

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, May 20, 2025 - 10:00 A.M., Held Via Zoom

Roll Call/Attendance

<u>Members/Designees</u>	<u>Representing</u>	<u>Attendance</u>
Derek Shooster	Monica Tibbits-Nutt, Secretary, MassDOT	Present
Richard Bilski	Jonathan Gulliver, Administrator, MassDOT Highway Division	Present
Patrick Hill	Mayor Robert Sullivan, City of Brockton	Present
Lee Hartmann	Richard J. Quintal, Jr., Town of Plymouth	Present
Daniel Salvucci	Town of Whitman - Representing Abington, Bridgewater, Duxbury, Easton, Pembroke, Stoughton, and Whitman	Present
Michael Lambert	Brockton Area Transit (BAT)	Present
Tyler Bouchard	Town of Kingston - Avon, East Bridgewater, Halifax, Hanover, Hanson, Kingston, Plympton, and West Bridgewater	Absent
Becky Coletta	President, Old Colony Planning Council	Present

Ex-Officio Members

Rhonda Motley	FHWA	Present
Tonya Holland-Buckley	Peter Butler, FTA Regional Administrator, Region 1	Present
Noreen O'Toole	Old Colony Joint Transportation Committee	Absent
Dan Salvucci	Vice Chairperson, Old Colony Joint Transportation Committee (JTC)	Present

Also Present

Kelly Forrester	BAT
Jed Hresko	Brockton Bikes
Steven Findlen	Howard Stein Hudson
Arnav Chatterjee	MassDOT
Chris Klem	MassDOT
Michelle Scott	MassDOT
Andrew Wang	MassDOT
Pamela Haznar	McClure
Rick Bosse	Plymouth
Bill McNulty	Old Colony Planning Council
Charles Kilmer	Old Colony Planning Council
Guoqiang Li	Old Colony Planning Council
Kyle Mowatt	Old Colony Planning Council
Mary Waldron	Old Colony Planning Council
Matt Dyer	Old Colony Planning Council
Ray Guarino	Old Colony Planning Council

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Shawn Bailey

Old Colony Planning Council

1. Call to Order and Introductions

Chairperson Derek Shooster called the meeting to order at 10:02 A.M. Chairperson Derek Shooster read the meeting accessibility statement and the Title VI Notice of Protection Statement. Roll call was then conducted by Charles Kilmer.

2. Public Comments

There were no public comments at this time.

3. Minutes of the April 15, 2025 Meeting

A motion to approve the draft minutes of the April 15, 2025 meeting was made by Dan Salvucci and seconded by Michael Lambert. Members voted as follows:

Derek Shooster	Aye
Patrick Hill	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Michael Lambert	Aye
Mary Waldron	Aye

The motion passed.

4. Brockton Area Transit (BAT) Report

Michael Lambert reported on the following items:

- BAT is currently undergoing its Federal Triennial Review. The review should be completed by Thursday
- Appreciation was expressed to OCPC for their support during the Federal Triennial review process and throughout the year

5. Greater Attleboro Taunton Regional Transit Authority (GATRA) Report

There was no update from GATRA at this time.

6. Draft FY 2026-2030 MassDOT Capital Investment Plan (CIP) and Development Process Overview

Michelle Scott presented an overview of the Draft FY 2026-2030 Capital Investment Plan (CIP) for MassDOT.

- The CIP is a rolling five-year plan funding planning, construction, and capital maintenance of transportation assets across the Commonwealth.
- It is fiscally constrained, similar to the STIP, but includes both federal and state-funded investments.
- Major funding sources include:
 - Federal formula and discretionary funds

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- State bond caps and special obligation bonds
- Toll revenues and third-party contributions
- Fair Share surtax revenues (beginning FY25)

Major Investment Areas:

- Top Programs: Bridge Program (largest), roadway improvements, transit, mega projects (e.g., Allston I-90, Cape Cod Bridges)
- Investments aligned with the Beyond Mobility long-range transportation plan, focusing on:
 - State of good repair
 - Travel reliability
 - Active transportation (bike/pedestrian infrastructure)
 - Safety
 - Clean transportation (e.g., electrification)
 - Resilience and equity

Local (Old Colony) Investments:

- Bridge and pavement projects in Duxbury, Easton, and Stoughton
- Electric vehicle investments for Brockton Area Transit
- Airport improvements at Plymouth Municipal Airport

Public Engagement:

- Draft CIP to be released for public comment on May 22
- Public meetings scheduled statewide; Southeastern MA meeting on June 5
- Comments can also be submitted via email, letter, or through an online project viewer

Next Steps:

- MassDOT Board of Directors to review and approve final CIP in mid-June
- Equity analysis to be included in the final version

7. FFY 2025-2029 Old Colony Transportation Improvement Program (TIP) Adjustments and/ or Amendments

- **Adjustment 4 (Adds Arc of Greater Brockton, Brockton Area Transit, and South Shore Community Action Council - Community Transit Grant Program/ 5310 Projects - Review and Potential Endorsement**
- **Amendment 4 (Moves Brockton Project 609052 to FFY 2026) - Public Comments and Potential Endorsement**

Bill McNulty discussed Adjustment 4 and Amendment 4:

Adjustment 4 includes the following changes:

FFY 2025

- BROCKTON AREA TRANSIT - PURCHASE OF FIVE (5) E2a ELECTRIC VEHICLES (COMMUNITY TRANSIT GRANT) (BAT012068)
 - Adding Project

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- Community Transit Grant Program
- Total Project Cost is \$621,212 (\$247,065 Federal 5310; \$374,147 State Match)
- BROCKTON AREA TRANSIT - VEHICLE REPLACEMENT (Ca) (COMMUNITY TRANSIT GRANT) (BAT012069)
 - Adding Project
 - Community Transit Grant Program
 - Total Project Cost is \$118,174 (\$100,821 Federal 5310; \$17,353 State Match)
- SOUTH SHORE COMMUNITY ACTION COUNCIL, INC - PURCHASE OF ONE (1) LOW-FLOOR MINIBUS (COMMUNITY TRANSIT GRANT) (BAT012070)
 - Adding Project
 - Community Transit Grant Program
 - Total Project Cost is \$124,242 (\$105,606 Federal 5310; \$18,636 State Match)
- THE ARC OF GREATER BROCKTON - PURCHASE OF ONE (1) CB VEHICLE (COMMUNITY TRANSIT GRANT) (BAT012076))
 - Adding Project
 - Community Transit Grant Program
 - Total Project Cost is \$120,835 (\$102,710 Federal 5310; \$18,125 State Match)
- BROCKTON AREA TRANSIT (BAT) - BUY ASSOC CAPITAL MAINTENANCE ITEMS (RTD0011343)
 - Cost Adjustment
 - Former Value: \$10,000
 - New Value: \$15,000
 - Variance: \$5,000
- BROCKTON AREA TRANSIT(BAT) - ACQUIRE MISCELANNEOUS SUPPORT EQUIPMENT (RTD0011344)
 - Cost Adjustment
 - Former Value: \$40,000
 - New Value: \$68,000
 - Variance: \$28,000
- BROCKTON AREA TRANSIT - VEHICLE OVERHAUL (4) (RTD0011345)
 - Cost Adjustment
 - Former Value: \$900,000
 - New Value: \$1,037,000
 - Variance: \$137,000
- BROCKTON AREA TRANSIT (BAT) - REHAB RENOVATE MAINTENANCE FACILITY (RTD0011346)
 - Cost Adjustment
 - Former Value: \$10,000
 - New Value: \$30,000
 - Variance: \$20,000
- BROCKTON AREA TRANSIT (BAT) - ACQUIRE SUPPORT VEHICLES (2) (RTD0011347)
 - Cost Adjustment
 - Former Value: \$30,000
 - New Value: \$36,000
 - Variance: \$6,000

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- BROCKTON AREA TRANSIT (BAT) - TERMINAL, INTERMODAL (RTD0011348)
 - Cost Adjustment
 - Former Value: \$400,000
 - New Value: \$204,000
 - Variance: -\$196,000

Chairperson Derek Shooster commented regarding the South Shore Community Action Coalition's 5310 Award: the matching funds are from non-federal sources, not from a state match. These non-federal sources could include donations, agency funds, or other similar contributions.

