



**old colony planning council
annual report
1980-1981**

OLD COLONY PLANNING COUNCIL

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Secretary
Treasurer

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Richard H. Chase
Gregory Collins

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Easton
Plymouth

COMMUNITY

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Avon
Bridgewater
Brockton
East Bridgewater
Easton
Hanson
Kingston
Pembroke
Plymouth
Stoughton
West Bridgewater *
Whitman

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John J. DeMarco
Anthony P. Anacki
Honorable David E. Crosby
Robert W. Smith
Richard H. Chase
Jane P. Ninde
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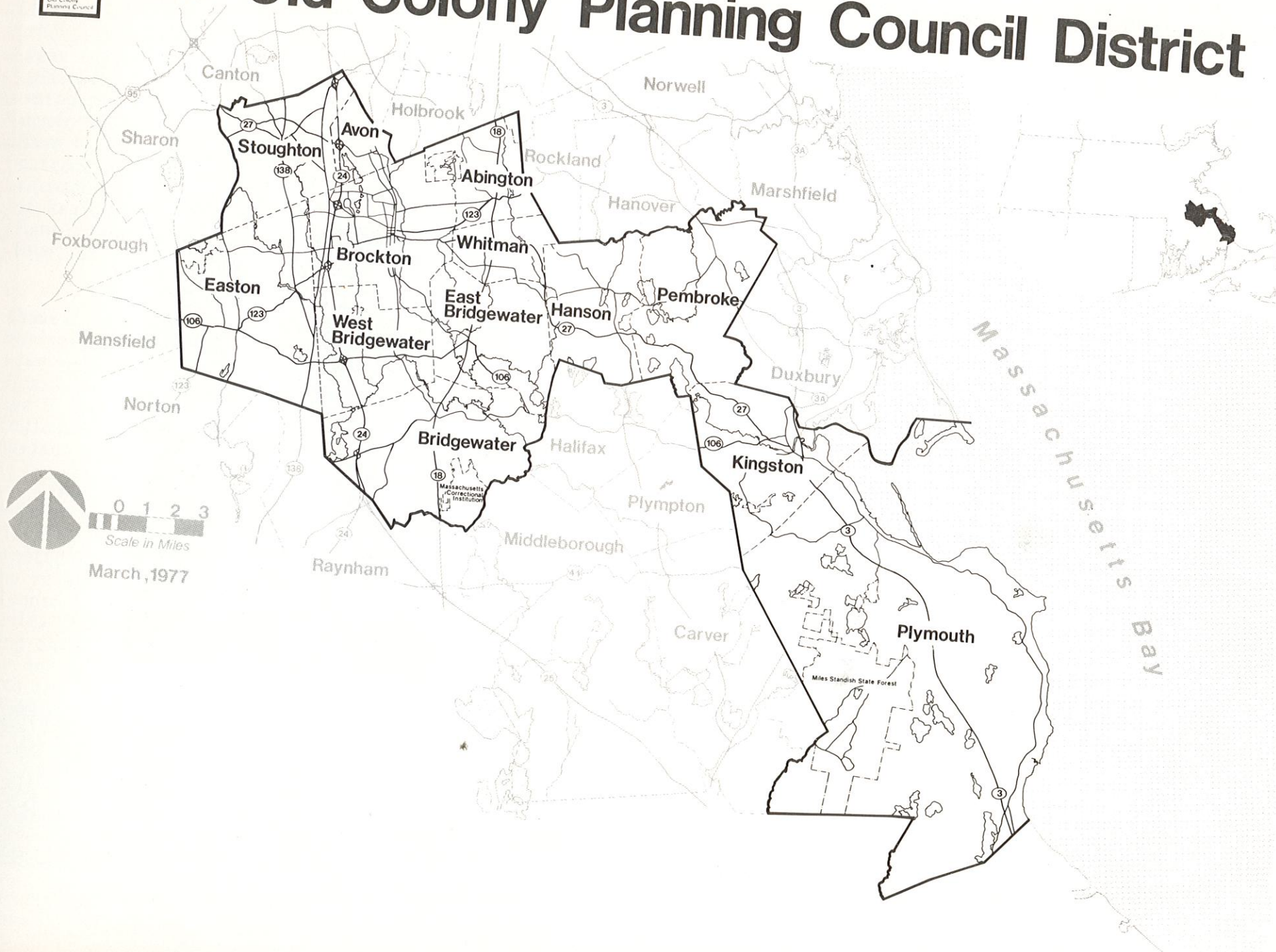
ALTERNATES

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Carl N. Lundgren

Paul Adams
Robert Lundberg
Edmund McAdam, Jr.
Warren Emerson
Roscoe Cole
William W. Jordan
Ray A. Frieden
Joseph Landolfi
Doris Haight
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The Old Colony Planning Council District



a message from the president

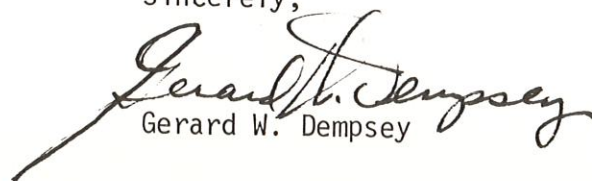
In the fall, the voice of the people spoke for reduced governmental spending and increased efficiency in government at all levels. The message was clear that local governments will be expected to provide the same level of public services with less resources than they have had in the past. It is a formidable challenge, but it is attainable only if public officials are resourceful and imaginative.

Because these are unprecedented times, we must all look at new ways of doing things instead of falling back on tried or conventional methods of dealing with problems. Local governments will have to examine ways that might enable them to cooperatively provide services or share personnel when it makes sense rather than going it alone. The Old Colony Planning Council can help by providing technical assistance or acting as the catalyst in developing cooperative relationships.

The challenge to the Council in the future will be equally onerous since OCPC is heavily dependent upon federal grant services that are proposed for reduction or elimination. The Council will have to explore new sources of funding; become involved in providing direct services; and, still carry out its legislative mandate to the member communities.

We feel confident that we can measure up to the challenge and look forward to working with our member communities in assisting them in meeting their responsibilities.

Sincerely,


Gerard W. Dempsey



the council

national and state involvement

The Council members and staff were deeply involved in several important national and state issues during the year that related to the Council's program. In a year that marked a substantial shift in policy at the federal level, the Council has lobbied hard for the retention and continuation of programs such as Economic Development and Transportation, programs that have benefitted many OCPC communities. While the final outcome on some issues is still pending, the Council through its participation in the National Association of Regional Councils was able to hold the line on funding and can look forward to approximately the same level of funding next year.

