

ANNUAL REPORT
1983-1984



The Old Colony Planning Council
Regional Planning Agency

CONTENTS

Annual Dinner Meeting	4
Assistance to Communities	15
Committees	16
Council and Staff	2
Economic Development	14
Elder Services	6
Environmental Concerns	12
Housing and Community Development	5
Message from the President	3
Transportation	8

COUNCIL AND STAFF

OLD COLONY PLANNING COUNCIL

OFFICERS

President	Richard H. Chase	Easton
Secretary	John J. DeMarco	Avon
Treasurer	Charles Pickering	West Bridgewater

COMMUNITY

Abington
Avon
Bridgewater
Brockton
East Bridgewater
Easton
Hanson
Kingston
Pembroke
Plymouth
Stoughton
West Bridgewater
Whitman

DELEGATES

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John J. DeMarco
Anthony P. Anacki
James Kassos
Robert W. Smith
Richard H. Chase
Warren Emerson
Harley S. Cadenhead
Gerard W. Dempsey
John Lenox
Joseph Landolfi
Charles A. Pickering
Fred Gilmetti

ALTERNATES

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Carl N. Lundgren

Sylvester Gennaco
David A. Johnson
Edmund McAdam, Jr.

Charles W. Pickett
William W. Jordan
William Griffin
Elmdio Mondazzi

Donald P. Snow

THE COUNCIL STAFF

Daniel M. Crane	Executive Director
Francis J. Maher	Supervisor
Jean David Abou-Ezzi	Planner
Andrew P. Bagas	Planner
Linda A. Chute	Secretary/Receptionist
Pasquale Ciaramella	Senior Planner
Constance C. Congdon	Ombudsman Supervisor
Patti Goggin	Planner
Marjorie Hayes	Senior Aide
Timothy Higgins	Planner
Louis Mercuri	Planner
Jacqueline Munson	Secretary
Alice C. Shepard	Fiscal Officer
Jacqueline Surette	Grants Monitor
James R. Watson	Planner

Message from the President

It is with great pleasure that I present this report of the activities and accomplishments of the Old Colony Planning Council for 1983-84. The year was noteworthy in that it demonstrated that the Council was able to survive and adjust to changing conditions at the federal and state levels by placing more emphasis on working directly with our member communities. However, because of shifts in policy by the federal funding agencies and how funds are managed by the state it made it difficult, if not impossible, for the Council to devote its limited resources to substantial areawide problems and concerns.

The frustration that was felt this year by the Council in not being able to deal with water resource problems, solid waste disposal problems, septage management and maintenance of the data base will undoubtedly continue for the foreseeable future and become more critical as time goes on.

If the Council is to serve its intended purpose and carry out its legislative mandate, it will require a substantial commitment and funding from the state and increased financial support from its member communities. We are hopeful that our needs will be recognized and that these problems are not neglected until they become insurmountable or place the region and its communities in an unfavorable competitive position compared to other areas of Massachusetts and New England.

There is cause for concern, but I know that it is not possible to solve problems until the nature of the problem is identified and understood.

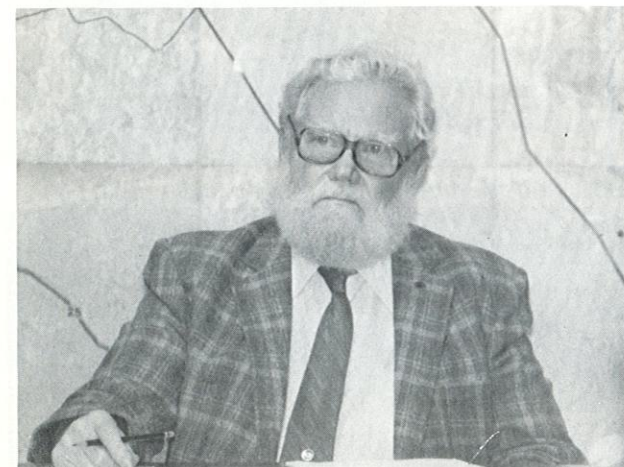
So my message this year is one of anxiety and hope that our call for more support will be heard and that we can give attention to the needs of the area's communities in dealing with areawide problems and concerns.

