

# OLD COLONY METROPOLITAN PLANNING ORGANIZATION (MPO)

Minutes of the Old Colony MPO Virtual Meeting, January 20, 2026 - 10:00 A.M., Held Via Zoom

## Roll Call/Attendance

<u>Members/Designees</u>	<u>Representing</u>	<u>Attendance</u>
Stephen Woelfel	Phillip Eng, Interim Secretary, MassDOT	Present
Shaun Handy	Jonathan Gulliver, Administrator, MassDOT Highway Division	Present
Nelson Fernandes	Mayor Moises M. Rodrigues, City of Brockton	Present
Lauren Lind	David Goldern, Jr., Chair, Select Board ,Plymouth	Absent
Daniel Salvucci	Town of Whitman - Representing Abington, Bridgewater, Duxbury, Easton, Pembroke, Stoughton, and Whitman	Absent
Michael Lambert	Brockton Area Transit (BAT)	Present
Don Alcombright	Town of Kingston - Representing Avon, East Bridgewater, Halifax, Hanover, Hanson, Kingston, Plympton, and West Bridgewater	Absent
Becky Coletta	President, Old Colony Planning Council	Present

## Ex-Officio Members

Joi Singh	FHWA, Massachusetts Division	Absent
Peter Butler	FTA Regional Administrator, Region 1	Absent
Dan Salvucci	Vice Chairperson, Old Colony Joint Transportation Committee (JTC)	Absent

## Also, Present

Kelly Forrester	Brockton Area Transit
Colleen Medeiros	Cape Cod Commission
Mary Ellen DeFrias	GATRA
Benjamin Muller	MassDOT
Christina Mendoza	MassDOT
Derek Shooster	MassDOT
Sam Taylor	MassDOT
Barbara Lachance	MassDOT District 5
Alan Castaline	MBTA Advisory Board – Brockton Representative
Pam Haznar	McClure
Sherry Holmes	Plymouth
Bonnie Roalsen	MA Safe Routes to School
Matt Dyer	Old Colony Planning Council
Charles Kilmer	Old Colony Planning Council
Guoqiang Li	Old Colony Planning Council

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Kyle Mowatt	Old Colony Planning Council
Shawn Bailey	Old Colony Planning Council
Mary Waldron	Old Colony Planning Council

## 1. Call to Order and Introductions

Chairperson Stephen Woelfel called the meeting to order at 10:05 A.M. Chairperson Woelfel then read the meeting accessibility statement and the Title VI Notice of Protection Statement. Roll call was then conducted by Charles Kilmer.

## 2. Public Comments

There were no public comments at this time.

## 3. Minutes of the November 18, 2025 Meeting

A motion to approve the draft minutes of the November 18, 2025 meeting was made by Becky Coletta and seconded by Michael Lambert. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Nelson Fernandes	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

## 4. Brockton Area Transit (BAT) Report

Michael Lambert reported on the following items:

- BAT is working to secure additional funding for operations next year. Looking to expand service where it is needed.
- Wrapping up soft launch of Bridgewater Micro Transit.
- BAT just signed contract to create pedestrian improvements at the BAT Centre which will add a new sidewalk, new crosswalk, and update 2 current crosswalks.

## 5. Greater Attleboro Taunton Regional Transit Authority (GATRA) Report

Mary Ellen DeFrias reported on the following items:

- Gateway Link (Brockton–Taunton–Fall River) ridership increasing; averaging 2,000+ riders/month.
- Funding received to extend the pilot another year.
- Noted critical benefit: improved access to Brockton VA hospital.
- Continued assessment of micro transit in the OCPC area (potential expansion / added vehicles to reduce wait times)
- New contract change: service will operate on all holidays except Christmas and Thanksgiving; schedule adjustments underway.

