

OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, November 18, 2025 - 10:00 A.M., Held Via Zoom

Roll Call/Attendance

<u>Members/Designees</u>	<u>Representing</u>	<u>Attendance</u>
Stephen Woelfel	Phillip Eng, Interim Secretary, MassDOT	Present
Shaun Handy	Jonathan Gulliver, Administrator, MassDOT Highway Division	Present
Mark Peterson	Mayor Robert Sullivan, City of Brockton	Present
Lee Hartmann	David Golden, Town of Plymouth	Present
Daniel Salvucci	Town of Whitman - Representing Abington, Bridgewater, Duxbury, Easton, Pembroke, Stoughton, and Whitman	Present
Kelly Forrester	Brockton Area Transit (BAT)	Present
Kimberley Emberg	Town of Kingston - Avon, East Bridgewater, Halifax, Hanover, Hanson, Kingston, Plympton, and West Bridgewater	Present
Becky Coletta	President, Old Colony Planning Council	Present

Ex-Officio Members

Rhonda Motley	FHWA	Present
Eric Gemperline	FHWA	Absent
Tonya Holland-Buckley	Peter Butler, FTA Regional Administrator, Region 1	Absent
Dan Salvucci	Vice Chairperson, Old Colony Joint Transportation Committee (JTC)	Present

Also Present

Arnav Chatterjee	MassDOT
Barbara Lachance	MassDOT District 5
Miranda Briseno	MassDOT Office of Transportation Planning
Derek Shooster	MassDOT Office of Transportation Planning
Sherry Holmes	Plymouth
William Roth	Stoughton
Shawn Bailey	Old Colony Planning Council
Matt Dyer	Old Colony Planning Council
Charles Kilmer	Old Colony Planning Council
Guoqiang Li	Old Colony Planning Council
Bill McNulty	Old Colony Planning Council
Kyle Mowatt	Old Colony Planning Council

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1. Call to Order and Introductions

Chairperson Stephen Woelfel called the meeting to order at 10:02 A.M. Chairperson Woelfel then read the meeting accessibility statement and the Title VI Notice of Protection Statement. Roll call was then conducted by Charles Kilmer.

2. Public Comments

Charles Kilmer recognized Bill McNulty, who just celebrated his 25th work anniversary at OCPC. Charles recognized his expertise and professionalism.

Charles Kilmer then recognized Lee Hartmann who will be retiring next month. He started with Plymouth in the 1980s as the Town Planner. He has been the planning director for many years. Lee was instrumental in leading the first Complete Streets Policy Adoption which was back in 2013, and helping with the planning for Pine Hills. Lee Hartmann noted that he started his career at OCPC as a planner before he started at Plymouth.

Stephen Woelfel thanked Lee Hartmann for all his efforts on behalf of the MPO.

3. Minutes of the October 21, 2025 Meeting

A motion to approve the draft minutes of the October 21, 2025 meeting was made by Dan Salvucci and seconded by Lee Hartmann. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Kelly Forrester	Aye
Becky Coletta	Aye

The motion passed.

4. Brockton Area Transit (BAT) Report

Kelly Forrester reported on the following items:

- BAT has a new micro transit service in Bridgewater that started yesterday. This is a similar app used in the Rockland service. This is door to door service, Monday-Friday, 7:30 AM – 6:00 PM
- There are some new bus stop signs throughout the City of Brockton. BAT is undergoing a bus stop analysis. This is to replace the bus wraps with signs to make them more noticeable.

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5. Greater Attleboro Taunton Regional Transit Authority (GATRA) Report

There was no report from GATRA at this time.

6. FFY 2026-2030 Old Colony Transportation Improvement Program (TIP) Adjustments and/ or Amendments

Bill McNulty discussed the FFY 2026-2030 Old Colony TIP Adjustments and/ or Amendments. They are as follows:

Amendment 1 includes the following changes:

FFY 2026

- ABINGTON - INTERSECTION IMPROVEMENTS AT HANCOCK STREET AND CHESTNUT STREET (609440)
 - Revise Cost
 - Former Value: \$6,733,294
 - New Cost: \$8,483,091
 - Variance: \$1,749,797
- BROCKTON - DOWNTOWN BROCKTON IMPROVEMENTS (RAISE) (S13358)
 - Adding Project
 - Rebuilding American Infrastructure with Sustainability and Equity (RAISE) Bipartisan Infrastructure Law (BIL) Discretionary Grant
 - Total Project Cost is \$9,804,688
- BROCKTON - DOWNTOWN TRANSPORTATION TECHNOLOGY PROJECT (SMART) (S13356)
 - Adding Project
 - Strengthening Mobility and Revolutionizing Transportation (SMART) Bipartisan Infrastructure Law (BIL) Discretionary Grant
 - Total Project Cost is \$1,496,630
- PLYMOUTH - DESIGN AND CONSTRUCTION OF TWO CULVERTS AND REMOVAL OF ONE (TOWN BROOK STREAM; CULVERT AOP) (S13357)
 - Adding Project
 - National Colvert Program Aquatic Organism Passage (AOP) Bipartisan Infrastructure Law (BIL) Discretionary Grant
 - Total Project Cost is \$2,800,000

The following is the Public Comment Matrix for Amendment 1:

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Date	Name	Representation	Comment or Comment Summary	Response
10/29/2025	Old Colony Planning Council	Old Colony Planning Council	The Old Colony Planning Council approved Amendment 1 as presented.	Noted.
11/6/2025	Old Colony Joint Transportation Committee	Old Colony Joint Transportation Committee	The Old Colony Joint Transportation Committee approved Amendment 1 as presented.	Noted.

A motion to endorse Amendment 1 was made by Dan Salvucci and seconded by Lee Hartmann. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Mark Peterson	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Kelly Forrester	Aye
Becky Coletta	Aye

The motion passed.

Adjustment 2 includes the following changes:

FFY 2026

- BAT VEHICLE OVERHAUL (8) (BAT011965)
 - Revised Cost
 - Former Value: \$1,450,000
 - New Cost: \$3,120,000
 - 5307: \$1,450,000
 - TDC: \$220,000
 - 5339 Statewide: \$1,450,000
 - Variance: \$1,670,000

Becky Coletta asked why the price went up so much. Bill McNulty passed it over to Kelly Forrester to get more clarification. Kelly Forrester noted that they do not believe BAT wanted this change. She will follow up with Michael Lambert and the State. Kelly Forrester believes this came from the State and not directly from BAT. There was a consensus to table Adjustment 2 until the next MPO Meeting.

Amendment 2 includes the following changes:

FFY 2026

- BAT REHABILITATE AND RENOVATE MAINTENANCE FACILITY (RTD0011353)
 - Funding Revision
 - Former RTACAP Value: \$2,150,000

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- New RTACAP Value: \$1,342,297
 - Variance: -\$807,703
- Former 5339 Statewide Value: \$0.
- New 5339 Statewide Value: \$807,703
 - Variance: \$807,703

There was a consensus to table Amendment 2 as well until the next MPO Meeting.

Derek Shooster stated that the TIP and the state CIP must align on funding sources for previously planned transit investments. The nature of the project is unchanged, but the funding sources and timing need to be reconciled so that both plans match and fully support the required federal and state funding structure. The adjustments do not provide new or extra funding, they simply shift how the existing planned investment is matched between funding sources.

Becky Coletta asked whether the revised funding would result in more vehicles or deeper overhauls. Derek Shooster clarified that it would not. These are previously approved investments, and the change is only in funding allocation.

Derek Shooster will follow up with Michael Lambert to clarify funding details. The MPO may reconsider both tabled amendments at the next meeting in December.

7. FFY 2026 Old Colony Unified Planning Work Program (UPWP)

- **Amendment 1: Add Project: Old Colony Prioritization Process Pilot Program (PPPP)**
- **Public Comments and Potential Endorsement**

Charles Kilmer reported on the Draft FFY 2026 Old Colony UPWP Amendment 1.

The Old Colony Planning Council (OCPC) has received a \$1,990,620 grant from the Federal Highway Administration (FHWA) to lead the development and implementation of the Old Colony MPO Prioritization Process Pilot Program. The Old Colony MPO Prioritization Process Pilot Program, administered by the Old Colony Planning Council (OCPC), is a comprehensive initiative to develop, test, and institutionalize a structured, transparent, and data-informed system for selecting and advancing transportation projects across the Old Colony MPO region. With a total project cost of \$1,990,620, this program represents a significant opportunity to modernize how transportation investments are planned, ranked, and communicated thus ensuring that public funds are directed toward projects that meet regional needs and long-term objectives.

