which would mitigate those problems.

Council Receives EDD Designation

The designation of the Old Colony Economic Development District (EDD) this past year by the Economic Development Administration, was the result of eight years of effort by the Old Colony Planning Council and the Old Colony OEDP Committee. Prior to this designation, the Council conducted its economic development planning on a part-time basis. The EDD designation and resultant funding provided by EDA have allowed OCPC to mount a full-time professional economic development planning effort.



HOUSING



Housing Conference Well Attended

Billed as a conference on "The High Cost of Housing", the recently held OCPC seminar at Christo's II in Brockton proved to be an overwhelming success to those fortunate enough to be able to attend.

The conference, which was sponsored by the Old Colony Planning Council in conjunction with the Brockton Housing Authority, the Plymouth County Extension Service and the Plymouth County Development Council, drew a large audience from area towns in and around Plymouth County.

The moderator for the evening was Gerard W. Dempsey, President of the Old Colony Planning Council. Also on hand to deliver the opening remarks and to welcome the participants was Mayor David E. Crosby of Brockton. The panel, all distinguished representatives in their chosen fields were: Mr. Byron Matthews, Secretary—Executive Office of Communities and Development; Mr. Marvin Siflinger, Area Director—Department of Housing and Urban Development; Mr. Jack Conway, President—Jack Conway Inc., and Mr. Garen Bresnick, Esq., Vice-President—Massachusetts Homebuilders Association.


Housing Committee Formed; Mather Elected Chairman

Jack Mather, Director of Tenants Services at the Brockton Housing Authority, was recently elected as the first Chairman of the Housing Advisory Committee. The committee, which meets regularly to advise the Old Colony Planning Council on housing issues has been formalized, with membership comprised of representatives from each town and housing authority, as well as concerned agencies and citizens groups. By-laws are being written and the committee is now advising the Council on its A-95 review of housing applications. The committee also assisted Council staff in putting together a brochure titled *Your Housing Authority* which was designed to make people aware of available housing assistance.

HOUSING REHABILITATION MAKES CENTS

HOUSING REHAB GUIDE PUBLISHED



 Old Colony Planning Council
9 Belmont Street, Brockton, Mass. 02401

As the price of newly constructed housing climbs to unprecedented levels, the preservation of existing housing stock has become increasingly important. In an effort to offer a clear alternative to purchasing a new house, OCPC has published, *Housing Rehabilitation Makes Cents*. Written in non-technical terms and replete with useful diagrams, this twenty-eight page booklet is intended to act as a planning guide to homeowners who are inexperienced with housing rehabilitation. The booklet outlines some of the difficulties which are encountered during rehabilitation and offers useful suggestions to the homeowner wishing to pursue this avenue.

HUD Program Continues

As part of the continuing work on the HUD comprehensive Planning Assistance Program, OCPC communities' soils and prime agricultural lands were mapped. These maps complete the series of maps needed to identify areas best suited for different uses. The other maps, all at a scale of one inch equals one thousand feet include land use, zoning, well-recharge areas, floodplains, wetlands, agricultural areas, timber land (tree farms), archaeological and historic sites and water bodies.

The Council staff has also gathered information on various aspects of growth management as part of its HUD activities. Numerous growth management techniques and systems have been developed which encompass such common techniques as zoning and subdivision control. These techniques serve to control and guide development and the more innovative concepts of growth timing and phasing which regulate the rate of growth and development.

Using the entire series of maps, a thorough examination of local and regional land use development proposals may be made with prior knowledge of any development constraints that may be present. Through the identification of areas suitable for different levels or types of development as part of a larger comprehensive planning approach, suitable growth management techniques or systems may be adopted and used to achieve a satisfactory accommodation and support of growth without undermining a community or region's resources and environment.



West Bridgewater Obtains HUD 701 Grant

During the past program year the town of West Bridgewater was selected to receive a HUD Section 701 pass-through funding grant by the Massachusetts Executive Office of Communities and Development. As part of the technical assistance the Council offers, the land use staff aided the West Bridgewater Selectmen in applying for the grant. Once it was approved, the Selectmen contracted with the Council to carry out the project as proposed.