Council President Gerard Dempsey headed the Massachusetts state delegation at the NARC Annual Conference Business Session where NARC priorities for the coming year were established. Richard H. Chase continued as a member of the NARC Human Services Policy Committee and Daniel M. Crane was elected as the Region I, New England representative to the NARC Executive Directors Advisory Committee.

Council member John J. DeMarco served as President of the Massachusetts Association of Regional Planning Agencies (MARPA) during the year and coordinated several important meetings that improved working relationships with the state in transportation planning and issues pertaining to housing and community development. Through MARPA, the regional planning agencies have been able to work in concert with one another and present a united front in dealing with the state administration.



L.R. Sen. Paul Tsongas; Anthony Anacki (Bridgewater); Council Pres. Gerard Dempsey (Pembroke); Richard Chase (Easton).

regional clearinghouse reviews

The Council, acting as the regional clearinghouse for applications for federal funding, environmental review and industrial revenue bonds is able to influence actions toward the accomplishment of regional goals and objectives.

This past year, the members of the Old Colony Planning Council reviewed and made recommendations and comments on applications for State and Federal assistance in the amount of \$51,356,414.

As the availability of federal funds decreases the number of applications for those remaining funds is expected to increase. The number of applications received for review this year totalled 87 for over 51 million dollars. In comparison for the same period last year, the number of applications received were 70 and the dollar value was \$155,698,377.

This would seem to indicate for the future, that not only will the competition become more intense, but that grant awards when they are made will be made for smaller amounts than has been the custom in the past. Below is a two year comparison by agency of the applications that have been received for review:

Agency 1979	No.	Dollar Amount
HUD	9	\$ 5,559,000
HEW	15	7,510,527
DOL	7	16,877,914
DOA	7	2,790,000
CSA	5	398,744
EPA	7	1,398,920
LEAA	6	504,552
Others	14	120,618,720
TOTAL	70	\$155,698,377

Agency 1980	No.	Dollar Amount
HUD	8	\$ 5,709,000
HHS (HEW)	6	3,516,312
DOL	3	10,412,500
DOA	5	245,000
CSA	9	633,036
EPA	5	2,054,141
LEAA	0	-
Others	51	28,786,425
TOTAL	87	\$51,356,414

*Dept. of Health, Education and Welfare (HEW) recently renamed Dept. of Health and Human Services (HHS).

citizen involvement

During the year the Council provided for the establishment of the Area Agency on Aging (AAA) Advisory Committee which is made up of representatives of the twenty-three communities in the AAA service area. Mr. Christian Schembri was elected Chairman of the Advisory Committee and the group is charged with the responsibility of providing direction to all aspects of the elder services program.

The Area Agency on Aging held two regional White House Conferences on Aging at the Ridder Country Club in Whitman, Massachusetts this year. The conferences were held to generate recommendations from the OCPC region to the state-wide conference in May and the President's White House Conference on Aging in the fall of 1981.

The conference on March 2, 1981 on "The Challenge of Change in the Eighties: Self Help Strategies" was specifically for the elderly. Mr. Gerard Dempsey, President of the Old Colony Planning Council welcomed the participants. Ms. Margaret Clemons, Assistant Secretary for Advocacy, Massachusetts Department of Elder Affairs presented the history and purpose of the White House Conference. The keynote address was given by Dr. Louis Lowy, Associate Dean and Professor, Boston University School of Social Work. The major overall recommendation to emerge from the day's activities called for an end to the segregation of older people from younger age groups and from the mainstream of society. The conference affirmed that older persons are the best advocates for themselves and for viewing old age not as a problem, but rather as time for new challenges and opportunities.

A second conference held on February 20, 1981 focused on the health needs of elders in the eighties and was planned and held jointly with three other Area Agencies on Aging in Southeastern Massachusetts and the Old Colony Elderly Services Inc. The OCPC Area Agency chaired the planning committee and gave the welcoming remarks at the conference. Dr. Thomas H.D. Mahoney, Secretary of the Massachusetts Department of Elder Affairs presented the purpose of the White House Conference on Aging. The keynote address was given by Dr. Bennett Gurian, Associate Professor of Psychiatry

at Harvard Medical School and Director of Geriatrics at the Massachusetts Mental Health Center. The conference participants attended one of four workshops on homebased care, institutional care, community based care, and accessibility of services.



OCPC Council Members

In addition to OCPC's ongoing projects which fit the entire region, the Council has provided during the past year a wide range of general planning technical assistance to many of its member communities.

In Bridgewater, the Council prepared a Flood Protection By-Law for the town as part of the Federal Flood Insurance Program. In part, as a result of adoption of this zoning revision, low cost flood insurance will now be available to town residents as a means of protection against the hazards of flooding.

The Council also assisted the town of Hanson in identifying and beginning to develop a groundwater protection district around potential town well sites. The final development of this district will not only protect Hanson groundwater, but will assist in protecting the water supply of several other communities. Assistance was also given to Kingston in preparing a wetlands protection by-law.

The municipal conservation of energy continued to be an important part of the Council's program of assistance to its member communities. During this program year the Council staff assisted ten of its member communities in applying for energy conservation grants. All ten applications were subsequently approved, representing some \$169,000 in funding for conservation and auditing work in 27 area municipal buildings.

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elder services planning

first year of operation

The OCPC Area Agency on Aging's first year of operation has been one of challenge, excitement and many accomplishments. The Area Agency is mandated to plan for a comprehensive and coordinated health and social service system for the elderly. The goal of this planning is to implement programs which will allow elders to remain independent in their own homes and consequently avoid unnecessary institutionalization. The Area Agency is able to implement such programs with its allocated federal funds under the Older Americans Act. These funds are awarded to local organizations for expanding the types and availability of services for the elderly.



Council Pres. G. Dempsey addressing elders at conference held at Ridder's Country Club.



Christian Schembri presenting awards to elders.

new programs implemented

The Area Agency developed and started two new programs for the elderly this year. The Emergency Transportation Program and the Shared Living Program. The Emergency Transportation Program provides transportation to medical appointments, shopping and nutrition sites to elders who have no other means of transportation. The trips are provided by volunteers who are recruited by the Councils on Aging. The volunteers are reimbursed 25 cents per mile by the Area Agency on Aging.

The Shared Living Program is a clearinghouse service for elders who want to share a home with others for companionship, to reduce the cost of housing, and to assist with household expenses and chores. Elders apply to the Area Agency on Aging and are provided with listings of potential home-sharers. This program enables elders to remain in their own homes and communities while reducing the cost of maintaining a home thus providing housing opportunities that are affordable.