A motion to approve Adjustment 4 was made by Dan Salvucci and seconded by Michael Lambert. Members voted as follows:

Derek Shooster	Aye
Richard Bilski	Aye
Patrick Hill	Aye
Dan Salvucci	Aye
Lee Hartmann	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

Amendment 4 includes the following changes:

FFY 2025

- BROCKTON - INTERSECTION IMPROVEMENTS AT CENTRE STREET (ROUTE 123) AND PLYMOUTH STREET (609052)
 - PROJECT WILL NOT BE READY FOR ADVERTISEMENT IN FFY 2025 (PROJECT IS PROGRAMMED IN FFY 2026 IN FFY 2026-2030 TIP)
 - FORMER VALUE: \$3,728,393.

PUBLIC COMMENT MATRIX

Date	Name	Representation	Comment or Summary	Response
4/30/2025	Old Colony Planning Council (OCPC)	Old Colony Planning Council	OCPC Board of Directors approved the Draft FFY 2025-2029 Transportation Improvement Program Amendment 4 as presented.	Noted.
5/1/2025	Old Colony Joint Transportation Committee (JTC)	Old Colony Joint Transportation Committee	The Old Colony JTC approved the Draft FFY 2025-2029 Transportation Improvement Program Amendment 4 as presented.	Noted.

Comments as of Close of Business (COB) on May 16, 2025.

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Jed Hresko, an abutter residing in Brockton, expressed his disappointment regarding the delay of the Centre Street and Plymouth Street Project (609052). While acknowledging that certain factors contribute to the delay and that the process cannot be changed, he emphasized that it moves too slowly to adequately ensure the safety of Brockton residents.

A motion to approve Amendment 4 was made by Becky Coletta and seconded by Dan Salvucci. Members voted as follows:

Derek Shooster	Aye
Richard Bilski	Aye
Patrick Hill	Aye
Dan Salvucci	Aye
Lee Hartmann	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

8. Draft FFY 2026-2030 Old Colony Transportation Improvement Program (TIP) Development

▪ Public Comments and Potential Endorsement

Bill McNulty discussed the Public Comments received for the Draft FFY 2026-2030 TIP:

The public review and comment period for the Draft FFY 2026-2030 Transportation Improvement Program concluded on May 16, 2025. All comments have been reviewed and addressed appropriately. Please see the following comment matrix for more details.

PUBLIC COMMENT MATRIX

Date	Name	Representation	Comment or Summary	Response
4/16/2025	Charles Seelig	East Bridgewater	Inquired about the process of determining which Route 18 intersection in East Bridgewater is programmed first, and inquired about why the Pond Street Bridge Project is no longer programmed. Emphasized need for Route 18 at Route Project 106 (611968).	Noted. Response from OCPC and MassDOT. The MassDOT Highway Division established a new policy for development of the FFY 2026-2030 bridge program where they would <i>not</i> be programming any projects into the out years of the STIP that have not yet reached the 25% design status. As long as design continues to advance on the Pond Street

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				Bridge project, the Statewide Bridge Program can make a more explicit programming decision for the project once it reaches that 25% design milestone and has a clearer cost estimate.
4/30/2025	Old Colony Planning Council (OCPC)	Old Colony Planning Council	OCPC Board of Directors approved the Draft FFY 2026-2030 Transportation Improvement Program as presented.	Noted.
5/1/2025	Old Colony Joint Transportation Committee (JTC)	Old Colony Joint Transportation Committee	The Old Colony JTC approved the Draft FFY 2026-2030 Transportation Improvement Program as presented by staff.	Noted.
5/9/2025	Chris Klem	MassDOT Office of Transportation Planning	See attached review and comment matrix.	Noted.