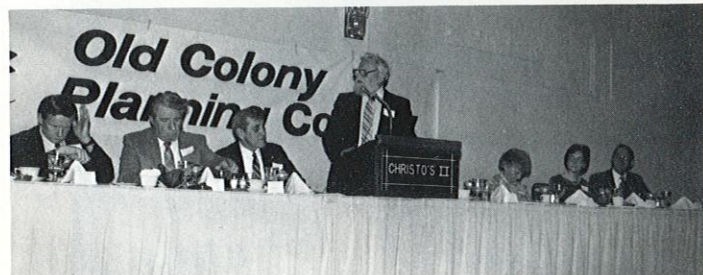
This is the challenge of the Council and its member communities for the coming year.

Sincerely,

Richard H. Chase

Richard H. Chase
President





1984 Annual Meeting

The 1984 Annual Meeting of the Old Colony Planning Council was held on Wednesday, May 30, 1984 at Christo's II Restaurant in Brockton, MA. Over 125 local officials heard Secretary of Elder Affairs, Richard Rowland, Ph.D. speak about the future direction of Elder Services in the Commonwealth and the need to develop additional local resources.

The meeting was chaired by Easton Delegate Richard Chase, President of the Old Colony Planning Council. The election of officers took place and the officers elected for 1984-85 were:

- President
Richard H. Chase, Easton
- Secretary
John J. DeMarco, Avon
- Treasurer
Charles Pickering, W. Bridgewater



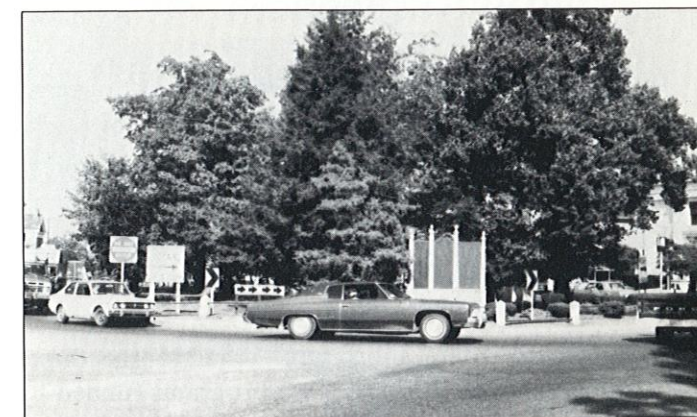
HOUSING AND COMMUNITY DEVELOPMENT

Housing Assistance

Responding to a request by the Town of Bridgewater for assistance in developing a plan for housing assistance, OCPC submitted a proposal to the Massachusetts Housing Finance Agency (MHFA) for subsidized mortgage funds.

The program, which was approved and funded, is designed to allow the first-time home buyer an opportunity to purchase a home (one to four family) in an area pre-designated by the Town as needing rehabilitation. Once the applicant finds the home that he/she desires to purchase, the home is inspected and certified as being eligible; the applicant is certified as being eligible; the applicant agrees to complete the necessary rehabilitation work; and, the loan is made at a local bank.

The intent of the program is two-fold. One, to provide those needing the assistance, the opportunity to purchase a home at rates usually 2-3 points below average. The second is to designate those areas in a city or town most in need of housing rehabilitation and concentrate on improving those properties as they come up for sale.



Downtown Revitalization

Revitalization of town centers, town commons and downtown business districts was a major effort of OCPC staff this past program year. Council staff assisted numerous communities in preparing their grant applications for submission to the various state funding agencies.

Due to the fact that staff were physically located in the Town of Bridgewater preparing that Town's master plan, much time was spent coordinating and assisting with the successful grant application for revitalization of the Bridgewater Common area.

Bridgewater Small Cities Block Grant Application

At the request of the Board of Selectmen the Council worked with the Board, the Housing Authority and the Council on the Aging to apply for Massachusetts Small Cities Block Grant funds to convert a large downtown house to a senior citizens center, and to establish a revolving, low interest home rehabilitation loan program. The application reflected the Town's need for a centrally located Senior Citizens Center and its sizable number of small multi-unit dwellings in need of maintenance and upgrading. The application was selected for final consideration though it ultimately was not funded in this very competitive program.

Hanson Small Cities Block Grant Application

The Council worked with the Hanson Board of Selectmen and Housing Authority to explore possible conversion of a small surplus school to low-cost family housing. This would help resolve the problems of providing needed low-cost family housing and reusing a surplus school. A draft application to the state Small Cities Block Grant program was prepared.



Plymouth Recreation Plan

Under an agreement with the Town of Plymouth, OCPC staff assisted the Plymouth Planning Board in the development of a five year conservation/recreation plan for that town.