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advisory committee formed

The Area Agency on Aging Advisory Committee, comprised of delegates from each of the twenty three communities, has been very active this year. The Advisory Committee also has a representative from the Brockton Chapter of the American Association of Retired Persons. The committee has met every month under the leadership of Mr. Christian Schembri, Director of the Plymouth Council on Aging to guide planning and program development, the funding process and the monitoring and evaluation of Area Agency grants. The Advisory Committee has developed the goals, objectives and priorities for Area Agency program development and has updated these throughout the year. Several meetings were held this year to discuss issues that needed attention. These were in the areas of the Nutrition Program, Transportation Needs and Legal Services. The Advisory Committee also planned and coordinated the White House Conference on Aging on Self-Help Strategies.

Two task forces were formed to help the Advisory Committee with its work. The Projects Review Committee, comprised of Advisory Committee members, has spent many hours this year reviewing proposals and making funding recommendations to the Advisory Committee. The Projects Review Committee also developed the goals for the Area Agency's priority work activity. The second task force, the Provider Planning Committee, is comprised of service providers in the region who have met monthly to discuss service delivery problems and needs and to generate plans for improving the services available to the elderly. The Provider Planning Committee played a key role in developing and revising the questionnaire for the Survey of Needs. In addition, this committee developed the description of the new Respite Care Program which was included in the Request for Proposals for 1982 funding.

new services planned for 1982

The Area Agency has planned four new services for start-up next year. These are the Advocacy Program, the Brockton Multi-purpose Senior Center, the Respite Care Program and the Inventory of Resources. The Advocacy Program will build on the present Nursing Home Advocacy Program by expanding the services to include all of the communities in the region in addition to non-institutionalized elders living in their own homes.



Advisory Committee Meeting



Elders attending Advisory Committee Meeting in Halifax.

area agency on aging grants awarded

<u>Grantee/Dollar Amount</u>	<u>Type of Project</u>
Bridgewater Council on Aging \$11,700	Coordinator's Aide and Emergency assistance.
Brockton Area Multi Service Inc. \$34,388	Occupational therapy services to the homebound to maintain independent living.
Catholic Charities of the Old Colony Area \$11,913.22	Home health aide program for elders ineligible through other funding sources.
Lakeville Council on Aging \$624.73	Newsletter.
Massasoit Community College \$7,729	Senior Center with orchestra, chorus, humanities program and health screening program.
Old Colony Elderly Services IIIB \$37,546	Emergency services and Senior Aide program management.
Old Colony Elderly Services IIIC \$365,932	Congregate and home delivered meals.
Plymouth Council on Aging \$42,773.40	Senior Center operation and regional nursing home ombudsman program.
Plympton Council on Aging \$600.00	Rent-A-Kid chore service.
Southeastern Massachusetts Legal Assistance Corp. \$52,842.49	Legal services for elders with greatest social and economic need.
South Shore Community Action Council \$2,411.66	* Recreational transportation for nursing home residents and home bound elders.
Stoughton Council on Aging \$8,000	Transportation for shopping, chore services and fuel assistance.
West Bridgewater Council on Aging \$1,900	Senior Center operations.

economic development

plymouth obtains first eda grant

With the coming changes in the Economic Development Administration (EDA) of the U.S. Department of Commerce, it is appropriate to reflect on the contributions which EDA has made in the Old Colony Economic Development District.

One of EDA's first grants in Massachusetts was awarded to the town of Plymouth in 1967 for an industrial development plan. In that same year EDA contributed over \$1 million to the construction of the Plymouth Waste Water Treatment Plant. The following year, EDA funded nearly \$400,000 for Phase I of the Plymouth Industrial Park. This included funds for roads, water mains and sewer lines. In 1972 a sewer pumping station was built with EDA assistance and in 1977 Phase II of the industrial park was completed under Round II of the Local Public Works Program (LPWII). A fire station was also constructed in Plymouth with EDA funding under LPWII.

EDA's investment of \$592,000 in the Plymouth Industrial Park has generated private sector investment of an estimated \$4,375,000 by 23 firms. These companies have saved or created over 1,100 jobs in Plymouth and contribute an estimated \$120,000 in tax revenue each year. An additional 300 jobs are anticipated in the near future.



Plymouth Industrial Park



Timothy Sullivan - Chairman OEDP Comm., Gerard D.

brockton awarded industrial park grant

In 1974, the City of Brockton received a \$2 million grant from EDA for a 40 acre addition to the Brockton Industrial Park. This EDA investment has generated private sector investment of an estimated \$3,824,000 by eight firms. These companies have created over 150 jobs and contribute an estimated \$150,000 in tax revenue annually. Another 150 jobs are anticipated in the near future.

Under LPWII, EDA invested \$2,351,000 in Downtown Brockton renewal including renovations to City Hall and City Hall Annex and the construction of a pedestrian mall. These improvements resulted in a private sector investment of \$14,665,000 and an annual tax revenue of approximately \$960,000. Also under LPWII, EDA provided grants to Brockton in the amounts of \$713,000 for the East side fire station, \$592,000 for the West side fire station and \$538,000 for renovations to the Winthrop School. In 1980, Brockton was awarded an EDA grant of \$400,000 for energy conservation improvements.

area towns benefit from eda grants

In 1972, Hanson was awarded a grant of \$72,000 to construct a Police Station and Civil Defense Center. Under LPWII, Hanson received a grant for \$344,000 to construct a fire station; Bridgewater received \$560,000 for bridges and culverts; East Bridgewater was awarded \$294,000 for an addition to the town library; Pembroke received \$318,000 for a police station; Whitman received \$208,000 for a town garage and dog pound; and Plymouth County was awarded \$176,000 for renovations to a court building.

oedp committee plays key role

The Old Colony Overall Economic Development Program (OEDP) Committee evolved from the Economic Advisory Committee which had been established in 1972 to provide public input for the economic development planning activities of the Old Colony Planning Council. The OEDP Committee formalized its structure in 1977 with the adoption of by-laws.

The designation of the Old Colony Economic Development District in 1979 has meant a revitalization of the OEDP Committee and the definition of a new role in the regional economic development process.

In its new role, the OEDP Committee functions as the principal economic development coordinating mechanism in the Old Colony Economic Development District. The Committee is broadly representative of the various public and private interests within the region and provides a forum for economic development initiatives.

economic development planning begins

Economic development planning began in the Old Colony District in 1972 with a major study of the regional economic base and the preparation of a development program. The following year the Council completed Phase II of the Economic Base Study and published the region's first Overall Economic Development Program.

Subsequently the Council prepared at least one major economic development report each year. During this period economic development planning was a part-time effort because of a lack of funding.



OEDP Committee Meeting



ocpc receives eda funding

Through the efforts of the OEDP Committee and the OCPC staff, the Council received its first economic development funding from EDA in 1978 with a Title IX grant.