The objective of the project was to devise an economic development strategy for West Bridgewater. The overall strategy that was developed emphasized support and assistance to existing industries and businesses; it exploited the community's favorable location by identifying and designating suitable sites with appropriate services and few environmental constraints (in order to attract new industrial and economic development); it maintained town attractiveness and character while protecting the town's resources through public education and regulation and it supported programs or projects that will facilitate sound economic development.

Specific recommendations were made to implement this strategy. These recommendations encompassed a wide variety of activities ranging from building a commuter parking lot and diverting commuter and bus traffic from the town center, to several proposed changes in the zoning by-law. Suitable areas for industrial and commercial development were identified through an overlay mapping process using existing land use, environmental constraints and resources, and infrastructure maps. Within these areas, commercial and industrial development were found to be less likely to degrade town resources while still being favorably located with respect to their business activities.

As part of the process started during this grant project, the Council staff will continue to work with West Bridgewater and assist in implementing any of the recommendations proposed during the six month project period.

WATER QUALITY

Groundwater Protection Program Continues

The Old Colony Planning Council Water Quality staff continued its efforts toward the successful implementation of its Groundwater Protection Program (G.P.P.). Last year a methodology was developed to define well recharge areas in towns dependent on groundwater for a public water supply. This methodology was used to define preliminary protection areas within each of the participating towns. A draft list of land use restrictions was also developed at this time to protect these areas from various sources of contamination. These restrictions were designed to be incorporated into a zoning overlay district which could be adopted by local communities as part of their local zoning by-laws.

In September, 1979, this information was updated. The boundaries of the protection areas were reshaped slightly according to new hydrologic information and/or techniques which were received since the initial study began. The list of restrictions was also expanded to include land uses which were previously not addressed. Once this information was finalized, it was presented to local communities to assist them in forming Groundwater Protection Districts (G.P.D.).

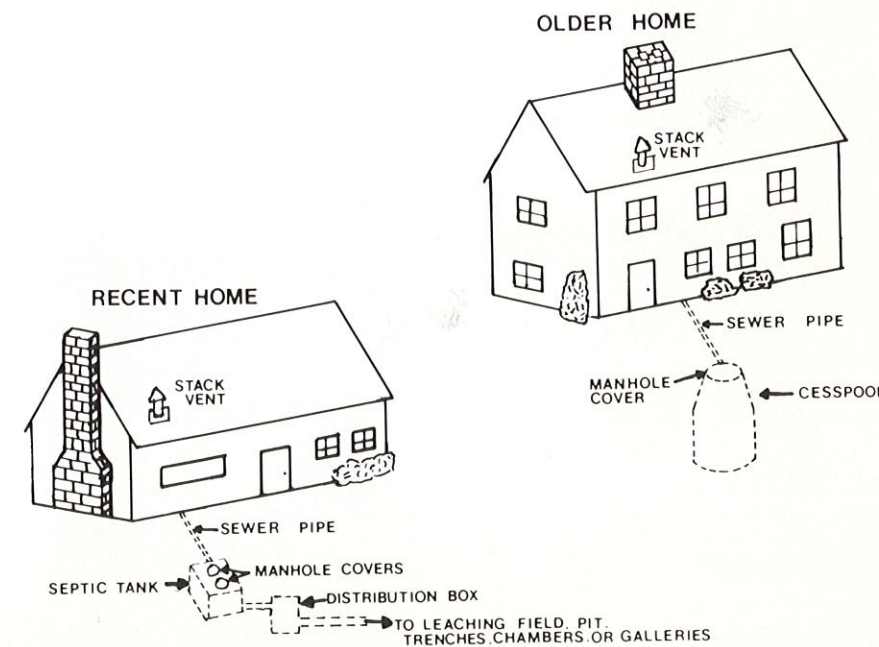
As a result, OCPC is assisting two area communities which had previously established groundwater protection areas, in expanding and implementing the districts. The Council is also working with three additional communities to develop their water protection areas.



Council Undertakes On-Site Septic System Management Program

In an effort to maintain the quality of the area water resources, the Council has begun an on-site septic system management program. As part of this program the staff examined the practices, procedures and regulations of several area boards of health relating to on-site disposal. In two of the seven participating towns, new rules and regulations have been drafted and in one, those new rules and regulations have been adopted and implemented.