The plan, when completed, submitted to the state and approved, will allow the Town to submit grant proposals requesting funds in the areas of conservation and recreation under the Massachusetts Self-Help Programs.

OCPC provided direct staff input to the Town in the development of the various maps that were required; the statistical analyses that had to be performed; and, assistance in the development of the prose for the numerous sections of the plan.

ELDER SERVICES

Home Support Services for Elders

In accordance with the priorities of the FY 1984 Area Plan Update, the Area Agency funds a variety of community based health and social service programs which support elders in their homes. Included among these programs are respite care, personal care (home health aide) and hospice care.

Respite care offers short term relief to the direct caregivers of elderly persons. Two programs funded by the Area Agency offer personal care services through the use of trained home health aides. Several area hospice programs provide in-home supportive services to terminally ill elders and their families during the final stages of the illness and during the bereavement period. All these services assist elders in remaining in their homes safely and with dignity for as long as possible.

Transportation Services for Elders

Providing for the transportation needs of elders in the service area has long been a priority of the Area Agency on Aging. Through the highly successful Volunteer Transportation Program, mileage reimbursement is provided to volunteers who transport elders to essential services. During FY 1984, this program averaged approximately 1000 miles per month, transporting 2200 elders over 105,237 miles.

In addition to the Volunteer Transportation Program, the Area Agency assisted in the funding of the six town Minibus Program administered by Old Colony Elderly Services. This program provides group transportation in the communities of Avon, Halifax, Hanson, Whitman, East Bridgewater and West Bridgewater. During FY 1984, the Area Agency also assisted the Pembroke Council on Aging in the purchase of a Senior Van.

Senior Center Services

Because of their ability to provide a wide range of services to elders locally, the Area Agency continues to be committed to the support of Senior Centers. An array of social, nutritional, educational, and recreational services are provided in community locations which are

accessible to seniors. Senior Centers are very often the first point of contact for elders seeking information about services. Senior Centers serve as an effective link to necessary services by providing services on site or by referring seniors to appropriate service agencies. During FY 1984, the Area Agency provided funding assistance to local Senior Centers in many communities in the service area.

Services for Nursing Home Residents

In March 1984, the Area Agency on Aging assumed the administration of the state mandated Nursing Home Ombudsman Program. The purpose of this program is to provide information to nursing home residents about their rights and responsibilities and to assist them in resolving their problems and concerns. There are 56 nursing homes (3755 nursing home beds) in the service area of the Old Colony Planning Council Area Agency on Aging. The goals of the program are accomplished through a corps of trained ombudspersons composed of Senior Aides, Elder Service Corps personnel and volunteers. In addition to providing information on federal, state, and local laws affecting nursing home residents, the ombudspersons monitor the quality of life and environment of the nursing home and work to improve the quality of care for each nursing home resident.



Grants Provided For Elder Programs

Programs funded by the Old Colony Planning Council, Area Agency on Aging during the 1984 program year included the following:

Grantee

Area Agency on Aging
 Avon Council on Aging
 Bridgewater Council on Aging
 Carver Council on Aging
 Catholic Charities of Old Colony Area
 Guardianship Services, Inc.
 Hanson Council on Aging
 Kingston Council on Aging
 Old Colony Elderly Services
 Pembroke Council on Aging
 Plymouth Council on Aging
 Plympton Council on Aging
 Rockland Council on Aging
 Southeast Human Resource Associates
 Southeastern Massachusetts
 Legal Assistance Corporation
 Wareham Area Hospice Association
 Wareham Council on Aging