The Title IX Project was funded under the Community Trade Adjustment Assistance Program and had as a major thrust the development of strategies which would help to stabilize the region's footwear industry. The balance of the Title IX Project concentrated on developing strategies which would lead to a more diversified regional economy.

The Title IX Project resulted in a number of reports which have served as the basis for economic development planning. The Title IX Project went beyond the publication of reports, to implement strategies that emphasized institutional changes which could build local capacity to enhance region-wide development. Examples of such strategies include: the creation of the Center for Small Business Development at Stonehill College; the transition of the Business Information Center to a self-supporting enterprise as the Old Colony Financial Information Center; the establishment of the Brockton Community Development Corporation; and the adoption by the Brockton Regional Chamber of Commerce of the Title IX economic growth strategies. These various strategies could only have been successfully implemented with the broad base of community support which was forthcoming from a variety of agencies, organizations and individuals.

economic development district designated

Eight years of effort by OCPC and the OEDP Committee resulted in the 1979 designation of the Old Colony Economic Development District by EDA. As a result of this designation, EDA provided funding which has allowed OCPC to mount a full-time professional economic development planning and implementation effort.

ocpc planning leads to results

Old Colony Planning Council has received \$241,000 in EDA Title IX and Planning Funds over the past three years. This has allowed the Council and its staff to be instrumental in the following activities.

Operation of the Old Colony Business Information Center which has been spun-off as a self supporting enterprise. In its first two years BIC assisted 400 firms and arranged loans for 52 companies totaling \$4,998,700 which saved or created 536 jobs.

Creation of the Center for Small Business Development at Stonehill College which has served 476 participants through 35 conferences and short courses over the past two years.

Establishment of the Brockton Community Development Corporation which now has 200 members. BCDC's first venture is now manufacturing cellulose insulation and employs 8 full-time workers. Potential employment in this venture is 20. BCDC is also negotiating a second deal which could employ 35 workers in the communications industry.

Designation of the Commercial Area Revitalization District in North Easton which will lead to private investment of \$1.05 million and the creation of 84 jobs. OCPC also assisted in the designation of CARDS in Abington, Stoughton, and Whitman.

Establishment of the Brockton Regional Chamber of Commerce Economic Development Program which now includes a retention/expansion effort (in cooperation with PIC and SCORE) and an attraction effort (in cooperation with Plymouth County Development Council, the City of Brockton and other chamber towns).

Implementation of the Private Sector Initiative Program Through the Private Industry Council and Brockton CETA The PIC program and CETA are now involved in a broad range of training programs which are directly responsive to private sector needs. In addition, the PIC provides direct assistance to area firms through the Brockton Regional Chamber of Commerce retention/expansion program.



Brockton City Hall



*L.R. D. Crane, R. Chase, G. Dempsey, V. Kirsis,
S. Littlefield*

Certification of the Brockton Regional Economic Development Corporation and the Plymouth Industrial Development Corporation Under The SBA 503 Program. This certification will allow BREDC and PIDC to provide low cost financing to firms that wish to expand within the District.

Preparation of Applications to the state for technical assistance audits and energy conservation measures in 10 OCPC communities. Grant awards totalled \$168,726 for 27 buildings.

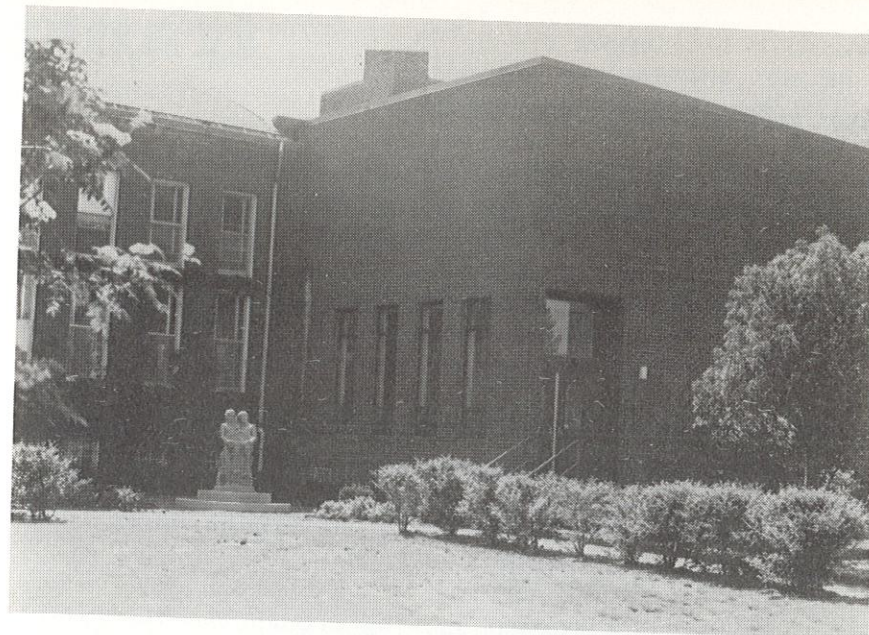
Increasing Local Capability To Promote Economic Development. OCPC has worked with local industrial development commissions and industrial development financing authorities in building local industrial development capacity and with other local development groups in building overall economic development capacity.



Easton Industrial Park



Pembroke Police Station



East Bridgewater Library

Preparation and Dissemination of Information on the District. OCPC has prepared a broad range of reports that analyze the economic conditions of the District and recommended specific strategies for improving the overall economic climate. In addition, OCPC maintains a comprehensive inventory of base data and projections which has proven essential to private sector developers as well as providing a basis for economic development planning.

Providing Support to the Old Colony Overall Economic Development Program Committee which facilitates linkage of various economic development efforts and thereby reduces duplication and promotes the wise use of limited regional financial resources.

economic program in transition

With the coming changes in funding from the Economic Development Administration, OCPC and the Old Colony OEDP Committee have identified those projects which should be maintained in order to support the continued economic development of the District. During the remaining period of EDA funding the OEDP committee and the OCPC staff will concentrate their efforts on insuring a smooth transition for the identified projects.