Comments as of Close of Business (COB) on May 16, 2025.

Chairperson Derek Shooster provided a comment regarding the off-system bridge projects. He clarified that the state is maintaining a placeholder in the out-years of the development program for these projects, identified as reference number S13276. This placeholder allows for future inclusion of bridge projects that have not yet reached 25% design and thus lack firm cost estimates. Once those projects reach 25% design or beyond, they will be considered for programming in the next TIP cycle.

A motion to endorse the Draft FFY 2026-2030 TIP was made by Becky Coletta and seconded by Dan Salvucci. Members voted as follows:

Derek Shooster	Aye
Richard Bilski	Aye
Patrick Hill	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

9. Draft Old Colony Safe Streets for All (SS4A) Action Plan

▪ Public Comments and Potential Endorsement

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Bill McNulty discussed the comments received for the Draft Old Colony SS4A Action Plan:

The goal of the Safe Streets for All (SS4A) Comprehensive Safety Action Plan is to identify high-risk locations and propose countermeasures that can be implemented to prevent serious injuries and eliminate traffic fatalities using the Safe Systems Approach. The Plan was developed through a Bipartisan Infrastructure Law (BIL) Safe Streets for All Discretionary Grant and matching grant from the Massachusetts Department of Transportation (MassDOT).

PUBLIC COMMENT MATRIX

Date	Name	Representation	Comment or Summary	Response
4/30/2025	Old Colony Planning Council (OCPC)	Old Colony Planning Council	OCPC Board of Directors approved the Draft Old Colony SS4A Comprehensive Safety Vision Zero Action Plan as presented.	Noted.
5/1/2025	Old Colony Joint Transportation Committee (JTC)	Old Colony Joint Transportation Committee	The Old Colony JTC approved the Draft Old Colony SS4A Comprehensive Safety Vision Zero Action Plan as presented.	Noted.

Comments as of Close of Business (COB) on May 16, 2025.

A motion to endorse the Draft Old Colony SS4A Action Plan was made by Dan Salvucci and seconded by Lee Hartmann. Members voted as follows:

Derek Shooster	Aye
Richard Bilski	Aye
Patrick Hill	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

10. Draft FFY 2026 Old Colony Unified Planning Work Program (UPWP)

▪ Review and Potential Release to Public Review and Comment Period

Charles Kilmer discussed the Draft FFY 2026 Old Colony UPWP. The Old Colony Unified Planning Work Program (UPWP) provides an overview and budgetary information for the transportation planning tasks and activities, which are to be conducted in the region during the upcoming federal fiscal year. The following is the Table of Contents.

TABLE OF CONTENTS

INTRODUCTION

- 1.1 - National Planning Factors
- 1.2 - Title VI and Americans with Disabilities Act (ADA)
- 1.3 - Funding Sources

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1.4 - Administrative Modification and Amendment Procedures

1.5 - Geographic Distribution of Major UPWP Funded Studies

TASK 1000: MANAGEMENT AND SUPPORT OF PLANNING PROCESS AND CERTIFICATION ACTIVITIES

1100 - 3C Program Support

1200 - Unified Planning Work Program (UPWP)

1300 - Public Participation Program (PPP)

1400 - Transportation Improvement Program (TIP)

1500 - Title VI

TASK 2000: DATA RECONNAISSANCE, ACQUISITION, AND ANALYSIS ACTIVITIES

2100 - Demographic and Land Use Surveillance

2200 - Multi-Modal Transportation System Data Surveillance and System Monitoring

2300 - System Planning Resource Activities

2400 - Geographic Information System (GIS)

2500 - Management Systems (Congestion, Pavement, Safety and Flow), and Travel Demand Modeling