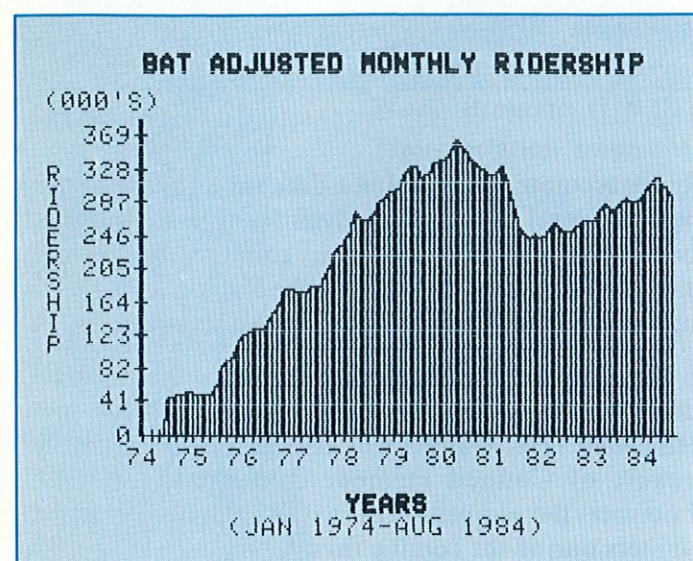
Program

Nursing Home Ombudsman Program
 Volunteer Transportation Program
 Nutrition Program
 Program Coordinator
 Nutrition Program
 Home Health Aide/Respite Program
 Hospes Outreach Program
 Guardianship Services
 Outreach/Respite Coordinator
 Nutrition Program
 Elderly Nutrition Program
 Emergency Assistance Program
 Mini Bus Program
 Senior Shuttle Bus
 Cranberry Area Hospice
 Senior Center Programs
 Rent-A-Kid Program
 Senior Center Program
 Dorn-Davies Senior Center
 Senior Citizens Law Project
 Hospice Program
 Outreach Coordinator

Mass Transit

In 1984, OCPC worked closely with the Brockton Area Transit Authority (BAT) to plan for the continued growth of the system in addition to monitoring ridership and revenue on a monthly and semi-annual basis.

Ridership for fiscal year 1983-84 reached 3,560,000, a considerable 12% increase over the previous year. Monthly ridership for the system went over 300,000 for the first time since 1981.



1984 saw the expansion of service to the Ashmont MBTA station, prompted by the Southeast Expressway Reconstruction project. Since the addition of thirteen daily express trips to Ashmont, ridership has increased by 250 passengers per day on this route.

The Bridgewater State College Transit Service was implemented in January, 1984. Two routes are in operation. One connects Bridgewater and Brockton, while the other serves the campus area. This service is fully funded by the College through student fees and is provided free of charge to both students and non-student passengers. BAT is very pleased with the ridership of 27,000 patrons monthly.

DIAL-A-BAT's nationally recognized paratransit system experienced incredible growth during FY84, an increase of 56% over the previous year. Additionally, revenue increased 67.6%, while the cost per mile and cost per trip decreased slightly. DIAL-A-BAT's 68.1% recovery ratio (revenue/cost) continues to be unmatched by other transit agencies nationwide.

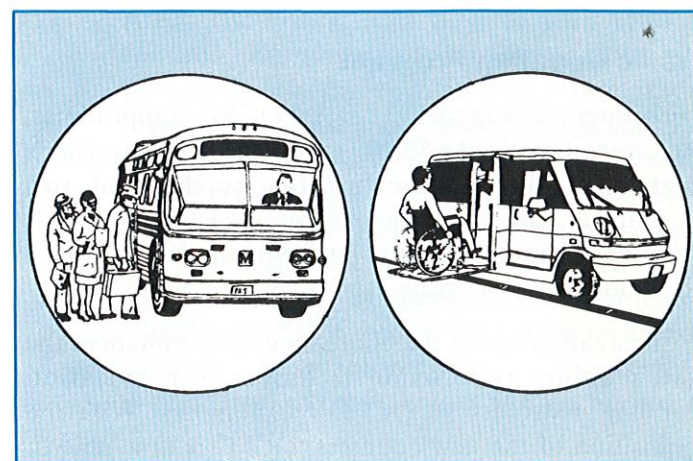


Rural Transit Study

The feasibility of implementing rural transit service in the communities of Plymouth, Kingston, Carver, and Plympton has been explored in depth by the OCPC staff working in coordination with the Southeastern Regional Planning and Economic Development District (SRPEDD). A need has been identified for general public transit services in the area. The Executive Office of Transportation and Construction (EOTC), administrators of all federal mass transportation programs in the Commonwealth, is interested in expanding the Section 18 Rural Transit Program into the Plymouth area.

The Study recommends that three 16 passenger vans or mini-buses operate on a combination of the fixed route and the demand responsive modes, a system suited best for rural communities.

In order to access federal and state operating assistance funds, the Study suggests that all interested communities become members of a Regional Transit Authority (RTA). The available options are joining either the Cape Cod RTA or the Greater Attleboro Taunton RTA, or forming a new RTA within the Study Area.