transportation

the planning process

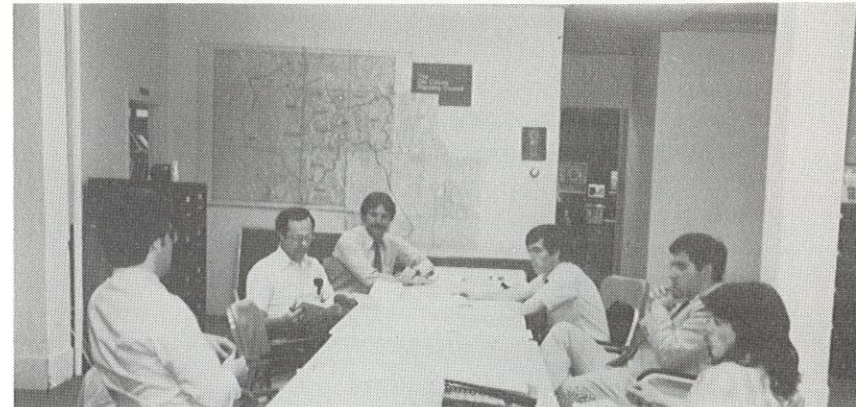
From both the local and national elections this year an overriding message was heard. "Make do with less." The transportation program of the Old Colony Planning Council has always had a goal of improving the efficiency of the region's transportation system at a reasonable cost to the public. The challenge now raised is to make the system function even more efficiently with reduced levels of public investment. In addition, notice has been given that some of the traditional sources of transportation funding, such as Federal Aid Urban Systems highway funds and federal transit operating subsidies may be terminated in the not too distant future.

The process for conducting transportation planning was changed to accommodate these new conditions. The new Unified Work Program, or planning schedule, was prepared with an emphasis on advancing specific projects for a speedy completion. Due to the completion of the comprehensive Transportation Plan, this task could now be undertaken with the knowledge that the projects developed will be an integral part of meeting the region's transportation needs.

transportation plan

During the past year the Council completed the Old Colony Comprehensive Regional Transportation Plan. The Plan analysis has centered on examining many long standing transportation issues, and on determining the current and future needs of the region's transportation system. As a basis for this plan, data on roadway characteristics, traffic volumes, transit ridership, traffic accidents and other existing data was examined. Also, land use, population, and employment forecasts were examined and used to forecast future travel conditions.

The analysis identified several transportation problems in the region. Traffic congestion was identified as a problem in two major areas. The first was traffic congestion in city and town centers. The second was on the major travel corridors of Route 3,



Joint Transportation Committee Meeting

Route 18, Route 27, and Route 44. Further identified were several specific intersection congestion problems scattered throughout the region. Traffic safety was also shown to be a major problem. Several highways, notably Routes 3A, 18, 53, 138 and 139, were shown to have high accident rates. Additional intersections outside of these corridors were also identified as high hazard locations. Transit coverage was identified as being adequate throughout much of the region. And finally, inadequate employment opportunities in the region contributed to a major daily out migration of workers to the north, resulting in long work trips and associated severe air quality and energy problems.

To address these problems numerous projects and programs were studied and the following recommendations were made. It was recommended that a rigorous program of employment expansion be undertaken. The magnitude of the region's traffic congestion, air quality and energy problems would be considerably lessened if the region's workers were not dependent on long distance commuting to the Boston area. It was further recommended (except for the relocation of Route 44) that the region's highways needs be met by upgrading the existing roadways; that special efforts be devoted to improving traffic circulation in the major city and town centers; that transportation management techniques be devoted to improving traffic operations at many of the region's problem intersections; and that alternatives to the private auto be developed through transit ex-

pansion, commuter parking lot development and bicycle promotion.

Upon completion of the Comprehensive Transportation Plan, a survey was taken of local citizens and officials to rank the recommendations. The ranking identified Problem Intersections, Downtown Brockton Circulation, and Commuter Parking Lots as the top priorities in the region. These areas have been already advanced to the Plan Refinement stage, where specific projects will be developed to meet the transportation needs of the area. In the years to come the framework provided by the Transportation Plan will allow additional areas to be examined and additional projects to be developed.

air quality plan

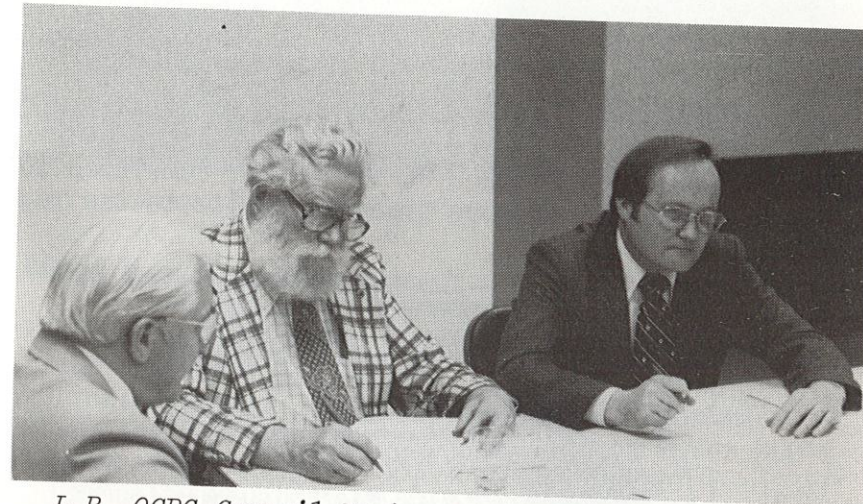
Work continued on the development of the Air Quality Plan for Transportation. During the past year the Council has had a study performed of Reasonably Available Transportation Control Measures (RACM's). This study examined the effects of numerous projects which could help the region attain its goal of meeting the Federal Air Quality Standards by 1987.

The RACM study examined projects not only for their potential to reduce air quality but also for the economic efficiency of achieving that reduction. Thus, while major reductions could be expected from both new commuter rail service and on-street parking controls, the cost per ton of air pollution reduced would be nearly 50 times as great. Based on financial constraints, and the needed reduction of pollution identified in the RACM study, strategies will be selected in the coming year and an overall plan will be developed to ensure clean air for the region.

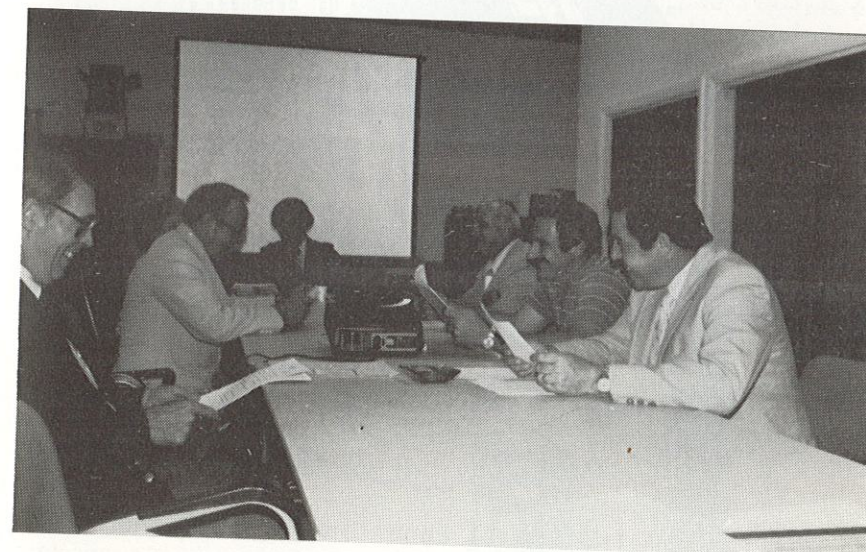
transportation improvement program

Although the level of funding for both highway and transit projects is expected to be reduced in the years to come, the federal government will remain an important source of funding for transportation. In order to maintain the region's eligibility for that funding, the Old Colony Planning Council annually prepares a Transportation Improvement Program (TIP). The