This effort will formalize a regionwide framework that evaluates projects based on quantifiable criteria, including safety, environmental sustainability, community and municipal support, equitable access, economic development, and resilience. The project aims to unify and strengthen decision-making across multiple planning documents, including the Transportation Improvement Program (TIP), the Long-Range Transportation Plan (LRTP), the Unified Planning Work Program (UPWP), and the Public Participation Plan (PPP).

The Federal Highway Administration and Federal Transit Administration require that any grants related to planning work be amended into the appropriate regional UPWP. As such, this proposed UPWP Amendment will add the project cited above to the Appendix of the Old Colony MPO's FFY 2026 UPWP. Since this project is grant funded, it will not impact funding for any other studies programmed in the FFY 2026 UPWP.

FFY 2026 UPWP Amendment One:

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- OLD COLONY PLANNING COUNCIL - PRIORITIZATION PROCESS PILOT PROGRAM (PPPP)
 - Add Project
 - Prioritization Process Pilot Program (PPPP) Bipartisan Infrastructure Law (BIL) Discretionary Grant
 - Total Project Cost is \$1,990,620

The Public Comment Matrix for Amendment 1 is as follows:

Date	Name	Representation	Comment or Summary	Response
10/29/2025	Old Colony Planning Council (OCPC) Board of Directors	Old Colony Region	The OCPC Board of Directors, at their public meeting on October 29, 2025, approved the FFY 2026 UPWP Amendment 1.	Noted.
11/6/2025	Old Colony Joint Transportation (JTC)	Old Colony Region	The Old Colony JTC, at their public meeting on November 6, 2025, reviewed and approved the FFY 2026 UPWP Amendment 1.	Noted.

A motion to endorse Amendment 1 was made by Dan Salvucci and seconded by Lee Hartmann. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Mark Peterson	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Kelly Forrester	Aye
Becky Coletta	Aye

The motion passed.

Charles Kilmer announced that there is an RFP out now. Proposals are due December 5, 2025, by 4 PM.

8. Old Colony MPO Continuing, Cooperative, and Comprehensive (3C) Memorandum of Understanding (MOU)

- **Review and Update**

Charles Kilmer reported on the Old Colony MPO 3C MOU.

The metropolitan planning process establishes a Continuing, Cooperative, and Comprehensive (3C) framework for making transportation investment decision in metropolitan areas. As such, the Old Colony MPO is the forum for cooperative decision-making involving prioritization and allocation of federal transportation funding by Signatories of chief elected officials of local governments, regional authorities, and regional agencies, and state transportation agencies in the Old Colony Region.

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The existing 2018 Old Colony MPO Memorandum of Understanding (MOU) calls for the periodic review of its contents, and the updating as may be mutually agreeable. As such, a review and update process has commenced, and the existing MOU is under review. As such, staff are seeking review and comment on the current MOU. Following review and comment, the Draft MOU will be revised, and subsequently circulated to chief elected officials, MassDOT, FHWA, FTA, JTC, and the MPO for additional review. Following the second review, a revised Draft MOU will be prepared and presented to the MPO for consideration of endorsement.

Key elements of the Continuing, Cooperative, and Comprehensive (3C) MOU include:

Composition

- The Secretary and CEO of the Massachusetts Department of Transportation
- The Administrator of the Massachusetts Department of Transportation Highway Division
- The President of Old Colony Planning Council
- The Administrator of Brockton Area Transit Authority
- The Mayor of the City of Brockton
- The Chief Elected Official of Plymouth
- The Chief Elected Official from two (2) communities, other than Brockton or Plymouth to serve two-year terms. This is defined as:
 - One representative from towns with populations of less than 15,000 (Avon, East Bridgewater, Halifax, Hanover, Hanson, Kingston, Plympton, and West Bridgewater)
 - One representative from towns with populations greater than 15,000 (Abington, Bridgewater, Duxbury, Easton, Pembroke, Stoughton, and Whitman)

Functions

- Implement forum for cooperative decision-making
- Prepare Unified Planning Work Program (UPWP), Long Range Transportation Plan (LRTP), Transportation Improvement Program (TIP) and Public Participation Plan (PPP)

Operation

- Frequency of meetings, chair, quorum

Responsibilities of Each Signatory

Objectives of the 3C Process

Functions of the Joint Transportation Committee (JTC)

Staff and Financial Resources for Planning

9. 2050 Long Range Transportation Plan (LRTP) - Goals, Objectives, and Performance Targets

Bill McNulty discussed development the 2050 LRTP and focused on draft goals.