Highway Plan Refinements

The ongoing Highway Plan Refinement task of the transportation work program included two major traffic studies in Easton and Bridgewater.

In Easton on the Route 106 corridor, commercial and residential growth has been spawned by the completion of Route I-495. Although traffic volumes declined dramatically following the I-495 extension, recent growth has caused congestion and safety problems to continue at a significant level. The Route 106 Traffic Study recommends full depth reconstruction and widening throughout most of the corridor.

In Central Square, Bridgewater, traffic volumes have increased as a result of community growth and the continued regional importance of Routes 18, 28, and 104. At the convergence of these three state numbered routes, there exists a congestion problem further compounded by Bridgewater State College commuters. The Town also suffers from a shortage of accessible parking spaces for merchants, shoppers, and Boston commuters.

The OCPC report suggests Transportation Systems Management programs be used to improve traffic flow and reduce congestion by eliminating on-street parking at key locations during peak hours. Also, it recommends that the community increase its overall off-street parking capacity.

Finally, a cooperative effort on behalf of the Town and BSC could effectively reduce the number of BSC commuters traveling through Central Square. Suggested alternatives include BSC implementing carpooling, staggered class hours, modular class scheduling, and re-routing of commuter vehicles to designated parking areas.

Commuter Rail Service

The need for restored commuter rail service to the South Shore has never been more evident than today.

The Region's lack of a direct commuter rail link to Boston has in the past restrained economic growth. The consensus among area officials is that an opportune time has arrived to call the State's attention to the Region's mass transit shortcomings, particularly in light of the Southeast Expressway Reconstruction Project.

The past year has seen progress in this area. The legislature directed the MBTA to submit an Old Colony Commuter Rail Feasibility Study. Two separate rail lines affecting the Region were included in the Study: 1) Middleboro to Boston, and 2) Plymouth to Boston. On these two combined lines, inbound daily ridership is estimated to range from 2,000 to 5,900, depending on the level of service provided. The future of restored service lies with the legislature, and a continued effort on the part of area officials is essential to this long-awaited key element of our transportation infrastructure.

To a degree, rail service did return on the Braintree to Cape Cod line for the first time in 25 years. The Cape Cod and Hyannis Railroad Company, a private enterprise, initiated a seasonal service aimed mainly at tourists while simultaneously accommodating a small number of commuters. Their first year of operation proved promising and provided an indication that rail service would be an effective means of transportation for the Region.



ENVIRONMENTAL CONCERNS

Regional Activities

Major development constraints in the region are limited water supplies, rapidly decreasing solid waste disposal sites and inadequate sewage treatment and septage disposal facilities. Accordingly the Council has worked with state agencies, communities and private firms to resolve these issues.

Plymouth Carver Aquifer Study

Various agencies have suggested use of the extensive Plymouth Carver Aquifer to meet needs of greater Boston and parts of the South Shore. The U.S. Geologic Survey is developing a computer model of the Aquifer to enable the impacts of such use to be accurately predicted. To help to develop needed background information the Council met with the USGS and related state and federal agencies and representatives of the Cranberry industry to share data on agricultural water use. The Study is now in the field work stage and the Council looks forward to applying its results to future regional water resource planning.

Oil Spill Contingency Planning

During 1983-84 the Council completed its portion of the recently published Massachusetts Coastal Oil Spill Response Plan: North and South Shores, sponsored by the Massachusetts Office of Coastal Zone Management (CZM). The plan was funded by the Coastal Energy Impact Program (CEIP) and coordinated by the Metropolitan Area Planning Council (MAPC).

MAPC and the Council were responsible for North Shore, Greater Boston and South Shore (Marshfield, Duxbury, Kingston and Plymouth) areas respectively. The plan identifies environmentally sensitive areas and maps and ranks Highly Vulnerable Areas (HVAs) according to the nature of the resources threatened and the type and degree of damage possible from a coastal oil spill. It particularly identifies and distinguishes the major shellfish, wildlife and recreation areas. It also identifies coastal access points and temporary oil spill disposal areas. To aid in coordination between communities and state and federal agencies the Plan lists all local response team members, notes the relevant agency jurisdictions, indicates the proper response procedures, and includes an inventory of all available equipment and technical services. As part of the program the Council co-sponsored and participated in a September

1983 oil spill response course given at the Marshfield Town Hall.