TIP identified projects which are compatible with the regional transportation plan for engineering, design and construction. The FY 81 TIP lists over \$40 million in projects that are eligible for federal funding this year. Included in the program are the completion of Route 25, the subsidy of the BAT system and the Plymouth Tourist Information Center. Of the \$40 million in projects identified only a minority will actually be funded this year. The Council will be working closely with the local communities to ensure that needed projects can be quickly advanced to completion.



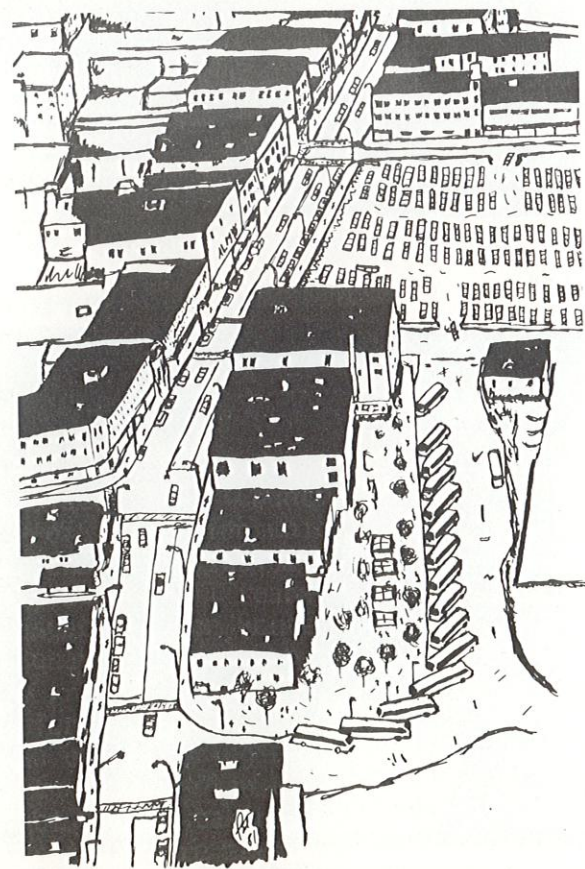
L.R. OCPC Council Members - A. Anacki; R. Chase; G. Dempsey



OCPC Council Meeting

bat assistance

The Brockton Area Transit System (BAT) has developed into a system that area residents can justifiably be proud of. BAT is recognized nationally as one of the outstanding transit systems and the Council is pleased to have been a part of its growth. The addition of new buses, a modern bus terminal, and progressive routing and scheduling have induced more people to ride the bus. Unfortunately inflation, federal budget cuts and Proposition 2½ have combined to change the Council's role in assisting BAT. No longer will that assistance be directed towards identifying areas for expansion. This year and for the foreseeable future, the Council's role has and will be to assist BAT in identifying unproductive service and needed fare increases while still maintaining the integrity of the system. While the scale of the service will be reduced OCPC is still committed to providing the best possible transit service to the region.



Downtown Brockton



Stoughton Train Station

special studies

During this year the Council has also been involved in some noteworthy special projects. The Council staff undertook a travel time study of the region which highlighted the peak hour travel problems associated with travel within Brockton center, and on all roads leading north and west of the city, especially on Route 27 at Westgate Mall and Stoughton Square. Also completed was a vehicle occupancy study which confirmed that Brockton conformed to the national average of 1.4 persons per car. Work also began on preparing a Transportation Energy Emergency Plan. This plan outlines the transportation actions that can be taken in the event of another fuel shortage to ensure the normal functioning of the region.

general planning activities

special studies

Under a special contract with the town of Easton, the Old Colony Planning Council provided its professional planning services in preparing the Easton Growth Study Report. The study had been authorized by Town Meeting to study the impact of growth of the town. Concern was expressed over the quality of life, the unique character of the community, and the provision of an adequate level of public services.

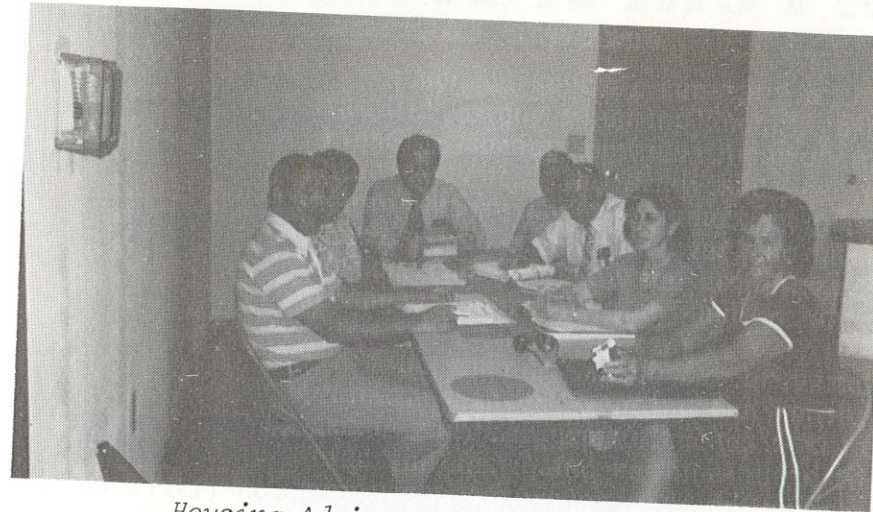
The report, which was prepared in cooperation with the Easton Planning and Zoning board, examined the historical growth trends within the town; identified the local and regional determinants which could influence future growth and development; and recommended several techniques for managing the projected growth of the community.

sewage management

Through its Sewage Management Program OCPC is working to provide for the proper disposal of sewage as well as improving septic system maintenance in the region.