The staff has also been working with participant boards of health to develop and implement a management program. This has involved a plan to standardize local record keeping systems and reporting forms and the publication and distribution of an informative brochure on septic system maintenance, as well as efforts to develop a coordinated system for the safe disposal of septage pumped from on-site systems by haulers.



A-95

Council Reviews More Than \$32 Million in Area Projects

During calendar year 1979, the Old Colony Planning Council reviewed \$32,419,237 in a combination of loans, grants and insurance guarantees under the A-95 process for various applicants in the OCPC planning area. This represented a total of 57 applications submitted by the applicants to the numerous granting agencies of the federal government.

Statewide, the Council received for review 11 applications totalling \$3,155,920 and nationally, 3 applications in the sum of \$120,123,220 for a total of 71 applications equalling \$155,698,377.

The A-95 Review is a process whereby the Office of Management and Budget (OMB) has established a regulation (Circular No. A-95) designed to promote maximum coordination of Federal and federally assisted programs and projects with each other and with State, areawide and local plans and programs.

The Circular has four major parts:

- Part I, the "Project Notification and Review System" (PRNS), deals with State and local review of applications for Federal assistance.
- Part II, "Direct Federal Development", provides for consultation by Federal agencies with State and local government on direct Federal development projects.
- Part III, "State Plans", provides for gubernatorial review of State plans required under certain Federal formula grant programs.
- Part IV, "Coordination of Planning in Multi-jurisdictional Areas", promotes coordination of federally assisted planning at the substate regional level.

In short, A-95 is designed to provide an opportunity for Governors, Mayors, elected officials and other state and local officials, through clearinghouses such as OCPC, to influence Federal decisions on proposed projects that may affect their own plans and programs.

The following chart illustrates the dollar amounts and the Federal agencies that most applications were directed toward:

Department	Number of Applications	Dollar Amount
HUD	9	\$ 5,599,000
HEW	15	7,510,527
DOL	7	16,877,914
DOA	7	2,790,000
CSA	5	398,744
EPA	7	1,398,920
LEAA	6	504,552
DOT	1	16,000
DOI	2	479,500
Others	11	120,123,220
Total	71	\$155,698,377



OLD COLONY PLANNING COUNCIL STAFF

Daniel M. Crane	Executive Director
Alice C. Shepard	Secretary/Bookkeeper
Cheryl A. Mann	Graphic Art Specialist
Richard Gagner	Planning Assistant
Linda A. Burns	Secretary/Receptionist
Jacqueline A. Munson	Secretary

Economic Development and Research Section

A. Theodore Welte	Planning Supervisor
David A. Johnson	Economic Development Planner
Robert Harrington	Planning Specialist
Margaret Stack	Secretary

Land Use-Housing/Water Quality Section

Francis J. Maher	Planning Supervisor
Joseph Rocheteau	Planning Technician
Angela Loh	Land Use Planner
Alan Benevides	Environmental Engineer

Transportation Section

Daniel F. Beagan	Planning Supervisor
Michael T. Roye	Transportation Planner
Pasquale Ciaramella	Planning Technician
John Kianski	Planning Technician

A Message From the Executive Director

In the eight years that I have been at OCPC there have been many accomplishments that I look back on with a great deal of pride. This past year was marked by two significant accomplishments that stand out above all others. I was proud of our selection as the Area Agency on Aging for the region for it represents the first time that a Massachusetts Regional Planning Agency has achieved the AAA designation and it will add a new dimension to our planning activities in the area of Human Services. I was equally proud of the fact that OCPC was designated as an Economic Development District and vested with the responsibility of planning and coordinating the economic development activities within the planning district. The Economic Development District designation by the Secretary of Commerce represents the accomplishment of a personal objective that I set upon being employed by the Council.

During the year we also moved to new offices which permitted the Council to consolidate our offices and activities within a single space. The move has facilitated increased efficiency in the Council's planning activities.