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### 6. Performance Based Planning and MassDOT Proposed Performance Measures and Targets (PM1) Discussion, and Possible Adoption of the Proposed Set of Federally Required Performance Measures and Targets Pertaining to Highway Safety (PM1) for CY 2026

Sam Taylor presented on the Proposed Set of Federally Required Performance Measures and Targets Pertaining to PM1.

Targets pertaining to Highway Safety (PM1) for Calendar Year (CY) 2026:

- Fatalities - 0.56/100 million VMT
- Total Serious Injuries - 4.03/100 million VMT
- Total Combined Non-Motorized Injuries & Fatalities - 512

Charles Kilmer noted that regional trends generally mirror the statewide trend with the ultimate goal of achieving zero. The staff recommendation is to endorse MassDOT's State targets.

A motion to endorse MassDOT's PM1 Targets was made by Becky Coletta and seconded by Michael Lambert. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Nelson Fernandes	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

### 7. FFY 2026 Old Colony Transportation Improvement Program (TIP) Adjustments and/ or Amendments

- **Amendment 2: Revise Cost and Funding Source: RTD0011353 Old Colony: BAT - Rehabilitation and Renovate Maintenance Facility**
- **Review and Potential Release to Public Review and Comment Period**

Charles Kilmer reported on Amendment 2:

#### Amendment 2 includes the following changes:

##### FFY 2026

- BAT REHABILITATE AND RENOVATE MAINTENANCE FACILITY (RTD0011353)
  - Funding Revision
  - Former RTACAP Value: \$2,150,000
  - New RTACAP Value: \$700,000
  - Variance: -\$1,450,000
  - Total Project Cost is \$2,850,000 (\$2,150,000 - 5307; \$700,000 - RTACAP)

A motion to release Amendment 2 to a 21-day public review and comment period was made by Nelson Fernandes and seconded by Michael Lambert. Members voted as follows:

Stephen Woelfel	Aye
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Shaun Handy	Aye
Nelson Fernandes	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

## 8. FFY 2027-2031 Old Colony Transportation Improvement Program (TIP) Development

Charles Kilmer reported on the FFY 2027-2031 Old Colony TIP Development.

### Old Colony FFY 2027 - 2031 Development Schedule

- TIP Readiness Day: February 3, 2026
- March 5, 2026: Potential Programming Scenarios Presented to JTC for review and comment.
- March 17, 2026: MPO to select Preferred Set of Projects for FFY 2027-2031 TIP
- April 21, 2026: Draft FFY 2027-2031 TIP Released for Public Review and Comment Period
- May 19, 2026: Anticipated Endorsement of FFY 2027-2031 TIP following Public Review and Comment Period

The Transportation Evaluation Criteria (TEC) utilizes a 100-point system that scores projects by specifically defined criteria in the following categories:

- System Preservation - 30 Points
- Safety - 30 Points
- Mobility - 10 Points
- Economic Impact - 10 Points
- Environmental and Health Impact - 10 Points
- Community Support and Consistency with Policy - 10 Points

The Transportation Evaluation Criteria is designed to be transparent and considers all modes of transportation and users in transportation projects. They also take into consideration recent initiatives and policies, such as Complete Streets and MPO adopted Performance Targets. The TEC will be reviewed and potentially modified through the Prioritization Process Pilot Program (PPPP) Project that is currently underway.

## 9. National Highway Freight Network - Critical Rural and Urban Freight Corridors Updates Proposed for the Old Colony Region

- **Review and Potential Release to Public Review and Comment Period**

Shawn Bailey discussed the National Highway Freight Network within the Old Colony Region.

MassDOT's current Freight Plan, released in 2023, is in the process of being updated and they are working with MPOs to designate freight corridors in their regions. There are 17 requirements that must be met for Freight Plans, the third of which involves MPOs:

3. Listing of multimodal critical rural freight facilities and corridors designated within the State under section 70103 of this title; and critical rural and urban freight corridors designated within the State under section 167 of title 23

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Starting in May 2026, MassDOT will start working on stakeholder interviews as well as data collection and analysis. Followed will be four Freight Advisory Committee/public engagement meetings in September and November 2026 & February and April 2027. They will develop the plan through May with submission of the final draft in May and anticipated approval of the 2027 Massachusetts Freight Plan in August 2027.