As part of this effort the Council, in cooperation with the Kingston Board of Health, prepared a comprehensive sewage hauler licensing and septic system management system for that community. A survey of septic system maintenance practices in Kingston was conducted by OCPC, with the assistance of the Board of Health. The results of this survey have been coordinated with the consultants to the town for use in the "201" facilities planning process which is presently underway. In the coming months OCPC will be meeting with area Boards of Health to present this system and provide assistance in developing similar disposal practices in other interested municipalities.

This past year the Council has also worked to provide for alternative sewage disposal facilities in the region. To assist in this effort a handbook of alternative disposal methods was prepared for distribution to communities along with the licensing and septic system management program.



Housing Advisory Committee Members

ahop nears approval

The Areawide Housing Opportunity Plan (AHOP), a 2½ year effort by the Council, is complete and nearing final approval. Once approved, this plan may qualify the OCPC region for bonus funding under HUD's 701 program; its Section 8 rental subsidy program; or its Community Development Block Grant Program.

The AHOP provides an opportunity for the region's public officials to take an active role in determining the location of assisted housing in the region. Presently all allocations are made by federal or state agencies and at times do not reflect the concerns of the region's residents.

Before the AHOP can be submitted to the Department of Housing and Urban Development (HUD), it must be reviewed by local officials and approved by 50 percent of the communities in the region (these communities must represent 75 percent of the population of the region). When the plan is approved by HUD it then becomes the basis for funding allocations to the region. It also will serve as the basis for Housing Assistance Plans (HAP) developed by individual communities to receive bonus points when competing for Community Development Block Grant funds under the small cities program.

OPPORTUNITIES FOR WATER CONSERVATION



water conservation

In response to the severe water shortage in the region the Council designed and printed as a public service, two different water conservation flyers which were distributed by the communities of Abington, Avon, Brockton, Easton, Stoughton, West Bridgewater and Whitman. Over 62,000 copies of these flyers, which stressed the need to conserve water and outlined a number of opportunities for conservation, were distributed. The Council also sponsored a meeting of local, public, and state officials to exchange and update information with members of the Old Colony Planning Council on issues concerning the adequacy of the area's water supply and the ability to meet future demands.



ocpc tops hud evaluation

The Department of Housing and Urban Development (HUD) has notified the Old Colony Planning Council of the results of HUD's performance evaluation of the Council's comprehensive planning program in which OCPC attained the second highest score in New England.

The review included an examination of policies and the process used to establish them, implementing actions, and actual achievements as they related to HUD's national policy objectives. Under HUD's Performance Evaluation System, the maximum number of points that could be awarded was 900. OCPC, which tied for first place in Massachusetts with two other regional planning agencies, received 670.

In summarizing his letter to OCPC President Gerard Dempsey, Robert L. Paquin, HUD's Regional Director of Community Planning and Development stated, "I wish to express my appreciation for the cooperation we (HUD) received while conducting the evaluation. We hope that the results have been helpful to you and to the persons who participated on behalf of your agency".

"newslines" receives national award

Old Colony Planning Council President Gerard W. Dempsey is shown receiving from the National Association of Regional Councils (NARC) President, Charles H. Salem, the 2nd place award that the Council's "Newslines" had won in the Newsletter's category in the nationwide competition among regional councils. The award was presented at the NARC Annual Meeting in New York.

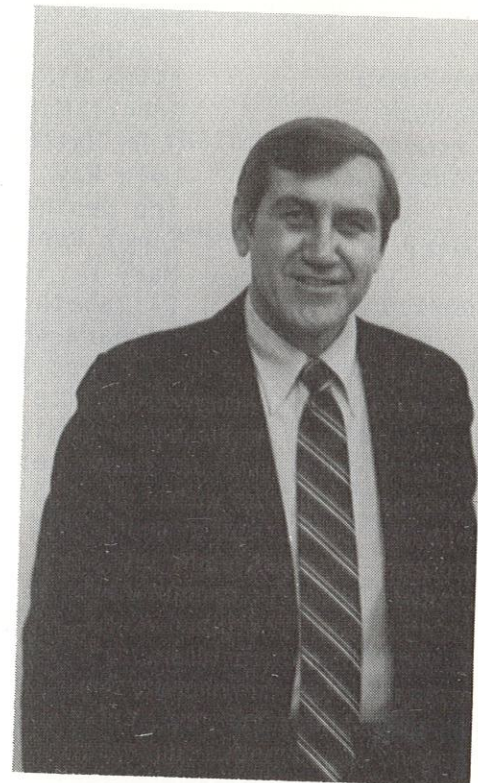


a message from the executive director

As the 1980-1981 program year comes to a close I am proud to report on what OCPC has been able to accomplish in its initial year of operation as the Area Agency on Aging. It was a formidable challenge for OCPC to obtain designation as the Area Agency on Aging; establish an Advisory Committee; Prepare a Plan and Budget; employ staff; and, implement elder service programs. It is also gratifying to note that all of this was accomplished without any interruption or lapse in services to elders.

I feel that the main reason the Council was able to assume this new responsibility as the Area Agency on Aging and perform at a high level of efficiency was that in administering the program OCPC was able to draw on its planning and management expertise from other areas of the Council program. For example, the Area Agency launched an emergency transportation program for elders which capitalized on the Council's knowledge of transportation needs of elders living in remote locations. Similarly, the Shared Living Program which is designed to provide additional housing opportunities for elders was facilitated by the Council's on-going Housing Program activities.

The Council's performance in transportation and transit planning continues at the highest level and is recognized by State and Federal officials to be of an excellent caliber. Our record in Economic Development over the past year is outstanding as evidenced by the substantial drop in the number of workers who are no longer unemployed in the region. The Council has also made major headway in coordinating the work of local housing authorities and in efforts to improve the area's water quality.



These accomplishments would not have been possible without the complete support of the members of the Council and its staff. I also credit much of our success this past year to our elected officials for their support and to the many members of our advisory committees for their participation.