The designations in particular could not have been achieved without the strong support and cooperation of the Council; leadership of the Council President and officers; the dedication and work of the Council staff; and, assistance of our member communities.

I would also take this opportunity to express my sincere appreciation to our elected officials for their strong support of the Council and to the many members of our advisory committees for their participation.

Sincerely,

William A. Chace



JOINT TRANSPORTATION COMMITTEE

Officers

John Yaney, Chairman	Whitman
Michael Carroll, Vice Chairman	East Bridgewater
Abby Kramer, Secretary	Brockton

Members

<i>Community</i>	<i>Representative</i>
Abington	Robert Driscoll
Avon	Daniel Condon
Bridgewater	Barbara Easter
Brockton	Ann Ward
East Bridgewater	Frances Buckley
Easton	Bill Luddy
Hanson	John Hurley
Kingston	Glenn Chandler
Pembroke	Patricia L. Stearns
Plymouth	Michael Sikora, Jr.
Stoughton	Carl G. Atwood
West Bridgewater	Robert Kelly
	David F. Tarentino
	Leo F. Best
	Kenneth Love
	Erland W. Thayer

Agency Representatives

MDPW, District 7	Allen Jensen
MDPW, EOTC	David M. Luce
DEQE	Barry Porter
Self Help, Inc.	Norma Wang
Old Colony Elderly Service, Inc.	Nick Baldwin
BAT	Charles C. Stevenson
FHWA	Edward Silva

HOUSING ADVISORY COMMITTEE

Officers

John Mather, Chairman	Brockton Housing Authority
Charles F. Pace, Vice-Chairman	Whitman Housing Authority

Members

<i>Community</i>	<i>Representative</i>
Avon Housing Authority	Edward Hoell
Bridgewater	and Sylvia Gardner
Bridgewater Housing Authority	Donald C. Buron
Brockton	Ellen Arabasz
East Bridgewater	Rachel G. Tedesco
Easton Housing Authority	Stanley B. Goldman
Kingston	C. Michael Toner
Kingston Housing Authority	Edmund J. King, Jr.
Pembroke	Linda Perkins
Pembroke Housing Authority	James Kilcommons
Plymouth	Rosemary Gardner
Whitman	Daniel McGrath
	Robert T. Hogan

Agency Representatives

Black Citizens United for a Better Brockton	A. Gregory Beard
Brockton Multi-Service Center	Muriel Douglas
Old Colony Elderly Services	Fannie Higginbotham
Self-Help, Inc.	Charles Saunders, Jr.
Southeastern Mass. Legal Assistance South Shore	Louis Cerrone
Community Action Council, Inc.	Fran Lopes
South Shore Housing Development Corp.	Barbara Dias

OEDP Committee
Partial Listing

<i>Name</i>	<i>Affiliation</i>
J. Laurence Phalan, Chairman Emeritus	Stonehill College
Timothy Sullivan, Chairman	Stonehill College
Brooks Kelly, Vice-Chairman	Plymouth County Development Corp.
George Baldwin	Peoples Savings Bank
Raymond Chace	West Bridgewater IDFA
Thomas Chew	Plymouth Home National Bank
Dennis Ciganovic	Bridgewater State College
Lou Colombo	Massasoit Community College
Richard Cooley	Brockton Regional Chamber of Commerce
Edward Cowden	Brockton Savings Bank
John Edwards	Private Industrial Council
Peter Grigas	Stoughton
Norman Grise	Foxboro Company
George Hollertz, Jr.	West Bridgewater Industrial Development Commission
Douglas Jobling	Brockton CETA
Joseph Landolfi	OCPC Alternate
Shaun McCaul	Brockton Regional Chamber of Commerce
William Monahan	Brockton
Louise Moss	Self Help, Inc.
Jane Ninde	Hanson Industrial Development Commission
Harold Ohlsson	Brockton Industrial Development Commission
Raymond Paulson	Plymouth Home National Bank
Pamela Pert	Stonehill College
Michael Sikora, Jr.	Plymouth County Extension Service
Thomas Smith	Brockton Public Schools
Jack Sullivan	Brockton Savings Bank
John Svagzyds	Brockton Credit Union
Stuart Wahl	Old Colony Business Information Center