Across the state, MassDOT has 166.58 miles of roadways available to be designated as Critical Rural Freight Corridors (CRFCs) and 75.6 miles of roadways available to be designated as Critical Urban Freight Corridors (CUFCs). OCPC was provided with 1.44 miles to designate as CRFCs and 9.64 miles to designate as CUFCs.

### Old Colony Proposed CRFCs:

Critical Rural Freight Corridors (Old Colony MPO)						
Town	Street	Route #	Start	End	Length (miles)	Justification
Halifax	Plymouth Street	Rte. 106	Redwood Drive	Plympton Town Line	0.35	Major collector through rural area.
Plympton	County Road	Rte. 106	Halifax Town Line	Lake Street	1.09	Major collector through rural area.
			TOTAL		1.44	
			TARGET		1.44	

Critical Urban Freight Corridors (Old Colony MPO)						
Town	Street	Route #	Start	End	Length (miles)	Justification
Avon & Stoughton	Amvets Memorial Highway	Rte. 24	Randolph Town Line	Brockton City Line	4.02	Major corridor to access industrial parks/facilities and major
Brockton	Montello Street	Rte. 28	Plain Street	Howard Street (Rte. 37)	3.35	Major corridor from downtown business district to industrial area.
Brockton	Centre Street	Rte. 123	Main Street	Abington Town Line	2.3	Major corridor from downtown business area to major employers.
Plympton	Spring Street	N/A	Freedom Trail	Carver Town Line	0.09	Major corridor to access industrial parks/facilities and major
			TOTAL		9.76	
			TARGET		9.64	

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A motion to release the proposed Old Colony CUFCs to a 21-day public review and comment period was made by Becky Coletta and seconded by Michael Lambert. Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Nelson Fernandes	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

## **10. Old Colony MPO Continuing, Cooperative, and Comprehensive (3C) Memorandum of Understanding (MOU) - Review and Update Summary**

Charles Kilmer discussed the Old Colony 3C MOU and then discussed the proposed revisions. The metropolitan planning process establishes a Continuing, Cooperative, and Comprehensive (3C) framework for making transportation investment decision in metropolitan areas. As such, the Old Colony MPO is the forum for cooperative decision-making involving prioritization and allocation of federal transportation funding by Signatories of chief elected officials of local governments, regional authorities, and regional agencies, and state transportation agencies in the Old Colony Region.

The existing 2018 Old Colony MPO Memorandum of Understanding (MOU) calls for the periodic review of its contents, and the updating as may be mutually agreeable. As such, a review and update process continues, and the existing MOU is under review. As such, staff are seeking review and comment on the current MOU. Following review and comment, the Draft MOU will be revised, and subsequently circulated to chief elected officials, MassDOT, FHWA, FTA, JTC, and the MPO for additional review. Following the second review, a revised Draft MOU will be prepared and presented to the MPO for consideration of endorsement.

Key elements of the Continuing, Cooperative, and Comprehensive (3C) MOU include:

- Composition
- Functions
- Operation
- Responsibilities of Each Signatory
- Objectives of the 3C Process
- Functions of the Joint Transportation Committee (JTC)
- Staff and Financial Resources for Planning

The five (5) proposed revisions to the 3C MOU revisions are highlighted in yellow:

WHEREAS, the Governor of the Commonwealth, in response to the provisions of the Intermodal Surface Transportation and Efficiency Act of 1991 (23 CFR Part 450 and 49 CFR Part 61.3 as amended, as well as the successor Transportation Equity Act (TEA-21) signed into law as PL 105-178 on June 9, 1998, and the successor Safe, Accountable, Flexible, Efficient, Transportation Equity Act: A Legacy for Users (SAFETEA-LU) signed into law as PL 109-59 on August 10, 2005, and the successor Moving Ahead for Progress in the 21st Century Act (MAP-21) PL 112-141 signed into law on July 6, 2012 and the successor Fixing America's Surface Transportation (FAST) Act PL 114-94 signed into law on December 4, 2015, and the successor