Aquifer Acquisition Program

The Town of Avon is seeking state funds to acquire land around existing and proposed wells along the Trout Brook. The Council aided the town in application preparation by providing detailed descriptions of the proposed acquisitions, by reviewing the draft application to identify further work needed, and by suggesting changes to make the project more cost-effective and competitive.

Avon Industrial Park - Bodwell Street Reconstruction Water Quality Protection

The 1982 application for Executive Office of Transportation and Construction Public Works Economic Development funds to reconstruct Bodwell Street in the Avon Industrial Park included storm drainage improvements to protect the inactive Brockton Reservoir downstream. When reduced project funds later lessened the opportunity to make such improvements the Council contacted communities with similar concerns and informed Town officials of alternate, less expensive means of limiting contamination from storm runoff.

Porter Well Rehabilitation

To further protect existing water supplies the Council assisted Avon in preparing a Massachusetts Small Cities Program JOBS fund application for rehabilitating the Porter Well. This was important because the Town's limited supplies constrain industrial growth, and because the capacity and location of the well make it particularly important to meeting needs in the industrialized west end of the Town.

West Bridgewater

Town officials were concerned about the possible air quality effects or other impacts of a sand blasting operation which proposed to relocate to West Bridgewater. The Council reviewed the applicable regulations and visited the firm's present operation and their proposed site. A brief report indicating that the operation could be acceptable given appropriate safeguards was submitted to the Town.

Waste Water Treatment Facilities Plan Review

Following extensive study of past proposals and a high degree of citizen participation, consultants to the Town of Kingston produced a draft facilities plan stressing a maximum use of on-site treatment, use of an innovative collection system, and land application of effluent from an aerated facultative lagoon system.

The Council participated in field trips to the problem areas, followed the citizen participation process and reviewed the draft plan. It found that "the extent and approach of the proposed collection, treatment and disposal systems . . . are consistent with . . . the overall 208 plan and . . . the sub-reports regarding Kingston." The Council then recommended that the State Division of Water Pollution Control significantly increase the project's priority for funding.

Water Supply Protection Zoning Bylaw

To follow up on the recommendations of the Regional Waste Water Management Plan (208 Plan) the Council has been working with the Pembroke Water Study Committee to draft a water supply protection Zoning Bylaw. After analyzing a number of such bylaws and reviewing Pembroke's specific needs the Committee prepared a draft. The draft is now under review by the Board of Health and related Town agencies.



Typical Lagoon Under Construction

Septic Management

This past year staff concluded work on a septage management grant which was awarded to the Council by the State Department of Environmental Quality Engineering (DEQE) under the federally sponsored 205 (j) Program. OCPC was awarded the grant because of the widely recognized problem of septage disposal in Southeastern Massachusetts particularly in the OCPC area. The objective of the grant was to study and assist in the development of alternative sites for septage disposal.

After many months of investigating sites both public and private, a site was proposed in the Town of East Bridgewater. The site which is privately owned and operated was approved and a lagoon was constructed and is presently in operation. The lagoon facility which handles septage from many of the area towns was proposed as an alternative to the disposal facility in Brockton. With the many delays and technical problems that the Brockton plant has experienced, the private facility in East Bridgewater has become the only option for many of the towns in this area.

It was anticipated by OCPC and was so indicated by DEQE that the Council was to have been awarded a continuation grant under this program. This proved not to be the situation as no grants are being made this year. The Council's program for further study of additional septage disposal sites for this region will be sharply curtailed this program year.



Plymouth State Ramp

ECONOMIC DEVELOPMENT

REGIONAL ACTIVITIES

Overall Economic Development Program

During 1983-84 the Council updated the Overall Economic Development Program (OEDP) and prepared the annual Economic Development Work Program and progress reports. This activity reflects the Council's role as secretariat to the Old Colony Economic Development District. As part of this responsibility the Council supports the Old Colony Overall Economic Development Committee by attending meetings, preparing minutes and presenting selected matters for review. The Committee has had the responsibility of advising the Council on approval of local Industrial Revenue Bonds (IRBs) issued through the Massachusetts Industrial Finance Agency. During the year the Council approved 19 bonds, totalling \$33,480,000 and waived action on 2 bonds totalling \$2,450,000. Since the OEDP Committee's role was advisory and the Council itself is broadly representative of the region and the interests concerned, the approval procedure was modified in June to require action only by the Council.