Sincerely,

Daniel M. Crane
Executive Director

Area Agency on Aging Advisory Committee Members

Abington	Alice Frame
Avon	Francis Samson
Bridgewater	Florence Collett
Brockton	Alice Witteman
Brockton	Robert Martin
Brockton	John Mather
Carver	Lela Ray
Duxbury	(no designated member)
East Bridgewater	Emmet Meehan
Easton	Mary C. Scully
Halifax	Elizabeth Crosby
Hanover	Barbara Wheeler
Hanson	Margaret Kitchenham
Kingston	Ann White
Lakeville	Edward Higginson
Marshfield	James Sherwin
Middleborough	Leonard Simmons
Pembroke	Edna Rand
Plymouth	Christian Schembri
Plymouth	Genevieve Ash
Rockland	Pauline Pigeon
Stoughton	Eva Lewis
Wareham	Irene Kelley
West Bridgewater	Mary Nelson
Whitman	Robert Morrison

Projects Review Committee

Genevieve Ash	Plymouth Council on Aging
Florence Collett	Bridgewater Council on Aging
Edward Higginson	Lakeville Council on Aging
Eva Lewis	Stoughton Council on Aging
Robert Martin	City of Brockton, Human Resource Division
Edna Rand	Pembroke Council on Aging
Christian W. Schembri	Plymouth Council on Aging
Mary C. Scully	Easton Council on Aging
Norman Sorgman	Volunteers in Service to America - Massachusetts Association of Older Americans

Provider Planning Committee

Lee Anderson	Plymouth Council on Aging
Ann Anthony	Lakeville Council on Aging
Donald Balboni	South Shore Community Action Council
Nicholas Baldwin	Old Colony Elderly Services
Constance Burns	Old Colony Elderly Services
Mary Cassidy	Southeastern Massachusetts Legal Assistance Corporation
Florence Collett	Bridgewater Council on Aging
Warren Dahlin	Brockton Multi Service Center
Margaret Daily	Brockton Multi Service Center
Helen Dall	Plympton Council on Aging
Susan DeChristafaro	Brockton Visiting Nurse Association
Betsy DeCoste	Old Colony Young Men's Christian Association
Marlene Farrell	Lutheran Nursing Home
Richard Levin	Jewish Family & Children Services
Eva Lewis	Stoughton Council on Aging
Marian MacLean	West Bridgewater Council on Aging
Robert Martin	City of Brockton, Human Resource Division
Ann Maxwell	Old Colony Young Men's Christian Association
Nancy Merica	Plymouth Council on Aging
E. Jean Muehl	Lakeville Council on Aging
Burton Nadler	Southeastern Massachusetts Legal Assistance Corporation
Frances Pratt	East Bridgewater Council on Aging
Christian W. Schembri	Plymouth Council on Aging
Marie Sheehan	Catholic Charities
Lisa Stankus	Brockton Alcoholism Intervention Center
Diane Stern	Brockton Multi Service Center/Project Senior Citizens Opportunity for Personal Enrichment
Ann White	Kingston Council on Aging

Joint Transportation Committee

John Yaney, Chairman
Michael Carroll, Vice Chairman
Abby Kramer, Secretary

Whitman
East Bridgewater
Brockton

Members

Community

Abington
Avon
Bridgewater
Brockton

East Bridgewater

Easton

Hanson

Kingston

Pembroke
Plymouth

Stoughton
West Bridgewater
Whitman

Representatives

Robert Driscoll
Daniel Condon

Abby Kramer
Ann Ward
Frances Buckley
William Luddy
Michael Carroll
John F. Hurley
Glenn Chandler
Patricia L. Stearns
Michael Sikora Jr.
Carl G. Atwood
David L. Worrick
Robert Kelly
David F. Tarrentino
Leo F. Best
Kenneth Love
Erland W. Thayer
John Yaney

Agency Representation

Allen Jenson
David M. Luce
Barry Porter
Ulysses Shelton
Nicholas Baldwin

Charles C. Stevenson
Edward Silva

MDPW, District 7
MDPW, EOTC
DEQE
Self Help Inc.
Old Colony Elderly
Services
BAT
FHWA

Housing Advisory Committee

Officers

John Mather, Chairman
Charles F. Pace, Vice Chairman

Brockton Housing
Authority
Whitman Housing
Authority

Members

Community

Avon Housing Authority
Bridgewater
Bridgewater Housing Authority
Brockton
East Bridgewater
Easton Housing Authority
Kingston
Kingston Housing Authority
Pembroke
Pembroke Housing Authority
Plymouth
Whitman

Representative

Edward Hoell
Syliva Gardner
Donald C. Buron
Ellen Arabasz
Rachel G. Tedesco
Stanley B. Goldman
C. Michael Toner
Edmund J. King Jr.
Linda Perkins
James Kilcommons
Rosemary Gardner
Daniel McGrath
Robert T. Hogan

Agency Representatives

Black Citizens United for
a Better Brockton
Brockton Multi Service Center
Self Help Inc.
Southeastern Mass. Legal
Assistance
South Shore Community Action
Council, Inc.
South Shore Housing Development
Corp.

A. Gregory Beard
Muriel Douglass
Charles Saunders Jr.
Louis Cerrone
Fran Lopes
Barbara Dias

OEDP Committee
Partial Listing

Name

J. Laurence Phalan, Chairman Emeritus
Timothy Sullivan, Chairman
Thomas Chew, Vice-Chairman
George Baldwin
John Buckley
Raymond Chace
Dennis Ciganovic
Greg Collins
Lou Colombo
Richard Cooley
Daniel Crane
Rian Fried
Martin Goodman
Ginni Guild
George Hollertz, Jr.
Richard Howe
Douglas Jobling
David Johnson
Brooks Kelly
Joseph Landolfi
Shaun McCaul
William Monahan
Harold Ohlsson
Raymond Paulson
Pamela Pert
Joseph Rocheteau
Michael Sikora, Jr.
Thomas Smith
Jack Sullivan
A. Theodore Welte

Stonehill College
Stonehill College
Plymouth Home National Bank
Peoples Saving Bank
Brockton Regional Chamber of Commerce
West Bridgewater IDFA
Bridgewater State College
Plymouth Development and Industrial Commission
Massasoit Community College
Brockton Regional Chamber of Commerce
Old Colony Planning Council
Private Industry Council
Brockton Regional Chamber of Commerce
Brockton Community Development Corporation
West Bridgewater Industrial Development Commission
Easton
Brockton CETA
Old Colony Planning Council
Plymouth County Development Council
OCPC Alternate
Brockton Regional Chamber of Commerce
Brockton
Brockton Industrial Development Commission
Plymouth Home National Bank
Stonehill College
Old Colony Planning Council
Plymouth County Extension Service
Brockton Public Schools
Brockton Savings Bank
Old Colony Planning Council

OLD COLONY PLANNING COUNCIL STAFF

Daniel M. Crane	Executive Director
Daniel F. Beagan	Supervisor
Francis J. Maher	Supervisor
Aluma K. Motenko	AAA Administrator
A. Theodore Welte	Supervisor
David A. Johnson	Planner
Patricia A. Krause	Planner
William T. Steffens	Planner
Pasquale Ciaramella	Planning Technician
William C. Dowd	Planning Technician
Marjorie Hayes	Planning Assistant
Mary J. Getchell	Planning Assistant
Linda A. Burns	Secretary/Receptionist
Cheryl A. Mann	Graphic Arts Specialist
Jacqueline A. Munson	Secretary
Alice C. Shepard	Secretary/Bookkeeper