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Infrastructure Investment and Jobs Act (IIJA) signed into law on November 15, 2021), and rules and regulations related thereto, and in view to the responsibility for transportation planning and programming process of the eight (8) parties to this agreement, hereafter referred to as the MPO, previously designated representatives from these parties to be the Old Colony Metropolitan Planning Organization (OCMPO); and

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## 4. *OPERATION OF THE OLD COLONY MPO*

- A. The Old Colony MPO shall meet in the Region, **remotely, or in a hybrid format**, at least twice per year or more often as deemed necessary.

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## 5. *RESPONSIBILITIES OF EACH MPO SIGNATORY*

- A. The MassDOT will be responsible for organizing and conducting Old Colony MPO meetings, including keeping records and reporting major statewide and inter-regional policies and issues, as they develop and generally provide leadership for the Old Colony MPO. **The MassDOT will be responsible for making appropriate FTA transit planning, FHWA metropolitan planning funds, and any applicable non-federal aid funds available to the OCPC by contract to assist in the implementation of the required planning work program as define in the approved UPWP.**
- D. The BAT, in addition to its statutory responsibility of providing mass transportation, will assist in obtaining and ensuring input and participation in multimodal transportation planning from local elected officials and the public. The BAT will actively participate in the 3C transportation planning and programming process and will represent the region's perspective and concern for public transportation needs and solutions to transportation problems and needs. **The BAT will provide financial information regarding operations and capital projects in order to inform development of the Transportation Improvement Program.**

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## 9. *EFFECT AND REVIEW OF THE MEMORANDUM*

This Memorandum supersedes the Memorandum of **August 21, 2018**. The MOU shall provide for a continuing dialog between state and local officials requiring that a review and reaffirming of the MOU every three years by the members of the Old Colony MPO, with the advice of the Old Colony JTC. Upon each review, the document shall be circulated to all chief elected officials of the Old Colony region for their review and comment.

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## **11. Administrative Matters, Other Business, and Date and Time of Next Meeting(s)**

Charles Kilmer reported on the following items:

- Duxbury - Listening Session for Powder point Avenue over Duxbury Bay (Powder Point Bridge) Bridge Replacement - Wednesday, February 11, 2026 6-8 pm at Duxbury High School Cafeteria
- Federal Funds & Infrastructure Office (FFIO) - Next meeting is January 27, 2025 at 2:00 pm

## **Date and Time of Next Old Colony MPO Virtual Meeting(s)**

The Old Colony MPO members are respectfully requested to confirm the dates and times of their next virtual meeting(s):

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## 2026

- **February 17, 2026 at 10 a.m.**
- **March 17, 2026 at 10 a.m.**
- **April 21, 2026 at 10 a.m.**
- **May 19, 2026 at 10 a.m.**
- **June 16, 2026 at 10 a.m.**

## **12. Adjournment**

A motion to adjourn was made by Becky Coletta and seconded by Nelson Fernandes.

Members voted as follows:

Stephen Woelfel	Aye
Shaun Handy	Aye
Nelson Fernandes	Aye
Michael Lambert	Aye
Becky Coletta	Aye

The motion passed.

The meeting was adjourned at 10:45 a.m.

Respectfully submitted,

*Kyle Mowatt*

Kyle Mowatt, Senior Transportation Planner

## **List of Documents for the January 20, 2026 Old Colony MPO Meeting**

- Minutes of November 18, 2025, Old Colony MPO Meeting
- Staff Report for January 20, 2026 Old Colony MPO Meeting Agenda Items