Regional Infrastructure Survey

The condition of the region's infrastructure (water mains, sewer lines, roads and bridges, etc.) is a continuing concern in the OCPC area as it is in the nation as a whole. To get a current understanding of the region's needs the Council prepared a preliminary survey of transportation, water, sewerage, drainage and solid waste facilities. The survey was submitted to the Massachusetts Institute of Technology for inclusion in a study of Massachusetts' infrastructure. This is part of twenty-one studies being done nationally for the Joint Economic Committee of the Congress and should help to define needs for national infrastructure planning and investment. The OCPC survey particularly noted the concerns with Routes 123 and 44 along with continued deficiencies in some local and regional water supply and sewage systems.

Avon Industrial Park-West CDBG Application

The Council assisted the town of Avon to apply for \$475,000 in state Community Development Block Grant (CDBG) funds to extend water service to the proposed Avon Industrial Park-West and to improve water distribution in the industrialized western portion of the town generally. The Council assisted the town in meeting the state's environmental review (MEPA) regulations and in providing project design, cost, finance and schedule information required by the Executive Office of Communities and Development prior to final grant award. The grant, reduced to \$450,000, has the estimated potential to stimulate up to \$3,854,000 in initial private investment in the park and its industrial facilities, and to ultimately accommodate over \$25,000,000 worth of buildings and perhaps 700-1100 employees.

Master Plan Update

In order to ensure adequate, well-located industrial space in the context of overall community development considerations OCPC assisted Bridgewater in updating its master plan under a grant from the Executive Office of Communities and Development. This involved identifying key land use trends and analyzing local, environmental and land-use constraints on all types of development (industrial, commercial and residential as well as agricultural and open space). The study closely examined existing industrial and commercial land use patterns and policies.

It also reviewed the Town's infrastructure needs and noted their relationship to possible growth. It then made specific recommendations for Town government modernization, for public facility and circulation improvements, and for selective zoning changes. Two recommendations, the establishment of a Town Executive Secretary position and a Planner-Engineer position have been accepted by Town Meeting.



Avon Selectman (Chairman) John DeMarco receiving grant from Secretary Amy Anthony of the Executive Office of Communities and Development (EOCD). Looking on from left to right are Selectman Jim Geary, Rep. Francis Mara, Developer Louis Falcone, Selectwoman Ellen Ariel and Sen. Paul Harold.

ASSISTANCE TO COMMUNITIES

Technical assistance to member communities is a service that is provided by OCPC. This type of assistance comes in many forms. It can come as a request by local officials, it can come about as a result of a contract with the community, or it may take place as part of OCPC's annual work program. Highlights of last year's efforts included:

ABINGTON

- Assistance to local residents concerning elderly transportation
- Technical assistance with S.E. Expressway grant
- Traffic counts at various town intersections

AVON

- Preparation of industrial park grant
- Assistance with water grant application
- Traffic counts at various intersections
- Assistance in the development of environmental review for industrial park
- Land use analysis for aquifer acquisition program

BRIDGEWATER

- Development of update to master plan
- Preparation of downtown revitalization grant
- Preparation of housing assistance grant
- Assistance to housing authority in preparation of elderly housing grant and modernization grant
- Brockton Area Transportation (BAT) study
- Traffic counts at various intersections
- Affirmative action technical assistance
- Drafting of Planned Development District zoning by-law



Council Delegates

BROCKTON

- Traffic counts at various intersections
- Technical assistance to BAT on additional S.E. Expressway service
- Income survey for Brockton Housing Authority
- Assistance to City Centre Committee on downtown circulation patterns

EAST BRIDGEWATER

- Grant assistance

EASTON

- Traffic counts at various intersections
- Assistance in the development of septage disposal alternatives
- Section 106 transportation study
- Grant application assistance
- Analysis on land use control mechanisms

HANSON

- Study of alternative sites for septage disposal
- Small Cities Block Grant application

KINGSTON

- Section 18 — rural transit study
- Review of draft waste water facilities plan

PEMBROKE

- Commuter parking lot technical assistance
- Water supply protection zoning by-law

PLYMOUTH

- Assistance and development of 5 year conservation/recreation plan
- Commuter parking lot assistance

STOUGHTON

- MBTA parking lot assistance
- Commuter parking lot assistance
- Traffic counts at various intersections
- Development of Affirmative Action Plan

WEST BRIDGEWATER

- Commuter parking lot assistance
- Assistance with local development issues

WHITMAN

- S.E. Expressway grant
- Commuter parking lot assistance