TASK 3000: SHORT RANGE AND LONG-RANGE TRANSPORTATION PLANNING ACTIVITIES

3100 - Regional Multimodal Transportation Planning and Studies

3200 - Local Highway Transportation Technical Assistance

3300 - Coordinated Human Services Transportation (CHSTP) Plan

3400 - 2028 Long Range Transportation Plan Phase 1

3500 - Routes 53/139 Corridor Study (Pembroke)

3600 - Route 80 Corridor Study (Kingston & Plymouth)

3700 - Performance Based Planning

TASK 4000: OTHER TRANSPORTATION TECHNICAL ACTIVITIES, STAFF, ESTIMATED BUDGET

4100 - Transit Technical Assistance, and Seniors and Individuals with Disabilities Support

4200 - BAT Planning and Technical Studies

Transportation Planning Staff

Estimated FFY 2026 Budget

APPENDICES

A. FFY 2026 Old Colony Unified Planning Work Program Endorsement

B. 23 CFR Part 450 Subpart C §450.336 - Self Certifications and Federal Certifications Endorsement

C. Estimates of Other Funding Sources, and Other Transportation Planning Activities

D. Glossary of Terms and Acronyms

E. Public Review Period and Public Comments

As such, the Old Colony MPO is respectfully asked to review and subsequently release the Draft FFY 2026 Old Colony UPWP to a 21-day public review and comment period. Following the completion of the 21-day public review and comment period, the Old Colony MPO is then respectfully asked to review the public comments and consider endorsement of the Draft FFY 2026 Old Colony UPWP.

Dan Salvucci raised concerns about bicycle safety, specifically questioning whether any safety audits had been conducted in light of new bike lane designs that sometimes place cyclists in unconventional areas of the roadway. Charles Kilmer responded that while crash data from the MassDOT crash portal has not yet been analyzed to

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assess those specific areas, safety impacts are monitored through performance-based planning, and a deeper review could be conducted under Task 3100.

Dan Salvucci also noted local issues in Whitman involving youth riding bikes unsafely in the middle of the street, leading to enforcement actions by the police. Charles Kilmer emphasized the importance of analyzing both infrastructure and contributing factors such as operator behavior. Chairperson Shooster highlighted the opportunity for the public and board members to provide input during the 21-day public comment period.

A motion to release the Draft UPWP to a 21-day public review and comment period was made by Dan Salvucci and seconded by Becky Coletta. Members voted as follows:

Derek Shooster	Aye
Richard Bilski	Aye
Patrick Hill	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

11. Administrative Matters, Other Business, and Date and Time of Next Meeting(s)

Charles Kilmer reported on the following items:

- FY 2025 Safe Streets for All (SS4A) Notice of Funding Opportunity – Applications are due by June 26, 2025 at 5:00 p.m.
- Federal Funds & Infrastructure Office (FFIO) – Next meeting is May 27 at 2:00 p.m.

Date and Time of Next Old Colony MPO Virtual Meeting(s)

The Old Colony MPO members are respectfully requested to confirm the dates and times of their next virtual meeting(s).

2025

- June 17, 2025 at 10 AM
- July 15, 2025 at 10 AM

12. Adjournment

A motion to adjourn was made by Dan Salvucci and seconded by Becky Coletta.

Jed Hresko noted that his group, Brockton Bikes, would be willing to go to Whitman to lead a group ride.

Members voted as follows:

Derek Shooster	Aye
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Richard Bilski	Aye
Patrick Hill	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

The meeting was adjourned at 10:51 a.m.

Respectfully submitted,

Kyle Mowatt

Kyle Mowatt, Senior Transportation Planner

List of Documents for the May 20, 2025 Old Colony MPO Meeting

- Minutes of April 15, 2025, Old Colony MPO Meeting
- Staff Report for May 20, 2025 Old Colony MPO Meeting Agenda Items
- FY 2026-2030 MassDOT Capital Investment Plan (CIP) Presentation