The following are the Goals for the Old Colony 2050 Long Range Regional Transportation Plan (LRTP). These Goals will shape the strategies and recommendations that will be identified in the Plan.

- Safety: Develop improvements and strategies that promote a safe transportation system that minimizes risk of serious injury to motorized and vulnerable users of the system and helps the Region and Commonwealth move towards its Vision Zero goals.

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- Economic Vitality: Develop improvements and strategies that promote a transportation network that fosters and supports a robust and diverse economy in the Old Colony Region
- Congestion Reduction: Develop improvements and strategies that promote a transportation system that reduces the economic and environmental impacts from recurring congestion and bottlenecks.
- Accessibility and System Reliability: Develop improvements and strategies that promote a reliable transportation system that ensures access and mobility for all motorized and vulnerable system users.
- Environmental Sustainability: Develop improvements and strategies that promote a transportation system that is not only protected but enhanced through energy conservation and smart, green practices.
- System Preservation: A planning process that prioritizes maintenance and keeping physical infrastructure in a state of good repair.
- Project Development: Continue to support and implement a transportation planning process that ensures efficient project development and one that minimizes financial and environmental costs associated with congestion and delay.

Old Colony Planning Council is in the process of developing tangible objectives for achieving these Goals, as well as performance targets for measuring progress towards achieving the goals.

10. Administrative Matters, Other Business, and Date and Time of Next Meeting(s)

Charles Kilmer reported on the following items:

- Route 18 and Route 123 Intersection Improvements, Abington - Virtual Design Public Hearing: Thursday, December 11, 2025, at 6:30 p.m.
- MassDOT Grant Central – Latest Updates Launched - Applications are now being accepted from today, November 6, 2025, through January 9, 2026.
- 2026 MassTrails Grant Round is NOW OPEN! - Deadline is February 2, 2026, at 11:59 p.m.
- Federal Funds and Infrastructure Office (FFIO) - Next meeting is November 25, 2025 at 2:00 p.m.
- 5th Annual OCPC Summit - Tuesday, December 2, 2025 from 5:30 p.m. – 8:30 p.m.

Becky Coletta noted that there is a group forming in Duxbury regarding trying to save the bridge in its wood form. There will be a lot of participation at this listening session.

- Federal Funds & Infrastructure Office (FFIO) - Next meeting is on November 25, 2025

Date and Time of Next Old Colony MPO Virtual Meeting(s)

The Old Colony MPO members are respectfully requested to confirm the dates and times of their next virtual meeting(s):

2025

- **December 16, 2025 at 10 a.m.**

2026

- **January 20, 2026 at 10 a.m.**
- **February 17, 2026 at 10 a.m.**
- **March 17, 2026 at 10 a.m.**
- **April 21, 2026 at 10 a.m.**
- **May 19, 2026 at 10 a.m.**

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- June 16, 2026 at 10 a.m.

11. Adjournment

Chairperson Woelfel congratulated Lee Hartman again on his retirement from Plymouth.

A motion to adjourn was made by Lee Hartmann and seconded by Dan Salvucci.

Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Mark Peterson	Aye
Lee Hartmann	Aye
Dan Salvucci	Aye
Kelly Forrester	Aye
Becky Coletta	Aye

The motion passed.

The meeting was adjourned at 10:39 a.m.

Respectfully submitted,

Kyle Mowatt

Kyle Mowatt, Senior Transportation Planner

List of Documents for the November 18, 2025 Old Colony MPO Meeting

- Minutes of October 21, 2025, Old Colony MPO Meeting
- Staff Report for November 18, 2025 Old Colony MPO Meeting Agenda Items